

# OPUS 2

## INTERNATIONAL

London Bridge Inquests

Day 36

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Phone: 0203 008 6619

Email: [transcripts@opus2.com](mailto:transcripts@opus2.com)

Website: <https://www.opus2.com>

1 Friday, 28 June 2019  
 2 (9.03 am)  
 3 Chief Coroner's Summary and Conclusions (continued)  
 4 THE CHIEF CORONER: Good morning, everyone.  
 5 I'm going to move on to part 2 of my summary and  
 6 a section dealing with the lives and backgrounds of the  
 7 attackers. Acting Detective Chief Inspector Jolley set  
 8 out the fruits of extensive inquiries that had been  
 9 conducted post-attack into the background of the three  
 10 attackers.  
 11 Khuram Butt was born in Pakistan on 20 April 1990.  
 12 He had two older siblings, Saad and Haleema. The family  
 13 were practising Muslims but not particularly religious.  
 14 The family came to this country under visitors' visas in  
 15 1998. The family then claimed asylum. Asylum was  
 16 refused and they appealed and in 1994, indefinite leave  
 17 to remain was given to the family. Khuram Butt held a  
 18 number of jobs whilst at school and college but his  
 19 first main job was working for Eco Movers based in  
 20 Wimbledon between 2009 and 2012.  
 21 Between 2012 and 2015 he worked as an office  
 22 assistant at Auriga Holdings in East Ham. He and  
 23 Zahrah Rehman married on 25 December 2013. Inquiries  
 24 showed that Butt became increasingly strict in his  
 25 Islamic faith in the period immediately before and after

1

1 his marriage and during 2014. Their first child was  
 2 born in October of 2014.  
 3 During the three years that Butt worked for Auriga,  
 4 his manager noted that religion began to play a strong  
 5 part and he started to spread the word or undertake  
 6 dawah when speaking to non-Muslims. He told colleagues  
 7 he wanted to leave the UK as it was a difficult place to  
 8 practice Islam. A colleague recalled a discussion about  
 9 a year after the murder of Lee Rigby in May 2013 when  
 10 Butt had said it was an eye for an eye.  
 11 In May 2016, after a period of unemployment and  
 12 claiming Jobseekers Allowance and some more training he  
 13 took employment with Transport for London. He had been  
 14 issued with an SIA licence for door supervision on  
 15 20 April 2016 for a three-year period.  
 16 With TfL he was a customer service assistant. That  
 17 role involved gate line and platform duties, assisting  
 18 with customer inquiries and conducting station security  
 19 checks, such as suspect packages, insecure doors and  
 20 tampering with fire safety equipment.  
 21 Various pre-employment checks were made by TfL. The  
 22 checks included a media search for adverse articles.  
 23 The search does not appear to have picked up on the fact  
 24 that Butt had appeared in the Jihadis Next Door  
 25 programme a few months before this. He was assigned to

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1 the Westminster Group, which covered the Westminster and  
 2 Southwark underground stations. His employment didn't  
 3 go well and he went on sick leave due to knee pain  
 4 between 12 June and 31 August. He claimed the company's  
 5 shoes were causing him concerns. Butt's wife stated  
 6 that a friend had told him that he could go on full sick  
 7 pay with a medical note.  
 8 His family were disappointed with his approach and  
 9 it seemed to them to be without justification. At the  
 10 end of his probationary period, his employment was  
 11 terminated on 5 October 2016.  
 12 His employment gave him access to London Underground  
 13 stations in a security capacity. In October  
 14 and November 2016, Butt worked as a site guard for  
 15 Charter Security. Employment was terminated after two  
 16 breaches of his contract. He was away from his post and  
 17 he gave the reason for being absent as that of prayer.  
 18 In early 2017, Butt applied to be a revenue  
 19 protection officer for Southeastern Railways but failed  
 20 at the interview. Butt's brother, Saad, advised them  
 21 that Butt had applied for a job at London City Airport  
 22 but the police investigation could find no record of  
 23 that.  
 24 As to his religious views, the investigation had  
 25 revealed that up to late 2012 or early 2013 the reports

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1 were that he was not very committed or strict in his  
 2 Islamic views and practice. A friend described him as  
 3 playing football, supporting Arsenal and being into  
 4 reggae music and a normal guy. His sister described him  
 5 as a party animal until late 2012.  
 6 In October 2012, Butt's sister married Usman Darr.  
 7 At the wedding, Butt met a man called Hashim Rehman. He  
 8 was someone with a stronger or more committed set of  
 9 Muslim beliefs but there's nothing to suggest they were  
 10 extreme. Butt began to form further and more observant  
 11 views. He spent more time reading Islamic literature  
 12 and was praying five times a day.  
 13 Hashim Rehman said that Butt had asked him to teach  
 14 him more about Islam. He said it initially made Butt  
 15 a soft and humble man. Butt went on to ask Hashim for  
 16 his sister Zahrah's hand in marriage. Butt and Zahrah  
 17 had met when they were age 9 and 13 and by the summer of  
 18 2013, Zahrah was 20 and working at a preschool.  
 19 Marriage arrangements were made soon afterwards.  
 20 After the wedding in December 2013, the couple went  
 21 on honeymoon to Pakistan in February 2014. Following  
 22 the wedding, people noted that Butt had become more  
 23 rigid in his beliefs. Butt would question Hashim on his  
 24 belief and began to call Shia Muslims non-believers.  
 25 An uncle and aunt chose not to invite Butt to their

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1 daughter's wedding because of his religious views.  
 2 Hamza Raza said that Butt's attitude to the West, to  
 3 Americans and to the British changed. He would get very  
 4 defensive and angry if anyone questioned him about it.  
 5 He would also say this, and I quote:

6 "You are not supposed to follow the rules in the  
 7 country you are in. You are supposed to listen to your  
 8 own Islamic rules and regulations. The rules of the  
 9 country where you are living are not for us."

10 Butt told Hamza that he felt the British should  
 11 follow sharia law.

12 His father-in-law, Zahrah's father, said that the  
 13 situation in Syria was increasingly on the news and when  
 14 the images came on, others would seek to change the  
 15 channel. Butt would express support for the actions on  
 16 the screen and for jihad, showing the desire to travel  
 17 to Syria to fight.

18 There was a family argument in early 2015.  
 19 Saad Butt and Zahrah's father had taken Butt's passport  
 20 and destroyed it, together with a one-way ticket to  
 21 Syria. They threatened to disown him and report him to  
 22 the police. Zahrah Rehman dated the destruction of the  
 23 passport to early 2016. Zahrah Rehman said that she  
 24 spoke to Butt about Isis and his desire to help those  
 25 being oppressed in Syria, but he did not tell her

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1 directly that he wanted to go to that country.

2 She did fear that he would be influenced by others  
 3 and the news. She knew he wanted to live and work in  
 4 an Arab-speaking country, but she expected it to be  
 5 Saudi Arabia.

6 Usman Darr had concerns about Butt wanting to travel  
 7 to Syria. Butt would often say that the country had  
 8 limitless dollars, resources, comprehensive healthcare  
 9 and an education system. On one occasion Butt defended  
 10 the execution by Islamic State of the captured Jordanian  
 11 pilot who had been burnt to death in a cage. Usman Darr  
 12 contacted the Anti-Terrorist Hotline on  
 13 30 September 2015.

14 Butt had contact with Anjem Choudary, a senior  
 15 figure in the ALM extremist organisation.

16 Anjem Choudary is someone who advocated terrorism and  
 17 has been prosecuted and convicted because of his  
 18 extremist conduct.

19 Zahrah Rehman spoke about a dawah stall Butt used to  
 20 visit and that he would listen to Choudary's lectures on  
 21 YouTube. Hamza Raza said that he met Choudary when he  
 22 went to Butt's home during Ramadan and when in  
 23 Choudary's company he was to describe Butt as "like  
 24 a lion out of a cage".

25 On 19 January 2016, Channel 4 aired a documentary

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1 called the Jihadis Next Door. The events it depicted  
 2 took place in July 2015. It shows an Islamic extremist  
 3 called Mohammed Shamsuddin expounding his views. He and  
 4 others including Butt are shown engaged in a rally  
 5 outside the mosque in Regent's Park. Butt was seen  
 6 amongst a group praying with a black Islamic flag in  
 7 Regent's Park. Some of the unbroadcast material was  
 8 shown in this court. In the material it is clear that  
 9 Butt was expressing extremist views. At one point  
 10 he can be heard to say this:

11 "The government is extreme. They've killed the most  
 12 people. Statistically the government of this country  
 13 and America and the history of Britain, has killed the  
 14 most people in the world, you understand, but why aren't  
 15 they extremists? Because their name is not --"

16 When a police officer responds to say he is neutral,  
 17 Butt responds by saying this:

18 "These people bomb people, drop air strikes, kill  
 19 the women, kill the people, you understand."

20 Others from within ALM are also present at that  
 21 rally.

22 In terms of family reaction to the programme, Butt's  
 23 wife's family were outraged. Butt's own family said he  
 24 brought shame on the family, and said they were  
 25 disappointed by his presence in the programme. His

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1 wife, Zahrah Rehman, first became aware of the programme  
 2 when she watched it at her parents' home. He had not  
 3 told her anything about the programme.

4 She said that Butt went to the house and apologised  
 5 to her and his in-laws. Both families warned him about  
 6 the company that he was keeping.

7 In early 2016 there was an argument about Butt's  
 8 request to take a second wife. Zahrah moved out and his  
 9 family threatened to disown him, so Butt changed his  
 10 mind.

11 From 2016, Butt began spending more time in a Muslim  
 12 gym on the Ilford Road called the Ummah Fitness Centre.  
 13 Some at the gym knew Butt as "Abu Zaytoon". Butt spoke  
 14 to some at the gym about listening to radical preachers  
 15 such as Ahmad Musa Jibril and Sheikh Faisal. Butt  
 16 participated in a WhatsApp group called ILMA, with ILM  
 17 meaning knowledge. Chat included abstruse discussions  
 18 on Islamic theology and history, outraged discussion of  
 19 world events and the treatment of Muslims in the  
 20 Middle East, but no incitement to terrorist attack.

21 Butt was receiving teaching in Arabic and in the  
 22 month before the attack was seen praying at a mosque in  
 23 Barking along with Redouane.

24 Butt started to use the gym and became involved in  
 25 running the gym after his dismissal from TFL, so July to

8

1 September 2016. No payslips or other documents had been  
2 found in the investigation to show if he was paid for  
3 his work there.

4 In May 2017 Butt and Zahrah Rehman had a second  
5 child. Butt's sister, Haleema, said that Butt had told  
6 her not to post any photographs of the baby on social  
7 media in case anything happened.

8 On Sunday, 14 May 2017 Butt hosted a barbecue in the  
9 garden area behind his flat to celebrate the birth of  
10 his daughter. This was to be an aqeeqah. Redouane was  
11 present.

12 Mr Kasimi, a French teacher living in London, and  
13 Redouane joined the Ummah Fitness Centre in early 2017.  
14 It may well be that it was Kasimi who introduced Butt  
15 and Redouane in December 2016. Redouane joined the  
16 fitness centre in December that year.

17 There were other social events in which Butt and  
18 Redouane participated. There were swimming sessions  
19 organised by a charity trust in Stratford and Butt  
20 attended with his son and Zaghba had been present and  
21 Redouane too, so the three were associating at the gym  
22 and probably at the swimming sessions. Zahrah Rehman  
23 told investigators that she'd never met Redouane but  
24 that she knew her husband had become friends with a male  
25 called Rachid. She said she didn't know Zaghba.

9

1 Butt did some voluntary work teaching at a primary  
2 school in Ilford, the Ad-Deen primary school. Sajeel  
3 Shahid was running the Ummah Fitness Centre and his  
4 partner Sophie Rahman was the headteacher of the Ad-Deen  
5 school. Shahid was connected to ALM and by the press  
6 subsequently to a series of other extremists. Following  
7 the attacks the school had been closed and Sophie Rahman  
8 the subject of disciplinary proceedings for engaging  
9 Butt to teach there despite his criminal caution, his  
10 appearance on the Jihadis Next Door programme, and his  
11 lack of references. Butt was teaching for two hours  
12 each afternoon and was teaching to those aged 7-9 about  
13 the Koran. Zaghba also volunteered and attended the  
14 classes at the same school.

15 In terms of Butt's finances, he held four current  
16 accounts as at June 2017, but only two were active.  
17 There is a transaction for £88 to Trainline on  
18 19 April 2017 which appears to relate to travel to Leeds  
19 with Redouane and a man called Klevis Kola to acquire  
20 a vehicle, a Peugeot 1007. On the day of the attack the  
21 balance on the account was just £3.32. A neighbour,  
22 Habibur Murad, paid £160 into that account. Butt had  
23 given the neighbour cash so that the neighbour could  
24 transfer money into Butt's account so that Butt could  
25 hire the van from Hertz.

10

1 With the other account with Santander, that was  
2 opened in July 2016 with a cash deposit of £1,700. He  
3 reported a fraudulent withdrawal from that account and  
4 received a refund. There was a £140 withdrawal from the  
5 account on 30 May 2017, leaving a very small balance.  
6 Butt's finances were at a low ebb. A few days before  
7 the attack he was buying and selling mobile phones. The  
8 transactions may have been connected with getting cash  
9 for attack preparations. He also made two loan  
10 applications just before the attack. The sums of those  
11 loan applications were £4,000 and £10,000.

12 Butt received a police caution when he was aged 18  
13 for the misuse of an Oyster card and another when aged  
14 20 for assault occasioning actual bodily harm. The  
15 rally on 31 July 2015 led to him being stopped and  
16 searched. There was then an incident on 6 July 2016  
17 when Butt had approached a senior researcher at the  
18 counter terrorist organisation Quilliam, and was alleged  
19 to have abused him. Butt said this to the man:

20 "You believe we come from apes. You work at  
21 Quilliam. You take money from the government to bomb  
22 the Muslims. You work against Muslims and support gay  
23 marriages. How dare you come here. You are murtadd."

24 There was then a scuffle. Butt was arrested and  
25 interviewed, although no charges were brought.

11

1 Rachid Redouane was born in Casablanca, Morocco, on  
2 31 July 1986. He was one of five siblings. He had a  
3 rather convoluted route to residency in the UK. He  
4 first came here on 1 June 2009 and applied for asylum,  
5 claiming that he was a Libyan national. He told the  
6 Border Agency he was born on 31 July 1991, and that he  
7 had arrived from Libya on 30 May 2009 with the help of  
8 an agent.

9 Enquiries showed that he told Moroccan friends he  
10 came into the UK on a boat from Spain, having crossed to  
11 Spain from Morocco. He was given temporary admission to  
12 the UK, but without permission to work and a reporting  
13 requirement to Croydon. In March 2010, that position  
14 changed and he had to report to Dallas Court in  
15 Manchester. He had an appeal for asylum dismissed. He  
16 was recorded as an absconder and he was living in  
17 London.

18 On 2 June 2012, he had tried to travel to  
19 Northern Ireland and was detained at Loch Ryan Port. He  
20 gave a false account to officials that his asylum claim  
21 had been based on members of his family being arrested  
22 in Morocco for being terrorists. He was arrested and  
23 transferred to an immigration detention centre in  
24 Belfast. He was being treated as a Libyan national and  
25 at that time, there were no removals from this country

12

1 to Libya.  
2 He was released on 6 June 2012 to his then  
3 girlfriend , Charisse O'Leary. In January 2013, he was  
4 again recorded as an absconder. Redouane entered the  
5 Republic of Ireland , but it 's not possible to say how or  
6 when, but by November 2012 he was living in Dublin.

7 He married Charisse O'Leary in Dublin on  
8 7 November 2012. He returned to Morocco  
9 in September 2013 and applied for a visa to Ireland and  
10 went back to Ireland in February 2015. Then on  
11 1 September 2015, he and Charisse flew to the United  
12 Kingdom.

13 In July Redouane had applied for an EEA family  
14 permit to enter the UK and was issued with a permit  
15 valid to 21 January 2016. In March 2016, he applied for  
16 an EEA residence card which was granted to him to 2021.

17 He and Charisse had met in Manchester in June 2010.  
18 After their wedding Charisse went to Morocco a couple of  
19 times in 2014. When they moved to the UK they lived in  
20 Dagenham. By September, Charisse was 8 months pregnant  
21 and their relationship had somewhat deteriorated.  
22 Redouane began to spend more time out of the house and  
23 began frequenting a gym. He was attending a mosque in  
24 Barking.

25 In October 2016 he slapped Charisse. They separated

13

1 at the start of 2017, but Redouane continued to visit  
2 his daughter. He rented a flat at 387B Barking Road.  
3 Redouane was seen using the red Corsa registered to  
4 Butt. Redouane had never passed a driving test .  
5 Charisse knew that Redouane had allowed a friend to have  
6 use of the car after the friend had paid a fee to  
7 release it from a pound. This was Zaghba.

8 The police had found a copy of his CV. After coming  
9 to the UK in 2012, it said he worked at a bakery in East  
10 Ham. He was known as a good worker, he was quiet, and  
11 spoke little about himself. He left that job on  
12 28 March 2017. He said he wanted to be closer to his  
13 daughter and he made some money by buying trainers in  
14 Manchester and selling them in London.

15 In his first years in London, Redouane's housemate  
16 said he heard no violent or extremist views and there  
17 were no disputes between him within that household.  
18 Redouane had been said to be sometimes critical of  
19 Jewish people and regarded British culture as too  
20 liberal . Charisse said they did not really discuss  
21 religion . When he was living with her, he was not  
22 a strict Muslim.

23 When Redouane first met Charisse's brothers they  
24 discussed the murder of Lee Rigby. Redouane suggested  
25 that as a soldier his death was the government's fault.

14

1 Charisse challenged him in relation to this and said it  
2 was wrong. He replied , "You don't see what happens in  
3 other countries when the military kills civilians ."

4 When they moved away from her mother's home Redouane  
5 would go to the mosque every evening. Redouane did not  
6 wear traditional Muslim clothes, but he took exception  
7 to Charisse watching music channels on the television .

8 Redouane met Jamel Kasimi at a mosque in Barking in  
9 December 2016. Kasimi said that Redouane did not  
10 practise as much as others, didn't wear traditional  
11 clothing and didn't pray that often at the mosque.  
12 Redouane opposed the actions of western forces in the  
13 Middle East, but didn't actually express support for the  
14 Islamic State . He and Redouane joined the Ummah Fitness  
15 Centre together, and he noted Redouane speaking to Butt.

16 As well as the trip to Leeds, Redouane and Zaghba,  
17 along with Klevis Kola, went to Southend on  
18 26 March 2017 to the beach.

19 In terms of finances , Redouane had two active bank  
20 accounts. He had an account with Lloyds. In the days  
21 before the attack on 31 May and 1 June 2017 he emptied  
22 the account of over £1,000. He applied for a credit  
23 card with a £2,000 limit to acquire a vehicle . A month  
24 before the attack he had a meeting to discuss the  
25 application , which was refused. There is no record of

15

1 any police investigation of Redouane by the police in  
2 the UK or Morocco, except in connection with his arrest  
3 as an immigration absconder.

4 Redouane appeared to have relatively few friends .  
5 Redouane offered Charisse the Samsung Galaxy phone that  
6 Butt had obtained. This was the Thursday before the  
7 attack. Redouane asked her for £200 for it . When  
8 Charisse saw Redouane on the day of the attack she asked  
9 if he was coming to see his daughter the following day.  
10 He didn't reply and just said he'd left the phone in the  
11 car. She tried calling him later that evening but the  
12 calls were cut off . She sent him a WhatsApp message at  
13 8 o'clock that evening, but there was no reply.

14 Youssef Zaghba was born in Fez, Morocco, on  
15 26 January 1995. At the end of his schooling he secured  
16 a place at university on an engineering course. His  
17 parents separated and he went to live with his mother in  
18 Italy . As a young man he drank, and occasionally used  
19 cannabis. He first came to London on 30 June 2015. He  
20 found a job at a restaurant called Franzos next to the  
21 Ummah Fitness Centre. He went back to Bologna on  
22 30 September 2015, returning to London on 1 May 2016.  
23 Again, he returned to work at Franzos. There was  
24 nothing out of the ordinary noted about Zaghba at the  
25 time.

16

1 On 29 June 2016, he moved to Ripple Villas in Ripple  
2 Road, Barking. He was there until November 2016 and  
3 then again from January 2017 onwards. He finished work  
4 at Franzos in the late summer of 2016, telling the  
5 manager he needed some holiday time to go and have  
6 a marriage arranged, but nothing came of that, and he  
7 returned to Franzos in December 2016.

8 Views of Zaghba varied on his return. One colleague  
9 thought he was the same. Another described him as  
10 different; that he had grown a beard and was always  
11 wearing black and talking more about religion.

12 Between January and March 2017 he worked as a coach  
13 in a children's gymnastics programme and he showed some  
14 interest in the IT industry. He took up an intern place  
15 at the studio of an Islamic television station, Eman TV.

16 Initially he worked one evening a week and then he  
17 became a full-time apprentice from April 2017 onwards.

18 In March 2017, Zaghba moved to Fairfield Road in  
19 Ilford. He told a friend that a man he called  
20 Abu Zaytony -- Khuram Butt -- had given him a car.  
21 Zaghba did some work at the Ad-Deen school. On the  
22 26 May 2017 Zaghba was on the trip to Southend and on  
23 21 May he used the red Corsa to associate with Butt and  
24 to take his son swimming.

25 Zaghba's mother was a Muslim convert and his father

17

1 a strict Muslim. His mother, in a book she had written,  
2 describes the time when the Twin Towers attack took  
3 place. When images of the planes crashing into the  
4 World Trade Centre were shown, her husband would shout  
5 "Allahu Akbar". He is described as becoming more  
6 religious over time, but no particular suggestion of  
7 extremism. There is little clue as to when Zaghba  
8 became radicalised.

9 His mother noted that when he visited her in Bologna  
10 in the summer of 2016 he downloaded documents on very  
11 strict forms of Sunni Islam. His father visited  
12 in April 2017 and he noted that his son had become very  
13 strict in his religion. They prayed together when he  
14 was in London.

15 Zaghba had no criminal record in Morocco, Italy, or  
16 in the United Kingdom. On 15 March 2016 he was subject  
17 to a port stop at Bologna airport. He was booked on  
18 a flight to Istanbul in Turkey. He was asked what he  
19 was going to do in Istanbul. He replied "To be  
20 a terrorist", and then corrected himself to say  
21 "Tourist". He was asked more questions, but was evasive  
22 at times and confrontational. He was not able to say  
23 what he intended to do and displayed no knowledge of any  
24 of the sights. He had no particular contacts in Turkey  
25 whom he might have been meeting. It looks as if he had

18

1 been intending to travel in Turkey and to go on and  
2 engage in some sort of jihadi activity.

3 In her book, his mother expressed the view that  
4 Zaghba was obsessed with being a perfect Muslim and  
5 regarded Syria or Islamic State as an idyllic place. She  
6 claimed that he had made enquiries about marrying the  
7 daughter of a man who had been killed fighting in Syria,  
8 fighting jihad. His mother said that after the port  
9 stop, Zaghba became paranoid about being under  
10 surveillance.

11 A number of electronic devices were taken from  
12 Zaghba in the course of that port stop. The Italian  
13 police found that the devices contained a number of  
14 files praising jihad and discussing immortality during  
15 martyrdom and that he had accessed websites associated  
16 with Islamic State. Those inquiries were not revealed  
17 to the UK police at the time. After the port stop he  
18 was released home and not prosecuted.

19 The Italian special operations division responsible  
20 for terrorism and organised crime put Zaghba's name on  
21 the Schengen Information System on 23 March 2016.

22 The Italian authorities did not use a reference to  
23 Article 36(3) where a person poses a threat to internal  
24 or external national security. The details entered on  
25 the alert were his name, his date of birth, gender,

19

1 place of birth, but no details about the port stop and  
2 no details of any specific terrorism concerns.

3 Zaghba returned to London on 1 May 2016, and  
4 a report was triggered on that occasion. Zaghba told  
5 the border police that he was on his way to London to  
6 work as a waiter. That information went to the Italian  
7 authorities. It was triggered a second time when Zaghba  
8 travelled to the UK on 16 September 2016 and the  
9 Italians were, again, notified. The alert was triggered  
10 a third time on 12 January 2017 when Zaghba again  
11 travelled back to the United Kingdom from Italy. The  
12 Italians took a decision to cancel the alerts on  
13 23 January 2017. Those alerts didn't lead to any  
14 investigation by the UK authorities.

15 Zaghba only had a bank account in the UK  
16 from May 2016 onwards. At the time of the attacks it  
17 had a balance of only £41.32. There was nothing found  
18 in the course of the extensive investigations of any  
19 significance into his banking transactions.

20 Those who had contact with Zaghba in the period just  
21 before the attack said he'd become stricter and more  
22 distant. His sister had a communication with him on  
23 25 May 2017. Zaghba asked her if she was still  
24 a non-believer, she said she was and his response was to  
25 say "So I will see you burn in hell when I'm in

20

1 paradise". She described him saying this in a joking  
2 way.  
3 On 1 June he called his mother at about 13.40. The  
4 call stood out for her as he would only usually message  
5 her. They spoke about trivial matters. He contacted  
6 his father the day before the attack, apologising for  
7 not being in contact.

8 Mr Jolley then set out material relevant to  
9 preparations for the attack. All three of the attackers  
10 were in contact with each other by 14 January 2017.  
11 Before that date there is material to show contact  
12 between Butt and Redouane going back to December 2016.

13 On 7 March 2017, Redouane, Butt, Zaghba and others  
14 met at the Ummah Fitness Centre. There was a separate  
15 meeting on the same day of several people at Butt's  
16 block of flats attended by Redouane and Zaghba.  
17 A photograph from the barbecue on 14 May 2017 shows  
18 Redouane and Butt amongst those present.

19 The attackers each had a 12-inch ceramic knife with  
20 the brand name "Ernesto". Redouane purchased those  
21 knives from Lidl in East Ham on 15 May 2017 at 22.15.  
22 On 29 May 2017, there was a meeting of the three  
23 attackers near the Ummah Fitness Centre. On the CCTV,  
24 the three can be seen leaving the gym and Redouane  
25 leaving what appears to be his phone on a crate outside

21

1 the gym before the three of them then walk along  
2 St Luke's Avenue.

3 They go back towards the gym and it may be that this  
4 was for Redouane to collect his phone. Butt goes into  
5 the gym and Zaghba and Redouane go off down St Luke's  
6 [Avenue]. Butt leaves the gym a few minutes later with  
7 a backpack and catches up with the others.

8 On 30 May 2017, just before 10.00 pm, Redouane goes  
9 to the Lidl in East Ham. Whilst there he buys wine in  
10 bottles. After the attack, some 13 bottles were found  
11 in the passenger footwell of the van. They appeared to  
12 be viable homemade petrol bombs in that they had a wick  
13 in the neck and in all the bottles some form of petrol.  
14 In the front of the van they found items used or  
15 intended to be used to light these devices and there is  
16 evidence that these were made at Redouane's address.

17 There was a possible further meeting between the  
18 three on 2 June 2017. From CCTV, Redouane and Zaghba  
19 are together just after 22.12, and within 10 minutes, at  
20 22.20, Butt is seen going into the fitness centre.  
21 Butt is seen leaving the gym at 23.24, an hour later.

22 The mock explosive belts were all similar: four  
23 bottles with silver-backed tape attached on a brown  
24 belt. The bottles did not contain any liquid. DNA  
25 tests were made from the material from the belts.

22

1 Forensic work showed each complete DNA profile on all  
2 three of the belts. It suggests that Redouane had some  
3 part in putting together the three belts. Traces of  
4 Zaghba's DNA were found on the inside of the bottle  
5 caps, suggesting he may have been involved in making two  
6 of the belts. At Redouane's home, silver and black tape  
7 similar to that used on the belts was found.

8 At about 11.58 on 3 June 2017 after a walk in  
9 Barking Abbey Ruins with his family, Butt withdrew £170  
10 in cash from his Halifax account at a cash point. The  
11 cash was later used in relation to the hire of a van.  
12 He appears to receive a call on his phone and also to  
13 make a call whilst carrying out the transaction.

14 At 12.07, Butt and his family returned to the flats.  
15 Butt has a conversation with two men outside the flats,  
16 points in their direction and then walks away. Redouane  
17 is seen leaving his home address in Barking Road just  
18 after noon with some bags. He returns just after 12.30,  
19 going past his home.

20 At 12.59, Redouane signs in and goes to the lifts in  
21 the Wakering Road apartments where his partner  
22 Charisse O'Leary and their daughter lived. He goes to  
23 Charisse O'Leary's flat and stays with his daughter  
24 while Charisse goes out.

25 At 14.03, Butt goes to the same building, to the

23

1 lifts, and meets Redouane. The two men and Redouane's  
2 daughter then go back to Charisse's flat for just  
3 a couple of minutes before leaving. Butt and Redouane  
4 appear to be in conversation. They walk away from the  
5 flats and away from view.

6 At 15.30, Redouane is seen to carry his child back  
7 into the flats, but Mr Butt is no longer with them.  
8 They are in the flat for a very short time. At about  
9 15.34, the red Corsa registered to Butt, but which  
10 Redouane was sometimes using, is seen driving away from  
11 the Wakering Road near the flats.

12 11 minutes later the Corsa is by the entrance to  
13 Butt's address. Butt is carrying a child seat.  
14 Redouane gets out of the rear seat carrying his daughter  
15 and it looks as if the car seat is put in and Redouane  
16 places his daughter in the seat of the car. Redouane  
17 then goes to the passenger side of the car and Butt is  
18 by the driver's door and on the phone around the car for  
19 a period of time. These movements coincide with  
20 the sequence of calls and internet searches made in  
21 relation to the hiring of a van or lorry. By this  
22 stage, Butt is wearing the blue Arsenal shirt. At 16.04  
23 Zaghba is seen by the Corsa too, and so all three are  
24 then together. Whilst this activity is happening, the  
25 three men are in the area around Butt's home address.

24

1 There is a banking record to show a transfer at  
2 16.31 from Murad's account to that of Butt. A Renault  
3 Master van was booked for hire by Butt at a cost of £70  
4 at 16.34. He made an online booking. The van was to be  
5 collected from B&Q in Romford. Initially it was for  
6 a period from 17.30 to 20.30. The rental was later  
7 extended to 10.00 am on the next day, 4 June, as  
8 a result of calls made by Butt.

9 The phone ending 666 used on the booking was found  
10 in the van after the attack. That phone had not had  
11 very much use. Before this booking it appeared he had  
12 tried a number of other hire companies. One call made  
13 contact with a company called S&J Self Drive Hire and  
14 related to an online booking for a 7.5-tonne lorry.  
15 That lorry was never collected, the branch not being  
16 open in the afternoons.

17 At 16.39 Butt comes out of the block of flats with  
18 what looks like an envelope and goes towards the Corsa  
19 and gets into the driver's seat. The car pulls away and  
20 goes right just before 16.40. It waits a couple of  
21 minutes and then moves away. At 16.42, the car can be  
22 seen with three occupants: Butt, the driver, Redouane in  
23 the front passenger seat, and Zaghba sat behind.

24 At 17.17, the Corsa enters the car park at B&Q.  
25 Redouane walks around the front of the Hertz van. Butt

25

1 attempted to collect the Hertz van and called Hertz to  
2 complain about not being able to get access. This was  
3 between 17.39 and 17.48.

4 At 17.42 at B&Q, Redouane went in and bought gravel.  
5 At 17.55, the van is moved within the car park. At  
6 18.06 the van is back where it was and Butt can be seen  
7 going from the van to the store and in due course he  
8 makes a similar purchase of gravel.

9 At 18.16, Zaghba is seen pushing an empty trolley  
10 back to the store. Butt leaves the store soon with  
11 a second trolley of gravel and then a few minutes later  
12 returning with an empty trolley for more bags of gravel.  
13 A total of 29 bags of gravel were found in the van. One  
14 possible explanation of the gravel was to add weight to  
15 the van.

16 At 18.34 the van leaves B&Q in convoy with the  
17 Corsa. Zaghba is driving the van and Redouane the Corsa  
18 with Butt in the passenger seat of the van. Using GPS  
19 equipment, officers have plotted the most likely route  
20 taken by the van. It arrived close to Zaghba's home  
21 address at 19.17. The Corsa was later found outside  
22 Zaghba's address, suggesting Redouane having dropped off  
23 his child at Charisse O'Leary's flat at about 19.12,  
24 drove there and met up with the others. The van left  
25 Zaghba's address between 19.38 and 19.47, and went to

26

1 a petrol station. By that stage all three attackers are  
2 in the van. It arrived at the petrol station in Barking  
3 at 19.54 with Zaghba in the driving seat. They  
4 purchased £57.19 of fuel, bought drinks and snack bars  
5 leaving at 20.03.

6 It left the petrol station and drove to a point  
7 where it was stationed for 10 minutes on Cowbridge Road.  
8 It then drove on to Butt's block, arriving at 20.25.  
9 The van was outside Butt's block between 20.25 and 20.55  
10 and in this time, Butt and Redouane loaded four plastic  
11 chairs into the van and Butt also loaded the red  
12 suitcase. The chairs appear to be part of a cover story  
13 for a house move.

14 The van left the Barking area at about 20.52 and  
15 entered the City of London at Aldgate at 21.32. The van  
16 goes along Fenchurch Street. Between 21.35 and 21.44 it  
17 waited in Mark Lane. It took a fairly circuitous route  
18 around the City before it headed south towards London  
19 Bridge just before 22.00 hours. Some of the manoeuvres  
20 in this period and up to this point show a lack of  
21 familiarisation with the area, or the driver being lost  
22 and retracing steps, and a driver unused to driving  
23 a van.

24 Having gone across London Bridge, the van goes south  
25 down Borough High Street and turned around soon after

27

1 22.02, and so it is likely it turned around at the  
2 Marshalsea Road and then went back northwards at 22.03.  
3 By this stage Zaghba was still driving with Butt in the  
4 centre seat and Redouane on the passenger side. It  
5 continues north until it does a U-turn at the north end  
6 of the bridge at King William Street at 22.06.18. This  
7 appears to be a dry run for the attack. There was  
8 nothing untoward or remarkable about the way in which  
9 the van was being driven.

10 It turned around by Monument station before then  
11 doing a second trip south. The first mounting of the  
12 kerb we know is at 22.06.51.

13 The attackers had a phone in the van with directions  
14 for Oxford Street and an estimated time. From the  
15 inquiries made, there was nothing to indicate when the  
16 attackers first identified London Bridge and  
17 Borough Market as the target for their attack. It is  
18 possible that the London Bridge/Borough Market area was  
19 identified en route and that the first pass over the  
20 bridge was their first reconnaissance of the area.

21 Despite the extensive inquiries, there is not CCTV  
22 at all stages of the van's route and it's not clear when  
23 they put on the belts and armed themselves with the  
24 knives.

25 Detective Sergeant Simon Ager dealt with the Digital

28

1 Media Examination Unit work done on devices linked to  
2 the attackers. Four devices had been seized from Butt's  
3 address after his arrest in October 2016 on fraud  
4 offences. Two were examined at the time and since the  
5 attack, all four have been examined. Further devices  
6 were seized from the home address of the three attackers  
7 following the events on 3 June. What had been called  
8 the operational phone is a Samsung Galaxy handset found  
9 on the passenger seat of the van after the attack. The  
10 handset was sold to Zaghba around 17 March 2017. The  
11 sale was described by the vendor, Mr Mubeen, as being  
12 very quick, and Zaghba didn't check the phone to see if  
13 it was unlocked, didn't check for damage and didn't  
14 haggle.

15 Detective Sergeant Ager thought the phone had been  
16 bought to help a friend of Zaghba's, Mr Irbaiyne, rather  
17 than attack planning at the time.

18 As well as the directions to Oxford Street and the  
19 list of numbers relating to the hiring of vans, the  
20 phone contained texts from Hertz about how to pick up  
21 the van. There were also images of the  
22 Palace of Westminster, Westminster Cathedral and  
23 Westminster Abbey. The images appear to have come from  
24 Google Maps and are loaded on to the phone at about  
25 19.15 on 3 June. The phone had images suggesting

29

1 an interest in extremist views, including an image of  
2 the world with a black flag over it, an image from an IS  
3 propaganda site, and an image of an IS fighter on  
4 a tank.

5 On 2 June 2017 at 22.39, the phone had been used to  
6 search for and download Islamic State produced  
7 propaganda video called One Ummah. There was one other  
8 item of material indicative of an extremist mindset,  
9 including some that advocated jihad through suicide  
10 operations.

11 In relation to devices linked to Mr Butt, they had  
12 identified three phone handsets linked to him that had  
13 not been recovered. There may have been others. CMD/1  
14 is an iPhone 5S seized on the fraud arrest on  
15 18 October 2016. That phone was attributed to Butt's  
16 wife, Zahrah Rehman. This was examined post-attack and  
17 showed some material of interest. It had images of  
18 Butt's own child making the Shahada sign, as well as  
19 images of radical preachers, Ahmad Musa Jibril and Anwar  
20 Al-Awlaki. There was a text thread setting out  
21 a dispute between Butt and Zahrah Rehman about religion  
22 in 2016 and her wanting to follow a more cosmopolitan  
23 form of Islam. It suggested a degree of marital  
24 disharmony. There was an exchange that appeared to show  
25 Butt's involvement in the fraudulent use of Oyster

30

1 cards. There was on this device that indicated any  
2 links to attack planning or to political views.

3 CMD/2 is an HTC M8 phone seized in October 2016 and  
4 looked at late that same year. There were numerous  
5 items of relevance as to mindset. By way of example  
6 there were numerous files about the current events in  
7 Syria and Iraq, often suggesting opposition to the  
8 activities of western forces and also Russia and  
9 President Assad. There were images linked to the  
10 Islamic State and a range of IS propaganda images.  
11 There were images glamorising violence, people about to  
12 be shot in what appeared to be IS mass executions.  
13 There were voice messages between Butt and Jibril, the  
14 preacher, suggesting Butt was a supporter. There were  
15 recordings of lectures by people such as Jibril, who is  
16 a Palestinian-American Islamic radical preacher regarded  
17 as an inspirational source for pro-Sunni jihadist  
18 fighters in Isis and Syria, speeches that mentioned  
19 martyrdom, and an email suggesting he might be involved  
20 in identity fraud, messages about job opportunities on  
21 the buses or railway, overseas teaching, dating sites  
22 and female celebrities in sexual poses.

23 The analysis showed that the material was routinely  
24 examined and shows a keen interest in extreme Isis  
25 publications. There were many disturbing images. Some

31

1 are truly gruesome.

2 CMD/3 is an HP laptop attributable to Butt with  
3 an indication it was used by Zahrah Rehman. This was  
4 looked at initially in late 2016. There was a video of  
5 Butt cutting the throat of a cow and it looks as if it  
6 might have been a street scene in Pakistan and may have  
7 been following their wedding and honeymoon in early  
8 2014. Butt can be seen to cut the throat of a cow and  
9 then can be heard saying:

10 "This is just an animal. Mohammed, you know Banu  
11 Qurayza ... he did this to 600 Jewish men, to human  
12 beings. Imagine when he sees a human being, it would be  
13 the same you know."

14 And Butt appears to be energised in the course of  
15 that video.

16 JRW/1 is an iPhone 5 seized on 4 June 2017 in the  
17 search of the home and attributed to the sister of  
18 Zahrah, Murriam Rehman. There was an audio file of  
19 a family debate about religion, secularism and  
20 nationalism and some extreme views are expressed. There  
21 is also an audio note of someone addressing Murriam  
22 Rehman and reference to Butt being "dodge" and that he  
23 may be an Isis sympathiser. That note was sent on 24  
24 November 2015. It refers to Hashim's wedding in  
25 mid-2014 and debates and discussions taking place on the

32

1 men's side of the wedding.  
 2 JRW/2 is an HP laptop seized on 4 June 2017. It was  
 3 found in the kitchen of Butt's address and had material  
 4 relevant to Butt, Zahrah Rehman, and also her brother,  
 5 Qasim Rehman. This also had the video with the  
 6 slaughtering of the cow. There was a lecture from  
 7 Sheikh Faisal, convicted of solicitation to murder  
 8 called "Manhood in Islam". It had a range of extremist  
 9 views, homophobic, hostile to western values and very  
 10 hostile to feminism. There was material trying to  
 11 justify the Charlie Hebdo attacks in France. It also  
 12 had lectures or sermons by Jibril and images of terror  
 13 attacks, including the Twin Towers and Westminster  
 14 in March 2017. There was also propaganda material  
 15 supportive of Islamic State.

16 JRW/22 was a silver USB stick seized on 4 June 2017  
 17 from Butt's home address that had articles and lectures  
 18 supportive of extremist Islamic theology and violent  
 19 jihad.

20 JRW/30 is an iPod with audio files by extremist  
 21 lecturers.

22 JRW/47A, a hard drive partially attributed to Butt  
 23 and also had the video of the cutting of the throat of  
 24 the cow. There was video of Butt and Zahrah Rehman  
 25 riding camels and a video of the two of them on a flight

33

1 where Butt can be heard speaking about changing the  
 2 names of airports to be named after known terrorists and  
 3 Zahrah Rehman saying that London airport would be  
 4 changed to Abu Luqman, a name used in relation to Anjem  
 5 Choudary. There are also speeches by Jibril and  
 6 Al-Awlaki.

7 They had also looked at devices attributed to family  
 8 members. Some had nothing of concern or items of  
 9 interest, but some did. CJH/1 is an iPhone 6 seized on  
 10 4 June from 4 Elizabeth Fry Apartments attributed to  
 11 Haleema Butt. It had files of various communications  
 12 between her and Butt. Some showed Butt sending his  
 13 sister captions and links opposing the war in Syria. On  
 14 the night of the attack there were conversations between  
 15 Haleema and a friend which showed that Haleema was not  
 16 aware her brother was involved in the attacks.

17 MDW/1 is an iPhone handed over to police by Saad  
 18 Butt, Khuram Butt's brother, on 7 June 2017. Amongst  
 19 material there are two long chats involving Butt on ILM  
 20 and ILMA. The first runs from 17 March 2016 to  
 21 19 October 2016, the day after the arrest for the fraud  
 22 matters. The chat contains commentary on Islamic  
 23 beliefs and lifestyle, comments on world affairs, often  
 24 hostile to western action in the Middle East, social  
 25 arrangements and comments hostile to secular society and

34

1 homosexuality. The chat group started up again as ILMA  
 2 from 5 December 2016 with 18 members of the group.  
 3 Within the chat there are entries including an entry  
 4 about the far right group, Britain First, that they can  
 5 "Die in their rage, filthy kuffars", with "die in their  
 6 rage" being a comment Butt made when interviewed about  
 7 the incident with the Quilliam researcher.

8 On 31 March 2017 at 9.34 is Butt's last chat in the  
 9 document. He then disengaged from the group. In the  
 10 early hours of 4 June, there are entries from Saad Butt  
 11 about his brother.

12 In relation to devices linked to Redouane, there was  
 13 one device not recovered after the attack. It was last  
 14 located in Eastern Avenue, Romford, and so close to the  
 15 location of the hiring of the van at 18.40, and so  
 16 a potential discarding or turning off at or near the B&Q  
 17 and the phone being discarded before the attack.

18 SPT/28 is an Alcatel mobile phone found in the  
 19 search at 387B Barking Road, his home address, following  
 20 the attack. The majority of the activity was from end  
 21 of March 2017 onwards and the last activity,  
 22 26 May 2017. The contacts list included both Butt and  
 23 Zaghba. There was a WhatsApp group of which Butt was  
 24 a member, and there were postings by Butt on there of  
 25 an extremist nature.

35

1 There was an image suggesting hostility to Shia  
 2 Islam and also an email suggesting Redouane had been  
 3 using a Muslim dating site in the period shortly before  
 4 the attack. There were messages relating to Charisse  
 5 O'Leary and photographs of the child. Overall, the  
 6 device contained relatively little extremist material.

7 With Zaghba, a handset linked to him was not  
 8 recovered. It was a Galaxy S5 handset. From cell site  
 9 it was last used at 13.02 on 3 June at Colne House,  
 10 Harts Lane, Ilford, IG11 and consistent with his home  
 11 address. It had been used between 12 January and  
 12 3 June 2017. From the home address a number of other  
 13 devices were seized that couldn't confidently be  
 14 attributed to him. One of those had an IS propaganda  
 15 video with some horrific footage. From the address at  
 16 43 Fairfield Road they'd found one device, MAC/5,  
 17 an Alcatel phone that contained images suggesting  
 18 extreme views were held. The phone also showed searches  
 19 from 2015 that showed extremist interests.

20 They had also been provided with a hard drive of  
 21 material from the Italian authorities which contained  
 22 material from a number of devices they had obtained.  
 23 This contained examples of Zaghba sending his mother  
 24 documents promoting Salafist and Wahhabist views,  
 25 extreme in theological terms, but not advocating

36

1 violence. The material from the Italians also included  
2 files from a Huawei phone with some attribution to  
3 Zaghba as well as another male. This included some  
4 jihadi chants. This material was seized at the time he  
5 was stopped in Italy and shared with the police here  
6 post this attack.

7 There was nothing on any of the devices that had  
8 been seized that positively talked about attack  
9 planning, positively forecast any attack, or which gave  
10 details about training or preparation for attacks in  
11 general.

12 DS Ager also set out information in relation to  
13 telephone communications. Butt used two numbers for  
14 contacting Redouane and Zaghba. Those numbers ending  
15 594 and 714. Two handsets were used in relation to  
16 those numbers, none of the handsets being recovered.  
17 Redouane used three numbers to contact the other  
18 attackers, numbers ending 500, 514 and 470. Two  
19 handsets were used for those numbers, of which SPT/28  
20 and the other not being recovered. Zaghba had used one  
21 number ending 547 on one handset which had not been  
22 recovered. There was also the operational phone ending  
23 666.

24 For each of the main numbers they had the call data  
25 for about 12 months leading up to the attack. There was

37

1 no evidence of interaction before December 2016. The  
2 call data suggested contact starts in December 2016  
3 and in January 2017 and takes place fairly consistently  
4 after that.

5 The first recorded calls were on 16 December at  
6 18.11, a 2-second call from Butt to Redouane and from  
7 Butt to Zaghba, and an unsuccessful call at 15.53 on  
8 14 January 2017. That later followed communication  
9 between the two of them on the same day and between  
10 Zaghba and Redouane on 14 January at 20.34. Calls then  
11 followed, but it was a sporadic pattern.

12 The highest level of contact between Butt and  
13 Redouane was on 23 March when there were nine text  
14 messages and a call. There were other days with similar  
15 numbers of interactions, there was no contact between  
16 Butt and Redouane between 16 May and 3 June so it might  
17 reflect some anti-surveillance at that time.

18 As between Butt and Zaghba there was quite a high  
19 degree of contact between 24 April and 21 May. On  
20 21 May there was the trip by Zaghba to Butt's house to  
21 pick up for the swimming. Between Redouane and Zaghba  
22 the pattern of their contact shows that it had become  
23 more consistent from the beginning of April 2017, and at  
24 the end of the month they were almost in daily contact  
25 with the peak being 30 April when there were 11

38

1 interactions in the course of that afternoon.

2 They had looked at the cell sites used. From this  
3 on 18 April, Butt and Redouane go to Leeds and on 26 May  
4 Redouane and Zaghba go to Southend-on-Sea. The  
5 cell site data does not suggest they made other trips  
6 out of London.

7 On the day of the attack they were in contact with  
8 each other. At 12.12 there was a call from Redouane to  
9 Zaghba followed by a call from Zaghba to Redouane. Two  
10 more calls from Redouane to Zaghba followed.

11 Butt's first contact with the others was two  
12 outgoing calls in quick succession at 13.02 and 13.05,  
13 both lasting under two minutes. Redouane sent two texts  
14 to Butt and received two calls from him. The last of  
15 those was at 14.02, lasting 18 seconds, and so it was  
16 just before Butt arrived at Charisse O'Leary's flat 2  
17 minutes later. There was no more contact between the  
18 phones after that and the handsets are likely to have  
19 been deliberately discarded before the attack took  
20 place.

21 The 594 phone was first registered to Butt  
22 in July 2012. On 31 May he changed the handset from  
23 a smartphone to a so-called dumb phone. That was a form  
24 of anti-surveillance behaviour. The WhatsApp activity  
25 ceased on that date and so is consistent with the change

39

1 from a smartphone to another. The last activity on the  
2 phone is at 17.07 and 17.10 on 3 June to a number  
3 registered to Irfan Saeed. The 714 number was only used  
4 from 31 May onwards and registered to Butt at his home  
5 address. It was used to make a number of calls to  
6 Zahrah Rehman. It was also used to make calls to Hertz  
7 just after 17.30 on 3 June. The number 666 made calls  
8 from B&Q. The cell site showed he had multiple handsets  
9 or multiple SIMs that he had discarded.

10 Redouane's number ending 500 was first registered on  
11 23 May 2013, but only active from 16 April 2016 onwards,  
12 and was used until 3 June 2017. There was evidence of  
13 this number being used on multiple handsets. There was  
14 a change of device on 15 April 2017 to a dual SIM device  
15 and so a handset with two different numbers. The last  
16 activity on the phone was at 18.40, with a 34-second  
17 call, and then an unsuccessful call at 19.32, both from  
18 Charisse O'Leary.

19 The 047 number was registered to Redouane on  
20 26 October 2015, and used mainly to communicate with  
21 Charisse. It's not used after 14 January 2017.  
22 However, it was used in December 2016 to contact Butt.

23 The 514 number was used for some communications with  
24 Zaghba and Butt. It was an unregistered phone connected  
25 on 7 March 2017. The 470 phone was connected on

40

1 27 January 2017 and first used on 27 May, and was used  
2 in the same dual SIM handset as the 500 number. Both  
3 Butt and Redouane were using multiple phones and  
4 switching SIMs between them with no obvious purpose for  
5 those changes, but consistent with anti-surveillance  
6 behaviour.

7 Zaghba's 547 phone was registered under him, albeit  
8 with a slight misspelling of his name, Zaghda,  
9 Z-A-G-H-D-A, and was registered from 3 May 2016 and  
10 active the same day. Six different handsets were used  
11 in the period for which data was obtained.

12 On the day of the attack the last incoming call was  
13 at 13.02 lasting for 2 minutes, and the last outgoing  
14 call was at 12.32 to Redouane. It was a 3 second call  
15 but then Redouane's number called back 2 minutes later  
16 and a further call back from Redouane at 12.51.10 and 5  
17 seconds in duration.

18 The operational phone with the number ending 666 was  
19 connected on 17 December 2016 but the first  
20 communications were on 25 March 2017: it was active then  
21 only until 27 March. It was then active from  
22 2 June 2017 onwards.

23 In March it was used to contact a firm of estate  
24 agents contacted by Zaghba and suggests a further link  
25 between the handset and him.

41

1 On 3 June this number was used to contact vehicle  
2 hire companies. The phone contacts a number ending 350  
3 in March. They have not tracked down the owner or user  
4 of that number. It is saved in the contacts of the  
5 phone under the name "Simo Centrios". There was  
6 potentially a Facebook account of someone with that name  
7 linked to it in Romania. Attempts were made to speak to  
8 them but they had no luck.

9 Investigations into the history of the operational  
10 handset show it was sold to Zaghba around 17 March 2017  
11 by a phone trader in Ilford called Mr Abdul. They had  
12 looked at a number of notable individuals from numbers  
13 in the phones. Three included Badram Doci who had  
14 contact with both Butt and Redouane, and confirmed his  
15 account, he went on the trip to Southend; Klevis Kola  
16 who had contact with both Butt and with Zaghba and that  
17 he went to both Leeds and Southend, and Irfan Saeed.  
18 Saeed was a friend of Butt's and sent a text followed by  
19 six attempts to call. Saeed explained he was seeking to  
20 find out where Butt was. There were numbers associated  
21 with two brothers, Sirwan and Gharib Abdoullahi in  
22 Leeds. There was some evidence of Butt selling phones  
23 obtained in contracts for cash generally and also just  
24 before the attack.

25 They'd also looked at digital devices seized from

42

1 Jamel Kasimi. He had been the subject of an examination  
2 under the Terrorism Act to stop a person entering or  
3 leaving the UK on 9 April 2017, and so his devices had  
4 been examined. Most of the material showed nothing  
5 suggesting an extreme mindset or extremist political  
6 views, but there were two images of interest. One  
7 showed Osama Bin Laden with a quote in French:

8 "We fight because we are free men who can't sleep  
9 under oppression. We would like to restore freedom to  
10 the nation, to defend and punish the aggressor. Is it  
11 terrorism?"

12 And the other, an Islamic State media propaganda  
13 image. They had obtained evidence of contact between  
14 Kasimi and Butt and Redouane. Messages suggest on 4 or  
15 5 November 2016, Kasimi introducing Butt to Redouane.

16 Turning next to Witness M. He is a serving police  
17 officer with the Metropolitan Police Service Counter  
18 Terrorism Command, SO15. He is a senior investigating  
19 officer for counter terrorism, a CTSIO. He takes  
20 responsibility for collecting and presenting evidence to  
21 make prosecution decisions. He also has  
22 a responsibility for planning a range of other policing  
23 events outside CT investigations.

24 Between 2015 and 2017, he was responsible for two  
25 operational teams in the CT Command. In London there

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1 are 16 teams and three CTSIOs to each pod of those four  
2 teams.

3 Since the London bombings in 2005 he said there has  
4 been increased integration between the work of CT  
5 Command and MI5. When an intelligence-led operation is  
6 declared by MI5, they will request the services of  
7 a CTSIO to be appointed to that particular operation.  
8 The operation is given a codename, a priority grading  
9 and those under investigation are termed subjects of  
10 interest. In terms of a grading P1, that is the  
11 highest, and that is where there is an imminent threat,  
12 normally in relation to attack planning, from  
13 an individual or a network. Then P2 which is divided  
14 into P2H meaning high-risk investigations for extremist  
15 activity linked to attack planning, and P2M,  
16 investigations of medium-risk extremist activity but not  
17 directly linked to attack planning, and by way of  
18 example, someone looking to travel abroad for extremist  
19 purposes.

20 P3 is for investigations or network that require  
21 further action to determine whether they pose a threat.  
22 And P4 for individuals that have previously posed  
23 a serious threat to national security where there is  
24 a risk of re-engagement. A grading will help determine  
25 priority and resources.

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1 Once a CTSIO is appointed, there will be meetings  
2 with MI5. These are joint operational team, or JOT,  
3 meetings. JOT meetings are to discuss the threat and  
4 risk, disruption measures that are available, any  
5 contingency measures and to agree on tactical actions.

6 There are several disruption measures that can be  
7 taken. In the intelligence phase of an operation, MI5  
8 will take the lead and the police will support that.  
9 They always prioritise their resources against the  
10 graver terrorist offences that they investigate.  
11 Intelligence-gathering continues post-arrest.

12 From 2012 there was the rise of the so-called  
13 Islamic State and this, he said, had had  
14 an unprecedented impact on investigations. They started  
15 to see volumes of propaganda material on the internet  
16 and people travelling to Syria or Iraq for the purpose  
17 of jihad and those showing an interest or engaging in  
18 terrorist activity within the UK. There was a change in  
19 volumes of matters to investigate and the way in which  
20 they responded.

21 The threat was often less sophisticated and was more  
22 diffuse. It had become harder to spot and had offered  
23 them less opportunity to intervene, and less  
24 opportunities to the police to gather evidence.

25 A large degree of counter terror police success was

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1 noted and some 20 Islamic-inspired terror plots were  
2 interrupted between October 2013 and March 2017.  
3 Reasons, really, were down to the working relationship  
4 with MI5 and with local policing. Events, as he has  
5 described, changed significantly in 2017.

6 ALM has been a proscribed organisation since 2006.  
7 ALM is not a group that will claim responsibility for  
8 attacks. In terms of subjects linked to ALM past and  
9 present, it is some 600. No one has been charged or  
10 prosecuted for being a member or supporting ALM. In  
11 part and mostly due to the lack of evidence that they  
12 could obtain.

13 There are offences that exist for extremist  
14 material, and he gave some examples, including  
15 section 58 of the Terrorism Act, information useful to  
16 an act of terrorism, or sections 1 and 2 which go  
17 towards having published material that encourages an  
18 individual to go and commit a terrorist act, or  
19 disseminating material for the same purposes.

20 From mid-2015 onwards, the date of this attack,  
21 a counter terrorist investigation was taking place in  
22 relation to Khuram Butt. That involved both the police  
23 and MI5. Counter terrorism police were first involved  
24 when MI5 notified them they had commenced  
25 an investigation. Butt had previously featured under

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1 an alias in an investigation connected to ALM. Butt, he  
2 said, was not known to the counter terrorism police  
3 before this stage. The basis for the investigation was  
4 that he and others were believed to be aspiring to  
5 conduct an attack within the UK. The operation was not  
6 just Butt, but a number of associates.

7 He was the CTSIO for this operation and it was given  
8 a P2H priority. It wasn't given a P1 status. The  
9 investigation was one that was never subject to ELG  
10 oversight as they had no evidence that an attack was  
11 being prepared or imminent and they never reached that  
12 threshold.

13 There was a JOT between SO15 and MI5 to discuss the  
14 intelligence, contingency planning and strategy. After  
15 the JOT he then prepared an investigation strategy.  
16 They carried out a risk assessment with MI5. The risk  
17 of an imminent attack was considered to be low at that  
18 stage. The assessment was that the attack planning was  
19 aspirational and he lacked the capability to carry out  
20 an attack. If there was any contextual evidence showing  
21 the use of a vehicle in an attack, that would have been  
22 the red line for them to move forward or in the  
23 direction of an ELG.

24 In September 2015, MI5 carried out a potential lone  
25 actor assessment which assessed his intent for an attack

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1 as strong. That assessment was communicated to him. In  
2 the latter part of 2015, they worked with MI5 on  
3 developing the intelligence and some covert means were  
4 used. None of the monitoring showed any attack planning  
5 at that stage. They were aware that he was associating  
6 with Anjem Choudary. That would have been factored into  
7 the risk assessment, as would his association with other  
8 known terrorists.

9 At times in their investigation the police received  
10 information that Butt was accessing and sharing  
11 extremist material. A request was made for advice from  
12 the CPS. The CPS lawyer advised that the material in  
13 question may give rise to criminal liability if it was  
14 distributed by a person under the UK jurisdiction. They  
15 didn't move to arrest or charge Butt in the early stage  
16 and they took the view it was unlikely to result in any  
17 significant disruption, and so the decision was not to  
18 move forward on that at that stage.

19 On 31 July 2015, Butt joined in the rally at  
20 Regent's Park which featured in the Jihadis Next Door  
21 programme, and also involved him associating with  
22 Mohammed Shamsuddin and Shakil Chapra who were ALM  
23 figures and that he was expressing extremist views in  
24 the course of that rally. Some of the events were  
25 captured in videos posted on YouTube in

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1 early August 2015. That material, M said, all came to  
2 his team. There was no belief in his team that Butt had  
3 committed any offences but the information added to the  
4 overall threat picture.

5 On 30 September 2015 Usman Darr made a call to the  
6 Anti-Terrorism Hotline and he was aware of that. There  
7 were no other reports from the public that he was aware  
8 of.

9 The report from Mr Darr was passed to the  
10 intelligence section but there was no follow-up. The  
11 report from Darr was not brought to the attention of his  
12 team on Operation Hawthorn: it went to a team connected  
13 to ALM. He thought it unsatisfactory it didn't come to  
14 his team as it denied them the opportunity of discussing  
15 the information with MI5 and to see how it fitted into  
16 the bigger picture. It might have led to the  
17 possibility of getting more information from that person  
18 going forward that there would be a lot of variables.  
19 It is concerning, he agreed, that a family member was  
20 making the call but the general picture he described  
21 around mindset was known to them. The fact that  
22 somebody is prepared to do this tells you something  
23 about the degree of concern that the subject was  
24 generating in those around them.

25 In early 2016, the police team with responsibility

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1 for ALM assessed the Jihadis Next Door programme and  
2 concluded that no offence had been committed. It wasn't  
3 submitted to the CPS at the time. The information from  
4 the ALM team did not come to him or to his team. He was  
5 aware of the programme, but not of Butt taking part  
6 within the programme. He was aware that an assessment  
7 had been made around that programme. The fact that Butt  
8 was associating with ALM individuals was known to his  
9 team. After the June attack an assessment was made that  
10 the programme did not justify any criminal charge.

11 In 2016, there was no intelligence that Butt was  
12 involved in attack planning and he seemed to be  
13 disengaging from ALM and more interested in travelling  
14 abroad to join Islamic State in Syria. There was also  
15 some slightly contradictory reporting as to his motives  
16 and the focus for them and the possibility of IS in  
17 Syria. He was assessed as a possibility. Had Butt  
18 looked to travel that would have offered them  
19 potentially a significant disruption in terms of arrest  
20 and prosecution.

21 The MI5 operation was suspended in late February to  
22 the end of March 2016 following the attacks in Paris.  
23 As a CT policing officer, he thought he ought to be  
24 consulted about this.

25 Mr Hough put to him that it might be suggested that

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1 it was troubling that an investigation was suspended  
2 when the suspect had attack planning aspirations which  
3 were thought to have a strong intent, where he had been  
4 associating with senior figures from ALM, where he had  
5 been disseminating potentially prosecutable material,  
6 and where he was serious enough to pose a real prospect  
7 of travelling to fight.

8 He said that not all activity stops with  
9 a suspension and policing actions would continue and  
10 they would react to any further intelligence that came  
11 in. As an individual, he was of concern, but the  
12 assessment from MI5 to take resources from him and focus  
13 on others deemed to be more of a threat than Butt posed  
14 at that stage. He made clear that they are dealing with  
15 some 3,000 plus with this similar mindset and it is for  
16 MI5 to make that assessment.

17 So far as the police were concerned, they would  
18 still have measures in place for continuing intelligence  
19 gathering and they would react to anything new that came  
20 in. Post-Paris the operational position was  
21 unprecedented and there was a large amount of attack  
22 planning material they had to deal with.

23 The investigation resumed on 6 April 2016. The  
24 focus was then on potential travel plans for  
25 an extremist purpose. They would seek to try and stop

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1 any travel.

2 In early 2016, Butt applied to the  
3 Security Industry Authority for a licence in connection  
4 with a door supervisor position. They were aware of it  
5 but it was not a cause of concern for them to act. They  
6 would have looked at the organisation he was joining,  
7 but there was nothing to show part of any attack agenda.  
8 There would be a general concern that a person who poses  
9 a risk has access to event space for door security  
10 purposes.

11 As to working for Transport for London in 2016, it  
12 was again put to him that it might be suggested that  
13 an extremist with prior intelligence suggesting attack  
14 planning who was going to be working in high-profile  
15 central London Underground stations, including  
16 Westminster, might be a matter of concern. It was, but  
17 it has to come with some kind of surrounding  
18 intelligence as to the purpose why he's working there in  
19 terms of is he doing it for a terrorist activity. They  
20 could have spoken to TfL and told them he was a person  
21 of concern who had obtained a job on the underground but  
22 they didn't go down that route.

23 In July 2016, while Butt was off work, he was  
24 suspected of fraudulent activity and they discussed  
25 taking action against him and a number of others. They

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1 considered the potential impact an arrest might have in  
2 terms of antagonising him. In September 2016, Operation  
3 Hawthorn was downgraded to a P2M investigation. He was  
4 aware of that. The reasons were that the intelligence  
5 picture around him had changed. The operation would  
6 come lower down the picture. He, M, had no reason to  
7 disagree with the assessment made by MI5. The  
8 assessment at the time was that he wasn't harbouring  
9 attack plans and hence the change.

10 They gathered evidence on the bank fraud offences.  
11 They looked at CCTV. Butt wasn't seen on CCTV himself  
12 taking the money out. Butt and three others were  
13 arrested. In interview, Butt claimed the cards had been  
14 intercepted, probably at the communal door to his flat,  
15 and that the Halifax card had been missing from his  
16 wallet. He was bailed on 16 January with a reporting  
17 condition. He was re-interviewed but refused to answer  
18 further questions.

19 On 1 June 2017 the CPS advised there was  
20 insufficient evidence to rebut the version of events  
21 that had been given in interview. In answer to the  
22 question that it was unlikely that Butt was going to be  
23 the subject of frauds carried out in this way and should  
24 have been taken to prosecution, M said that his view was  
25 that the CPS had made their conclusions and they are the

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1 experts, and the police accepted it. There were further  
2 inquiries pointed out to them. Had Butt been charged,  
3 it is highly likely that he would have been bailed and  
4 not remanded in custody.

5 A number of devices were seized from Butt's home  
6 address in the course of the investigation  
7 in October 2016, including an iPhone, an HTC phone, the  
8 laptop and a thumb drive. The HTC phone and the laptop  
9 were examined because it was believed that the other  
10 items belonged to Zahrah Rehman. The HTC phone  
11 contained numerous files suggesting extremist views,  
12 including images suggesting support for Islamic State  
13 and images of violent acts, evidence of communication  
14 between Butt and Jibril and evidence of Butt applying  
15 for employment on the railways and as a bus driver.

16 He said the information in itself would have been  
17 concerning and the devices would have been shared with  
18 MI5 and an assessment would have been made as to whether  
19 any legislation had been breached. The material would  
20 have been considered as to whether it added anything of  
21 a risk picture around Butt in terms of violent intent or  
22 an indication that he was looking to commit an attack,  
23 then if it had breached any legislation.

24 It was considered that nothing found was chargeable  
25 under the terrorism legislation. They maintain

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1 a database where they store extremist material and  
2 that's used as a guide when considering whether there's  
3 been any breach. His team also reviewed the material to  
4 form a general view looking at the risk that Butt posed  
5 and this material was also shared with MI5. They didn't  
6 see anything which indicated preparation for an attack,  
7 but was considered more of a conversation about the  
8 theological aspects of the jihadi mindset. There is  
9 a risk that if the communication continues the subject  
10 may be further radicalised but that was not something  
11 they discovered at the time.

12 The attack in Goodmayes Park was considered as  
13 a relatively minor assault. It did not seem significant  
14 in terms of attack planning, but showed an indication of  
15 what his mindset was in regard to Islam.

16 Butt's re-engagement with ALM figures in the second  
17 half of 2016 had the potential to be an inflammatory  
18 influence. Later in the chronology, in the latter  
19 months of 2016, they became aware that Butt began  
20 attending the Ummah Fitness Centre on a regular basis.  
21 He was not aware that he was working there personally.  
22 His team did not know of the link between the gym and  
23 Sajeel Shahid until after the attack. He didn't know  
24 the name Sajeel Shahid himself. He was also unaware of  
25 Sophie Rahman and only aware after 3 June.

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1 The gym for them did not have the significance that  
2 they now know it has, and that connection was never  
3 made. Overt or covert inquiries were not considered.  
4 There was no ancillary intelligence suggesting the gym  
5 was of significance to their investigation.

6 In 2017, SO15 became aware that Butt was teaching  
7 Koran classes to children in the Barking or Ilford area.  
8 They had other information about a number of schools  
9 where this might be taking place. They were concerned  
10 that children might be being radicalised. They made  
11 some discrete inquiries. All inquiries came back  
12 negative. The Ad-Deen school was not one of those  
13 schools they checked.

14 In respect of whether it was practical to keep Butt  
15 under intense surveillance in order to identify the  
16 school, it was uncorroborated intelligence and so it  
17 will not have been a proportionate decision for them to  
18 make. He now thinks the decision was right because it  
19 was uncorroborated. The intelligence gathering failed  
20 to pick up on Butt's almost daily attendance at the  
21 school. Before the attack he was not aware of the  
22 investigation of the Ad-Deen school or its proprietor.  
23 The Prevent team would have made inquiries.

24 In early 2017, MI5 was of the view that Butt was  
25 accessing extremist material online and there was

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1 a growth in his rhetoric, but he was not aware of those  
2 developments. His team were not aware of the  
3 7 March 2017 meetings at the time. On 21 March,  
4 Operation Hawthorn was suspended for resourcing  
5 constraint reasons, but that did not strike him as  
6 something he should be disagreeing with at the time. If  
7 he had thought it was a dangerous decision, he would  
8 have made that known to colleagues.

9 In response to the suggestion that it was troubling  
10 that an investigation was suspended when there were  
11 factors such as a subject initially thought to have  
12 a strong intention to carry out an attack, who was later  
13 thought to be travelling for the purpose of fighting,  
14 and had a recent history of violence and extremist  
15 rhetoric in public, and was re-engaging with ALM, he  
16 noted the intelligence was over a long period and there  
17 had been disengagement. Disruptive action in terms of  
18 the fraud had taken place, and that did not add to the  
19 intelligence picture and a wider perspective in terms of  
20 other threats had to be taken.

21 The suspension period was following the  
22 Westminster Bridge attack and the threat level was very  
23 high. Resources were being allocated to numerous P1 and  
24 attack planning priority jobs at that time.

25 On 18 April 2017, Butt went to Leeds with Redouane

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1 to purchase a car and went in the Corsa to do so. He  
2 was not aware of that trip, but knew of the association  
3 with people in Leeds. Had the operation not been  
4 suspended, the trip would have been considered at the  
5 time but would depend on the level of coverage and the  
6 type of coverage that was in place. Had the operation  
7 not been suspended, then there was a better chance of  
8 identifying Redouane, but there were other factors to  
9 consider, such as the coverage being in the right place.

10 He was not aware of the association between the  
11 three individuals and the regular trips to the swimming  
12 pool in the two or three months before the attack.

13 Intelligence is only fragmentary and he cannot account  
14 for why the pool meetings, regular phone contact,  
15 regular attendance at the [UFC], Butt attending the  
16 Ad-Deen school and Zaghba starting to go too and the  
17 occasional use of Butt's Corsa by both Redouane was not  
18 picked up. He didn't agree that opportunities were  
19 missed, rather there was nothing the police had in their  
20 possession that they had not acted upon. There was  
21 nothing in the police possession that gave them the  
22 means to identify Zaghba and Redouane as associates.

23 It is possible if the investigation had not been  
24 suspended that Zaghba might have been identified but he  
25 was not aware of any of the information they held which

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1 would otherwise identify Zaghba and his significance.

2 From 5 May onwards his team were aware the  
3 investigation was moving towards closure. Normally  
4 there would be a JOT meeting at the end of the operation  
5 to discuss this, but they were not consulted on the  
6 closure plan. In the absence of other intelligence he  
7 agreed with MI5's assessment. The closure process meant  
8 that Butt went into the wider pot of 20,000 which still  
9 attract some attention. It was not a closure in terms  
10 of the matter being finished: he was closed as  
11 a priority operation. He did not think this was a bad  
12 idea, taking into account the risk factors that had been  
13 raised.

14 His team were not aware of the 14 May gathering at  
15 Butt's home and his team did not have anything to  
16 investigate any meeting involving Butt at that time.

17 During that time a second potential lone actor  
18 assessment exercise had been carried out and Butt's  
19 status reduced from strong to moderate. His team would  
20 not have been consulted on the assessment, but their  
21 information would have fed into it. Again, he had no  
22 reason to disagree with those conclusions. There was no  
23 intelligence to suggest an attack was being planned at  
24 that time. Butt had an extremist mindset and so, based  
25 on what was known at the time, he would have said the

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1 intervention was moderate rather than weak or strong.

2 On 29 May 2017, Butt met Redouane and Zaghba outside  
3 the Ummah Fitness Centre. They were not aware of that  
4 meeting. He has since seen the images of the meeting  
5 and had they been aware of it, he would have regarded it  
6 as suspicious activity. Had he been aware of it, then  
7 with MI5, there would have been discussions and then  
8 action or not.

9 Butt was due back on bail on 30 May. He was  
10 re-bailed ahead of that appointment. His solicitor had  
11 said Butt had got the dates mixed up. His team were  
12 aware he had not turned up, but it wasn't a red flag.  
13 There was nothing to suggest anything other than Butt  
14 had simply got the wrong date.

15 2 June, when Redouane and Zaghba were near the gym  
16 and Butt was in the gym and the possibility of the  
17 meeting, he said he was not aware of that at the time.  
18 Had they known, it would have only triggered a concern  
19 if it came with a further layer of intelligence to  
20 suggest that it was significant.

21 His team were not aware of Butt's movements on the  
22 day of the attack. His team did not know the attackers  
23 were together outside Butt's block between 4.00 and 4.30  
24 and knew nothing as to Butt's efforts to seek to hire  
25 a van or a truck. Had they known, for example, a phone

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1 call from MI5 informing him of such, he might have  
2 sought to do something. He would have asked about any  
3 other intelligence. He would have been inclined to have  
4 him stopped in that vehicle as there was nothing to lose  
5 and in the light of other attacks in Berlin and Nice, as  
6 well as the overall threat level, it would have been the  
7 right side of caution. If he would have come aware of  
8 any information that the three men at B&Q were  
9 collecting a hire van and purchasing a large number of  
10 sacks of gravel, without intelligence then it would have  
11 added to his suspicions and the steps to have him  
12 stopped.

13 If he was aware that they had hired a van and were  
14 now driving to the City of London at 9.30, he would have  
15 very quickly ascertained with MI5 if there was any  
16 explanation around that activity. The fact that he was  
17 with two other unknown associates for no known purpose,  
18 given his mindset and the threat level, he would lean  
19 towards getting the vehicle stopped. The fact that he  
20 in this hypothetical scenario was getting a call [out  
21 of] hours of Saturday to tell him this information would  
22 push him in the direction of doing something.

23 In response to what was known about Redouane, he was  
24 not investigated before the attack and not identified in  
25 any police investigation into Butt. In an interview

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1 with Jamel Kasimi on 9 April 2017, he says he used to go  
2 to the Ummah Fitness Centre and had mentioned a Moroccan  
3 man called Rachid. He and his team were not aware of  
4 this at the time. It was shared by another limb of SO15  
5 with MI5 but he did not consider it unsatisfactory that  
6 that information did not come to his team.

7 Once the information came in about a name  
8 identifiable as a subject of priority investigation, he  
9 said it followed the appropriate route to MI5. It was  
10 arguable he should have been notified at the time but it  
11 would still have needed to have gone through that route  
12 before it attached any significance.

13 Greater interest would only have been realised once  
14 it had been brought to MI5. It might have prompted  
15 a discussion amongst his own team, but without having  
16 the ability to see the wider intelligence picture or  
17 being involved in the assessment, then they would have  
18 formed their own independent assessment of it.

19 Turning to the police investigation and arrests.  
20 Detective Superintendent Riggs spoke about the SO15  
21 investigation after the attack. The identities of the  
22 attackers and their home addresses were quickly  
23 established. At the time the main objectives were to  
24 preserve life and to protect the public and to establish  
25 whether or not there was a wider network. Some

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1 associates of the attackers were identified and  
2 arrested. A decision was made that any occupants of the  
3 addresses of the known attackers would be arrested and  
4 they were then interviewed. They were kept in custody  
5 for varying periods of time depending on what the  
6 evidence established, some of what the intelligence led  
7 and based on what the individuals said in answer to  
8 questions and other inquiries.

9 There were 22 arrests. 12 were family members of  
10 the attackers. Of the other ten, nine were associates  
11 of the attackers and arrested for a variety of offences.  
12 All 22 were ultimately released without charge after  
13 varying periods of time.

14 Charisse O'Leary was arrested on the day of the  
15 attack. She denied any involvement. Nothing  
16 significant was found on her media devices.  
17 Zahrah Rehman was arrested. She denied any knowledge of  
18 the attack or preparations for it. Butt's mother  
19 Fahmida Akhtar was arrested. She denied any knowledge  
20 of the attack. Butt's uncle, sister-in-law, maternal  
21 aunt, along with Zahrah Rehman's brothers Hashim and  
22 Qasim Rehman, father, uncle, sister and mother were also  
23 arrested. Habibur Murad was arrested. He approached  
24 officers to say that he had provided funds to Butt.  
25 Butt had approached him and asked if he had a van

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1 because he needed to move a brother. He had given Butt  
2 advice to contact the company Enterprise and Butt had  
3 asked him to transfer £160 if he gave him the same sum  
4 in cash as he didn't have enough money in his account to  
5 hire the van. The explanation he'd given checked out.

6 Shahid Iqbal was also arrested. He gave an account  
7 of Butt becoming stricter in his religious views over  
8 recent times. He said he last saw Butt on 2 June at  
9 Friday prayers at the Ummah Fitness Centre.

10 Phone contact between the two identified a call at  
11 02.44 on 3 June. Iqbal denied any knowledge of Redouane  
12 or Zaghba. There was evidence of phone contact with  
13 Zaghba's phone. He explained that was possibly as  
14 a result of Butt calling him from that phone.

15 Other associates arrested gave accounts denying any  
16 knowledge of the attack. The accounts were checked, so  
17 far as they could be. These included Badram Doci,  
18 an associate who accepted knowing Redouane by sight. He  
19 said that Butt had tried to sell him a Galaxy  
20 smartphone. Klevis Kola an associate of the three  
21 attackers gave an account of going to Leeds on 18 April  
22 2017 with Butt and Redouane and to Southend with  
23 Redouane and Zaghba on 26 May 2017.

24 In relation to the trip to Leeds, he gave an account  
25 of meeting the Abdoullahi brothers. He said it was

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1 a social trip and to buy a car. Irfan Saeed was  
 2 arrested on 9 June on suspicion of the dissemination of  
 3 terrorist publications. That related to a separate  
 4 investigation. Irfan Saeed was the last person Butt  
 5 contacted before the attack. That was timed at 17.10 on  
 6 3 June. He then made some unsuccessful attempts to call  
 7 Butt, the last being an SOS message at 21.12. Saeed was  
 8 a member of both the ILM and the ILMA WhatsApp groups.  
 9 Most of the messages he posted were in relation to  
 10 religious issues. The group closed on 4 June 2017. On  
 11 6 June 2017, he sent a message to Mohammed Ali, the  
 12 group's administrator, that read this:

13 "Erase everything from your phone anything you have  
 14 got get rid of ... they are raiding homes in the Newham  
 15 area."

16 Saeed's phone was searched but there were no  
 17 messages found before 5 June 2017. There was some  
 18 evidence discovered linking Saeed to extremist material.  
 19 A file was sent to the CPS in relation to an offence of  
 20 failing to pass on to the authorities information of  
 21 assistance in preventing an act of terrorism. The  
 22 evidence was concerned with what they had found on the  
 23 phone about deleting messages and also the efforts to  
 24 make contact with Butt during, prior and post-attack.  
 25 There was nothing to suggest he knew that Butt was

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1 planning an attack of any kind.

2 For those arrested, they considered various offences  
 3 under the terrorist legislation but other than a file on  
 4 Saeed, no other files were submitted by the police to  
 5 the CPS. Despite all of the investigations there was no  
 6 evidence they found of anyone knowingly assisting or  
 7 encouraging this attack. There was very little evidence  
 8 suggesting anyone other than the attackers were aware of  
 9 the attack planning.

10 Searches were carried out at 22 addresses. The  
 11 addresses included all the addresses for the attackers,  
 12 the Ummah Fitness Centre, and searches were carried out  
 13 in the attack area. Gharib and Sirwan Abdoullahi were  
 14 arrested in relation to a separate investigation. They  
 15 were interviewed and released without charge.

16 Usman Darr provided a statement through his  
 17 solicitor. He was working at Heathrow Airport for BAA  
 18 as a security officer. His employment was terminated  
 19 after the attack. They had received some information  
 20 that Darr had become more religious of late and had been  
 21 heard making a comment hostile to Jewish people.

22 The Ad-Deen school was investigated. After the  
 23 attack, Sophie Rahman, the headteacher, made a self  
 24 referral to the local authority because of concerns that  
 25 she had about Butt working there. Her partner, Shahid,

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1 was a former proprietor of the school. The Department  
 2 for Education closed the school down in August 2017 and  
 3 Sophie Rahman was made the subject of a prohibition  
 4 order by a professional conduct panel.

5 When the Ummah Fitness Centre was searched on 8 June  
 6 they found a notice on the wall giving phone numbers for  
 7 the management. The number was linked to  
 8 Sophie Rahman's son.

9 On forensics, 124 crime scenes were processed.  
 10 These included Borough Market, Stoney Street, the  
 11 attackers' homes, London Bridge, the deceased and the  
 12 attackers' bodies. Post mortems were carried out on the  
 13 attackers and each concluded death was due to multiple  
 14 gunshot wounds. Almost 6,100 exhibits had been seized.

15 A detailed ballistics examination was carried out by  
 16 Fiona Ritchie. She concluded that eight firearms  
 17 officers had discharged firearms and a total of 46  
 18 cartridges had been discharged. The officers who  
 19 discharged firearms were the three City officers in the  
 20 first ARV to arrive in Stoney Street and five Met  
 21 officers who arrived soon afterwards. The first shots  
 22 were fired at 22.16.50, the next at 22.23.23 against  
 23 Redouane and at 22.23.56 with Butt. Further shots were  
 24 fired at Butt at 22.28.52, 22.29.53 and 22.31.45. Butt  
 25 and Redouane had each been struck by at least six

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1 bullets and Zaghba by at least two.

2 The knives were examined by an expert. In each  
 3 case, the tips were missing. A stab into wood or bone  
 4 in which the knives became jammed and withdrawn very  
 5 quickly at an angle may result in the tips being broken.  
 6 The expert speculated that the damage to all three  
 7 blades in the same manner may indicate the attackers had  
 8 an agreed stabbing method.

9 DNA swabs were taken from the van. From the front  
 10 nearside wing the likelihood of Xavier Thomas as one of  
 11 those individuals is 9,500 times more likely him than  
 12 not. Other swabs also suggested DNA from Xavier being  
 13 present but with a lower degree of probability. Swabs  
 14 from the front and underside of the van contained a full  
 15 profile relating to Christine Archibald.

16 With the Molotov cocktails, DNA samples were taken  
 17 from the bottles. Redouane's DNA was present on the  
 18 devices with a trace of Butt and Zaghba. No one else's  
 19 DNA was found. With the wicks there were traces of the  
 20 three attackers' DNA, but mainly Redouane and Zaghba.  
 21 The wicks were identified to a part of the grey jogging  
 22 bottoms recovered from Redouane's home address.  
 23 Although the devices were viable, there was no evidence  
 24 of any attempted use.

25 A knife was recovered close to Zaghba's body. The

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1 DNA profile of Zaghba was present as well as the DNA  
2 thought to relate to Kirsty Boden and  
3 Sébastien Bélanger. A knife was found attached to  
4 Redouane's wrist and in addition to Redouane's DNA  
5 profiles for Ignacio Echeverria and Sébastien Bélanger  
6 were found, as well as DNA thought to be that of  
7 Sara Zelenak.

8 A knife taken from Butt had his DNA and a full  
9 profile of Alexandre Pigeard and traces thought to  
10 relate to Sara Zelenak, Sébastien Bélanger and Zaghba.

11 With the mock suicide vests, the one close to Zaghba  
12 had DNA for Zaghba and Redouane. The bottles had DNA  
13 for Redouane and Zaghba on the inside of the bottle cap  
14 and the screw threads suggesting that the two of them  
15 may have been involved in constructing the belt.

16 Another slightly closer to Redouane also had DNA for  
17 Redouane and Zaghba. The one by Butt, DNA for Redouane.

18 Fingerprints were found on the tape showing Redouane  
19 and Zaghba's prints on the various belts. Tape used in  
20 the belts was comparable to tape found at Redouane's  
21 address. No DNA was found from anyone other than the  
22 three attackers.

23 The investigation had not identified how they had  
24 chosen London Bridge and Borough Market for this attack.  
25 There was no evidence of hostile reconnaissance in any

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1 particular area. There was no evidence from the mobile  
2 devices to suggest any particular research relevant to  
3 planning of the attack. There was no clear idea of the  
4 searches that had been done to get the images of  
5 buildings in the Westminster area that were found on the  
6 operational phone.

7 In relation to inspiration for the attack,  
8 an Islamic State publication from November 2016 had  
9 advocated vehicle-as-weapon attacks. It advocated the  
10 use of a heavy vehicle and suggested filling the vehicle  
11 with sufficient fuel and having secondary weapons.  
12 There was nothing to suggest that they had read any  
13 Islamic State publications or any other extremist  
14 publications describing the method of vehicle-as-weapon  
15 attacks, nor was there anything in the digital material  
16 suggesting any previous attack acted as an inspiration.

17 Following the attack there was publication on  
18 10 June 2017 suggesting responsibility [by] Isis.  
19 However, there is nothing specific that linked these  
20 attackers to that organisation, nothing to suggest the  
21 attack was directed from overseas or the part of a wider  
22 network. It remained the assessment of Detective  
23 Superintendent Riggs that there was no evidence that  
24 anyone else was involved in this attack.

25 David Cawthorne is a solicitor. He worked for the

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1 CPS for some 16 years. He is the unit head and the  
2 special crime and counter terrorism division. Decisions  
3 on prosecution are taken using the Code for Crown  
4 Prosecutors and by application of the full code test  
5 which involves both an evidential test and, if that is  
6 met, a public interest test.

7 The CPS provide advice to the police on all but the  
8 most minor offences. In the more serious types of  
9 casework, early investigative advice before charge is  
10 sought. In CT work, early investigative advice is given  
11 in many situations.

12 In 2015, his advice was sought and he provided some  
13 advice. An SO15 officer about the nature and  
14 opportunities that might be presented by certain  
15 extremist material contacted him. He understood this to  
16 be at a very early stage. He was given details of some  
17 extremist material and advised in relation to whether it  
18 would be an offence for such material to be  
19 disseminated. He had sent an email with advice. After  
20 that exchange he now knows there was a request for more  
21 formal advice. They went to another lawyer within his  
22 division. Advice was sought and given in a short  
23 document. He believed the advice covered the same  
24 document and provided an opinion on the basis of  
25 prosecution under section 2 of the Terrorism Act 2006.

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1 The effect of the advice was that subject to  
2 evidence in relation to dissemination, or evidence of  
3 attribution and subject to the context in which  
4 dissemination took place, this material could  
5 potentially lead to a prosecution under section 2, but  
6 there was no specific contextual facts or information  
7 provided, and so the advice did not reflect any specific  
8 circumstances. The advice was qualified that criminal  
9 liability would only exist if distributed by a person  
10 within the jurisdiction. There was no immediate plan to  
11 arrest. No further advice was given. This was not  
12 an uncommon scenario for the CPS.

13 Turning to the fraud investigation, on  
14 14 March 2017, advice was sought in relation to a fraud  
15 investigation in relation to Butt. The police provided  
16 a summary, an MG3. The report stated that Butt was  
17 alleged to have defrauded three banks by withdrawing  
18 cash from ATMs and claiming someone else had withdrawn  
19 the cash. In interview, Butt confirmed he had reported  
20 the frauds and the bank had agreed to refund him. He  
21 maintained he had not withdrawn the cash and denied  
22 committing the offences. Additional materials with the  
23 police report included interview summaries, bank  
24 statements, witness statements and some cell site  
25 reports.

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1 A face-to-face meeting was arranged between the  
2 police and the CPS prosecutor. They met and discussed  
3 the evidence. After the review, the lawyer produced  
4 a document with an assessment of the strengths and  
5 weaknesses and identified some actions relating to  
6 cell site, other banking and other CCTV opportunities.

7 The case officer responded to those matters to the  
8 effect that no further clarity could be given on  
9 cell site and there was no further CCTV and, as to  
10 banking, it was deemed it wouldn't further matters  
11 evidentially.

12 The request for charging advice was dated 14 March.  
13 The consultation took place on 19 May and that's when  
14 the review took place. On 22 May 2017, the CPS informed  
15 the police that only one person would be charged.

16 The CCTV they had showed that Butt was not captured  
17 at the ATMs at the time when the money was withdrawn.  
18 His account in interview was that the cards had been  
19 intercepted, probably at the communal door to his block,  
20 and that the Halifax card had been found missing from  
21 his wallet. There was also cell site evidence that on  
22 24 May, a mobile phone attributable to Butt was using  
23 a cell site in the vicinity of a cash point in Grays in  
24 Essex when a withdrawal from his account took place.  
25 The CPS lawyer recognised the coincidental nature of the

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1 circumstantial evidence, at face value, namely a man in  
2 a relatively short period of time claimed to have been  
3 the victim of three very similar fraud methodologies  
4 being activated on three different accounts and that was  
5 obviously suspicious.

6 The lawyer wanted some further clarification from  
7 the police. He wanted clarification of the cell site,  
8 primarily because the defendant himself lived not  
9 a great distance away from the Grays area, albeit  
10 the home address would have been using a different  
11 cell site. He wanted some clarification in relation to  
12 the banks' decisions to refund monies to Butt in the  
13 light of his reporting fraudulent activity, because he  
14 saw that as an undermining aspect to present to a jury  
15 when the banks had, again at face value, appeared to  
16 accept his claim of innocence. He also requested if  
17 there was any other evidence that could place Butt as  
18 being responsible for any of the withdrawal activity.

19 The police response to the suggested inquiries was  
20 that little could be added to the CCTV material and to  
21 the banks. There was unlikely to be anything of  
22 significance. On that basis, the lawyer concluded that  
23 the weaknesses meant there was insufficient evidence to  
24 charge and no further action was the outcome. As to the  
25 scenario of it being unlikely that fraudsters had

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1 targeted Butt on three separate occasions and in three  
2 different ways with three different cards and that it  
3 was very unlikely that his PIN number was obtained at  
4 least once, possibly more times, and what he would say  
5 on the basis of challenging the charging decisions, the  
6 Code for Crown Prosecutors would always be applied.  
7 There was no absolute clear set right or wrong  
8 conclusion. Different lawyers may have different views.  
9 Evidential weaknesses. Another may come to a different  
10 conclusion.

11 He said that he would have identified a number of  
12 lines of inquiry that he would have wanted explored  
13 before coming to a final decision. By way of example he  
14 referred to two of the allegations involving cards and  
15 PINs being intercepted for an address and he would have  
16 wanted information on the postal mechanism at Butt's  
17 home address.

18 As to the Santander allegation, Butt alleged that  
19 they'd entered the wrong postcode and there was nothing  
20 he had seen as to whether any inquiry had been made as  
21 to whether that had been a mistake. If it was  
22 an incorrect postcode, was it a genuine postcode of  
23 another address? If the address didn't exist, what  
24 other information on the envelope may have led to the  
25 matter being misdirected or not? That, Mr Cawthorne

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1 said, was the sort of inquiry that would have enabled  
2 him to test the account given by Butt and whether Butt  
3 was being honest or not.

4 Another inquiry related to Butt's reporting to banks  
5 of the fraudulent activity. Butt suggested his  
6 reporting of fraud by phone would have been recorded and  
7 if they had been recorded, those reports could be  
8 compared to subsequent accounts to the police to test  
9 for any inconsistencies. Again, Mr Cawthorne said that  
10 those inquiries may have put a different complexion on  
11 things. It may have led to a different conclusion.

12 With the Paddy Power deposits, it wasn't clear to  
13 him what the nature of those transactions was. The  
14 additional lines of enquiry he had identified struck him  
15 as being potentially important. If Butt had been  
16 charged, given the nature of the material, he would have  
17 been on bail rather than in custody. He could not have  
18 sought a remand in custody on that evidence.

19 In relation to the Jihadis Next Door programme  
20 in January 2016, the CPS had not been asked before the  
21 attack whether it showed any offences being committed by  
22 Butt. After the attack, the CPS had been asked to see  
23 if Butt had committed any offence. A lawyer within the  
24 CPS who had done so had come to the conclusion that the  
25 footage did not constitute a criminal offence. In

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1 relation to a group including Butt praying in front of  
2 a black flag with an Islamic symbol on the flag the  
3 offence that had been considered would have been one  
4 contrary to section 13 of the Terrorism Act 2000, which  
5 is displaying an article in circumstances that would  
6 lead a person to believe that somebody was a supporter  
7 or a member of a proscribed terrorist organisation.

8 He explained that the black flag in question is  
9 nowadays associated with the proscribed organisation,  
10 IS, but the history of the flag over time is such that  
11 it's been associated with a number of extremist groups.  
12 It's quite a historic flag which displays the Shahada or  
13 the Islamic text relating to the five pillars and  
14 oneness of God. It could not be said that the flag on  
15 its own is solely a flag belonging to a proscribed  
16 terrorist organisation.

17 Post-attack, several family members and associates  
18 were arrested. Irfan Saeed was arrested on 9 June and  
19 there was a concern that he was aware of the prospective  
20 attack beforehand and didn't pass information on to the  
21 authorities. If there was evidence of that, then it  
22 would be the basis for an offence under section 38(b) of  
23 the Terrorism Act. The elements were first that Saeed  
24 was the last person contacted by Butt before the attack  
25 and the only person contacted by Butt after hiring the

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1 van, a text at 17.10 on the day of the attack, secondly,  
2 Saeed made a number of unsuccessful attempts to contact  
3 Butt that evening. Thirdly, Saeed was a participant in  
4 the WhatsApp chat ILMA in which Butt was a member and  
5 was a participant in that chat at the time of the  
6 attack. And at 4.34 on 4 June, he shared concerns with  
7 the group about the inability to contact Butt, and on  
8 6 June, sent the text to the chat's administrator  
9 telling him to erase everything from his phone because  
10 they're raiding houses in the Newham area.

11 Fourthly, there was some material linking Saeed to  
12 some extremist material. Fifthly, Saeed maintained that  
13 his contact with Butt on the evening of the attack was  
14 to try and establish where Butt was.

15 The CPS lawyer was provided that material in the  
16 latter part of 2017. The decision was that there was  
17 insufficient evidence to provide a realistic prospect of  
18 a conviction under section 38. In essence, nobody was  
19 able to say what was being said during the  
20 communications to establish to the required degree that  
21 Saeed must have known or believed that Butt was planning  
22 a terrorist attack. There was no direct evidence to  
23 establish that Saeed knew about the attack and some  
24 evidence to support that he knew nothing.

25 Turning, next, to the family and friends of the

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1 attackers. Lahbib Atebaa first came to know Redouane  
2 from 2013 as his wife was a friend of Charisse O'Leary  
3 and they both realised they had husbands from Morocco  
4 and Redouane did not know many people in the area. The  
5 two of them met in the Dagenham area and he took  
6 Redouane to a mosque near Goodmayes station. His first  
7 impression was that Redouane was quiet and a nice guy.  
8 They had meals together on occasions. In terms of his  
9 religious views, he seemed a normal Muslim to him.  
10 Redouane did not try to press his views on him.

11 He last saw Redouane about two weeks before the  
12 attack. He called him so he could come to the mosque so  
13 he could help a Moroccan lady who was looking for rooms  
14 to rent. When he then met him at the mosque he was with  
15 Youssef. He also had a small reddish coloured car.  
16 When he asked about the car, Redouane said a friend had  
17 given it to him. He didn't give Youssef's surname or  
18 say how he knew him.

19 He spoke to Youssef. After the attack he realised  
20 that it was Zaghba from the press. Redouane said he was  
21 with him, teaching him to drive as he only had  
22 a provisional licence. Redouane seemed normal to him  
23 and there was nothing strange about his behaviour. He  
24 asked Redouane if he was working. He said he'd finished  
25 work and was looking for another job with more money.

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1 It was put to him that others had suggested Redouane  
2 expressed views about British culture and his attitude  
3 to Jews. He said Redouane had said nothing like that to  
4 him and he had not said anything to make him think that  
5 he had radical views. They didn't discuss issues  
6 affecting Muslims across the world. They had not  
7 discussed other terror incidents. He wasn't able to  
8 shed any light on why Redouane did what he did. There  
9 was nothing Redouane had said to make him think that he  
10 might do this. He knew Jamel Kasimi and met him through  
11 Redouane. That would have been in 2016 or 2017. Kasimi  
12 was a teacher. He said he didn't know Kasimi's other  
13 friends.

14 Charisse O'Leary is the former partner of Redouane.  
15 She first met him at a nightclub in Manchester in 2010.  
16 By 2011, his asylum claim had failed and he was living  
17 in London. Redouane told her he had come here illegally  
18 from Morocco and was working cash in hand as a pastry  
19 chef. He was a Muslim. As to world events, the  
20 Middle East and terrorism, he didn't agree with it and  
21 he said the problems in the Middle East were the  
22 government's fault.

23 Redouane was stopped in Scotland while trying to  
24 travel to Northern Ireland. He was detained for a few  
25 days. She told the authorities he was her partner.

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1 They married in Dublin in November 2012. They stayed  
2 there briefly before moving to live with her mother in  
3 London in 2013.

4 In late May 2013, after the murder of Lee Rigby,  
5 Redouane met her brother. This was the first time her  
6 brother had met Redouane and he was a Muslim. He hadn't  
7 talked to her for six months prior to her marrying  
8 Redouane because of his views, and the murder happened  
9 the week before they met and so he brought it up asking  
10 Redouane what his views on it were. Redouane said he  
11 blamed the government. She and her brother disagreed  
12 with that and she thought he was talking rubbish. There  
13 was no other discussion about terrorism.

14 In September 2013, Redouane went back to Morocco to  
15 see his family and stayed there until February 2015.  
16 She was very unhappy about his absence. She went to  
17 visit him twice in 2014. She said his family seemed  
18 welcoming and there was no sign of any extremist views.  
19 On her second visit, she became aware of Redouane  
20 applying for a visitor's visa to Ireland.

21 She met Redouane in Dublin in 2015 and they lived  
22 there until August that same year. Both of them worked  
23 whilst they were there. She became pregnant. His  
24 religious approach to prayer was to pray frequently. He  
25 wore western clothes but observed Ramadan. There was no

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1 expression of any extreme views. In September 2015,  
2 they moved to London and initially with her mother.  
3 Redouane got residence rights in March 2016 and they  
4 moved from her mother's and obtained housing in Barking.  
5 Redouane would go to the mosque every day. He still  
6 wore western clothing although he wore a dish-dash at  
7 home. His attendance at the mosque increased after the  
8 move to Barking as they were living closer to a mosque.  
9 He didn't drink.

10 At the end of 2016 he didn't like her having certain  
11 music channels on in front of their daughter. He said  
12 he didn't like it because there were gay people on it  
13 and it would turn their daughter gay. He also  
14 disapproved about the way people dressed. Redouane was  
15 working at Cakes and Bakes in East Ham from late 2016  
16 onwards, liked the job, and she thought he would keep  
17 it.

18 Lahbib Atebaa met Redouane through her friend Lynne.  
19 He had a friend called Ali who he last saw in 2012 and  
20 Hassan who he knew from the bakery. In the period from  
21 2015 to early 2017, there were no other friends that she  
22 remembered. He would say at times he was going to meet  
23 a friend and she certainly thought there were friends  
24 that he may have that she hadn't met or know the names  
25 of. She was not aware of any of his friends having

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1 extremist views and she had never heard of ALM then.

2 There were times when she returned home to find  
3 photos in the flat had been put away and she assumed he  
4 had been entertaining friends at their flat. She didn't  
5 ask who he was meeting, he just said it was his friends.  
6 She was never around his friends. As far as she knew,  
7 that was the way Muslims were. His friends were never  
8 there when she was at the home.

9 From late 2016, their relationship went downhill.  
10 They had a row and Redouane struck her. That was the  
11 only time he was violent towards her. They split  
12 in January 2017 and he moved out. He became distant  
13 towards her, wasn't helping her financially or  
14 emotionally. But after the split he would regularly see  
15 their daughter and take her out and she was aware of him  
16 having friends with him when he was out and about.

17 She knew of him attending a gym in 2017 but she  
18 didn't know which one or any friends he had there. He  
19 was then living in East Ham but she didn't visit him  
20 there. She knew about the red Corsa. He told her it  
21 was a friend's.

22 Butt and Zaghba were not names she knew before the  
23 attack. She knew he had met friends from the gym and  
24 the mosque but she didn't know who. She also knew of  
25 the swimming trips but not who they were with. She

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1 became aware of him leaving his job in March 2017. He  
2 said his boss had changed his hours and it didn't fit  
3 with seeing their daughter. She was saying to him to  
4 find a new job. She noted no changes in him in 2017.

5 After the Manchester Arena attack on 22 May, she  
6 recalled a conversation with Redouane. He said "Did you  
7 see what's happened in Manchester on the news?" and her  
8 response was "Yes", and that it was terrible. She  
9 recalled the youngest girl who had died. Redouane made  
10 no comment to that.

11 In the week before the attack, Redouane saw their  
12 daughter every day save the Friday. There was nothing  
13 about his behaviour or what he said that she  
14 particularly recalled. On Thursday, 1 June, Redouane  
15 took their daughter out between 2.00 and 6.00 pm. She  
16 was a little surprised at how long he took her for but  
17 he gave no reason. After he returned they spoke about a  
18 mobile phone. He was trying to sell her a phone. He  
19 said he had got it from a friend who was selling it. It  
20 was £200. She said she didn't have £200. He then left  
21 the phone with her and said to her to try and sell it.  
22 She decided she would give it back to him. She thought  
23 someone had taken it on a contract and was then trying  
24 to sell it and she didn't want it in her possession.

25 On Saturday 3 June Redouane arrived to look after

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1 their daughter and she left soon after to go to a family  
2 event. He said nothing of his plans.

3 His phone rang soon afterwards but she didn't know  
4 what was said as he was speaking Arabic. She had  
5 prepared their daughter's changing bag and said to him  
6 to give their daughter her tea. She told him she didn't  
7 want the phone and it was left in a drawer. He said to  
8 try and sell it. He also said to her not to switch it  
9 on until the next day. She thought it was either stolen  
10 or on finance.

11 When she was at the family event in the later  
12 afternoon she got a text asking her what time she was  
13 coming back. She responded to say between 7.00 and  
14 8.00 pm and also to the effect of asking him whether he  
15 was already bored. She made her way back at 6.30. She  
16 called to say she was on her way home. He said he was  
17 out with friends and would come back.

18 When she got back, Redouane was waiting in the red  
19 Corsa. Her immediate concern was she couldn't see her  
20 daughter but then she saw she was in the car seat. She  
21 was angry with him as their daughter was wet. She said  
22 "Why is she fucking wet?" He said because he didn't have  
23 time to change her. She asked him to carry their  
24 daughter into the flat. This was not usual behaviour  
25 for him. He offered her some money and gave her £50.

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1 She asked him if he was coming the day after. He didn't  
2 reply and made a quick exit, saying he had forgotten his  
3 phone.

4 After he had gone she became aware that he had not  
5 left the walking reins and she tried to call him a  
6 number of times but he refused the calls. She sent a  
7 WhatsApp message at about 8.00 pm but got no answer.  
8 She went to bed at 10.00 and was awoken by the police  
9 coming into the flat some hours later.

10 She can give no explanation as to why he did what he  
11 did. She had no idea he had such extreme views or was  
12 capable of such violence.

13 Her relationship with Redouane was a source of  
14 stress at first within her family. Religion was the  
15 source of that division. They didn't discuss his  
16 religious views. That some have said Redouane was  
17 critical of Jews is not something she was aware of.  
18 Criticising British culture is also not something he  
19 said to her. When her brother and Redouane discussed  
20 the murder of Lee Rigby, Redouane expressed the view  
21 that responsibility rested with the UK government. She  
22 thought he was just talking rubbish.

23 With the Manchester attack he appeared unmoved by  
24 it, but his lack of reaction, she said, didn't trouble  
25 her. What Redouane did, she agreed, was abhorrent, and

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1 she had no inkling of what he was going to do. Even  
2 with hindsight, she had no clue as to what he was going  
3 to do.

4 Walid Ben Arbia was friends with Rachid Redouane,  
5 having met him at a mosque in October 2016. He knew  
6 that Redouane was married but didn't know his wife.  
7 Walid occasionally saw Redouane socially, visiting him  
8 at his hostel. He also knew Lahbib Atebaa. Redouane's  
9 conversation changed during the period that Walid knew  
10 him and he went on to talk about Islamic State. When it  
11 became clear that Walid did not share Redouane's support  
12 for Islamic State, their relationship became worse.

13 Walid occasionally saw Zaghba at the mosque as well  
14 and he described him as "always laughing, young, didn't  
15 have much life experience, and impressionable". Walid  
16 met a man whom he describes as "the Pakistani" on one  
17 occasion whom he knows as Abu Zeytun. He does not know  
18 whether Redouane and Zaghba knew the Pakistani's real  
19 name.

20 Turning, then, to the Butt family, and  
21 Sajeel Shahid. In the course of the Inquest we've heard  
22 from four members of the Butt family: his wife, brother,  
23 sister and brother-in-law. Each gave an account of not  
24 knowing of any attack plans.

25 He lived in a very small flat with his wife and all

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1 of the family knew something of his extreme views.  
2 Usman Darr did make a call to the Anti-Terrorist  
3 Hotline, albeit his motives for doing so were not  
4 entirely clear, and having heard his evidence, it's  
5 clear that he has issues of his own. I have to say,  
6 I didn't find any of them convincing witnesses. Each  
7 has accepted that they should now have done more at the  
8 time.

9 Zahrah Rehman is the widow of Khuram Butt. Her  
10 family came to the UK from Pakistan. She was born here  
11 and has lived in London since the age of 14. She did  
12 well at school, went to sixth form college and obtained  
13 various qualifications. She is clearly a bright lady.

14 In September 2011, she started work at a preschool.  
15 She worked until she became pregnant in 2014. She grew  
16 up in what she described as a normal Muslim family. Her  
17 mother was half white and so as children they would  
18 follow the Pakistani culture but they would also do  
19 a lot of things from the English culture. They would  
20 follow the basics of Islam, praying, fasting and Ramadan  
21 but they were not too strict. Her family did not have  
22 extremist views. She knew that there were some with  
23 extremist views but very much a minority. What they  
24 were doing didn't come from Islam, she said, but from  
25 anger.

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1 There was a link between her family and that of  
 2 Khuram Butt. She had seen him once when she was 9 and  
 3 he was 13 at a cousin's birthday party. In 2013, she  
 4 was aware of Butt becoming friendly with her brother,  
 5 Hashim Rehman. [Her] brother had influence on Butt and  
 6 it was to stop Butt from his lifestyle, drinking,  
 7 partying, smoking weed and teaching him the faith. He  
 8 had a big influence because Butt gave up drinking,  
 9 partying, taking weed, and getting close to the faith.  
 10 She became aware around August or September 2013  
 11 that Butt was interested in meeting her. She and her  
 12 family are quite traditional, so she didn't do dating  
 13 growing up, and she and her sister didn't have  
 14 boyfriends so she always knew she would have an arranged  
 15 marriage, either her dad or her brothers would find  
 16 someone for her. So when Hashim came home and said Butt  
 17 was looking to get married he spoke to her mother and  
 18 her dad before he spoke to her parents about Butt  
 19 wanting to get married. She was happy with her life but  
 20 also happy to meet him.

21 Her aunt said he was charismatic and funny. Her  
 22 brother told her he had given up his partying lifestyle.  
 23 They met at her home and spoke. She felt Butt was  
 24 confident. She was shy. He said he would like to move  
 25 to a Muslim country. When she asked what he meant, he

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1 said about teaching jobs in Qatar and Saudi Arabia. She  
 2 said she wouldn't mind moving there if he had a good  
 3 job.

4 They spoke about plans for where they might live and  
 5 she then left it to her father and brother. Butt came  
 6 back with his family a few weeks later and that is when  
 7 they decided to get married. She then couldn't speak or  
 8 meet with him until their wedding day. They decided  
 9 they would live with her mother for about six months or  
 10 a year and then move out to be on their own. In the  
 11 early part of their marriage, he was strict in his  
 12 prayers at the mosque. He didn't like his family  
 13 watching televisions, and his sister not wearing a scarf  
 14 and he would get angry with her. The first few months  
 15 of the marriage, she said, were a honeymoon phase. He  
 16 would be at work all day and then in the evening be with  
 17 the family.

18 As to politics and world events, at the time the  
 19 uprising in Syria was on the news quite a lot. He  
 20 wouldn't discuss it much with her but more with the men  
 21 and his friends. He was upset with what the government  
 22 was doing in Syria to their people, but he didn't show  
 23 anger to the British Government.

24 It was after her illness in June 2014 and the birth  
 25 of their first child in October 2014 that Butt started

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1 associating with Anjem Choudary. While she was ill,  
 2 Butt was very supportive of her. She thought everyone  
 3 knew who Choudary was, but it must have been at a dawah  
 4 stall that Butt met him. After their child was born,  
 5 Butt would go out more and would say he was meeting "the  
 6 brothers". He didn't use names and so she didn't know  
 7 who he was meeting.

8 She knew of Choudary's family as two of his  
 9 daughters attended the nursery where she worked. She  
 10 was aware of some of the views that Choudary expressed  
 11 but not as extreme as publicly praising the Twin Towers  
 12 attack or the London bombings. She was not aware he was  
 13 arrested in 2014.

14 In February 2014, they went to Pakistan on  
 15 honeymoon. Some videos were filmed on their honeymoon  
 16 and two of the videos were played during the course of  
 17 her evidence. In one they are both in camels and at one  
 18 point Butt stood and made the Shahada sign and said  
 19 "Dawlat Islamiyah". She didn't understand what he then  
 20 said. She had been raised in an English-speaking home  
 21 and was learning Urdu. She now knows that the Islamic  
 22 State use the slogan. Another video was made on their  
 23 flight and the two of them changed the names of airports  
 24 to extremists. At the time she thought he was making  
 25 a stupid joke and she brushed it off as that at the

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1 time. She knew that Anjem Choudary was an extremist but  
 2 she didn't know of any link Butt had with him at that  
 3 time.

4 There was also the video where Butt can be seen  
 5 slicing the throat of the cow. She explained that the  
 6 sacrifice of an animal happens when there is good news  
 7 and she had just found out that she was pregnant. 50  
 8 people came to his uncle's home and they shared the meat  
 9 with them. At the time of the recording she said she  
 10 didn't hear what Butt was saying about the same  
 11 happening to a man and she heard no reference to  
 12 the story about the historical massacre of 600 Jewish  
 13 people.

14 She first heard the name ALM when the documentary  
 15 the Jihadis Next Door came out. She wasn't aware of  
 16 Butt associating with people from that group, or that he  
 17 was attending or hosting meetings with people who  
 18 expressed extreme Islamic views. She explained that  
 19 they don't do mixed meetings or gatherings and she would  
 20 not know who he was seeing or meeting. She was troubled  
 21 that he was meeting Anjem Choudary and she had told him  
 22 on occasions that he shouldn't keep company like that,  
 23 but he never used to listen, she said, and was quite  
 24 stubborn. She told his mother and brother and said he  
 25 was associating with these people. That was soon after

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1 they moved into their own flat. They moved into  
2 the very small flat in Elizabeth Fry [Apartments] in  
3 2014. It was a one-bedroom flat with relatively thin  
4 walls and if Butt was holding meetings, she would be  
5 aware of it. Normally in the mornings he would say he  
6 had four or five friends coming round for dinner and she  
7 would make some dinner and as he was strict on  
8 segregation, she would never be allowed in the same room  
9 as the men. She would have to be in her bedroom if they  
10 came.

11 She would have heard, she accepted, any loud voices,  
12 but her son would also be playing and she would normally  
13 be on the laptop watching her own programmes or films  
14 and so she wouldn't be paying attention to what they  
15 were talking about.

16 By 2015 and the time that MI5 had intelligence that  
17 Butt was aspiring to carry out a terror attack in the  
18 UK, she was not aware of Butt having any such plans.  
19 There was no activity she was aware of him planning any  
20 attack. At the time of the election on 7 May 2015, she  
21 was aware of an imam encouraging people to vote and Butt  
22 standing up and disagreeing and calling the imam a liar  
23 and then being barred from the mosque. They had  
24 an argument about it. It is very strict that you do not  
25 speak in the imam's speech. She didn't agree with his

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1 view about voting either. She was not aware of other  
2 incidents when he may have been barred from other  
3 mosques.

4 In relation to the rally on 31 July, she was not  
5 aware that he had attended it at the time and he didn't  
6 mention it to her. She only knew when she saw the TV  
7 documentary. She did not know the name  
8 Mohammed Shamsuddin or Shakil Chapra. She didn't hear  
9 him say about war coming to the UK. She was not aware  
10 of extremist views being expressed in their home at the  
11 meetings Butt had.

12 As Mr Hough put to her:

13 "As we've heard, sometimes firebrand Islamists are  
14 not quiet people, they sometimes shout, violently  
15 expressing their views".

16 But she said she had heard no shouting of strong  
17 views. Her son was in the house and had she heard  
18 something like that, she would have done something  
19 because she didn't want him in the same house as that.  
20 She'd never heard Butt expressing support for terror  
21 attacks in the UK and he had never sought to justify Lee  
22 Rigby with her. They did discuss matters and they had  
23 arguments and when she told him he was wrong, he got  
24 angry. He would say he would not be condoning it, but  
25 at the time he was not condemning it, and when she said

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1 to him he was completely wrong, he would storm out and  
2 then stop talking about it altogether.

3 He always had plans to go to Qatar or Saudi Arabia  
4 and he did a course but realised he had no degree and so  
5 would not be able to get a job. There was a time when  
6 he bought tickets to Turkey in late 2015 or 2016. She  
7 wasn't sure of the exact time, but it may have been  
8 quite early at the time in their apartment. She had her  
9 doubts that he was using it as an excuse to go to Syria.

10 All the family came to their flat and they had their  
11 doubts and it ended up with her passport and his being  
12 taken away. She said she was not going to go to Turkey.  
13 Her dad took his passport from the kitchen. He never  
14 expressed an intention to fight to her. She knew from  
15 the news that people were doing this to fight, and she  
16 did think he might want to fight and that was why she  
17 called the family together. He made promises to  
18 everyone and persuaded everyone he was not going to go.

19 In January 2016 the programme, the Jihadis Next  
20 Door, was aired. They had a big argument over him  
21 wanting a second wife. She packed her bags and went to  
22 her mother's. She was not going to go back until he  
23 either divorced her or promised not to do it. He was  
24 still being a good husband and father. Life was normal.  
25 She saw the programme. After she saw it she was very

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1 angry and also embarrassed and ashamed. Her family all  
2 confronted him about it. He made it out that he was in  
3 the wrong place at the wrong time. At the time battling  
4 both issues, and she wasn't really talking to him at the  
5 time, he gave up on the idea of a second wife, he took  
6 an oath to do that. She went back to him. She told him  
7 she was troubled by the programme.

8 When he got the job with TfL and was then off sick,  
9 she didn't think the sickness was genuine. He had  
10 a friend there and he spoke about it. They were all  
11 cross with him for messing about. He was stubborn, she  
12 said, and he would do what he wanted to do. He wanted  
13 to have the easy option of being with his friends rather  
14 than going to work. He was always socialising with his  
15 friends. She thought this was when he started going to  
16 the gym. It was a men-only Muslim gym and she knew that  
17 Anjem Choudary's son went there. She wasn't suspicious  
18 as he would just say it was a group of brothers working  
19 out.

20 She was at the July 2016 Eid celebration in  
21 Goodmayes Park when Butt had an altercation with a man  
22 from the Quilliam organisation. They were talking, then  
23 shouting, and it turned physical. She was very angry  
24 with him over this. He explained that he was  
25 challenging this man over his beliefs. She was worried

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1 that he capable of fighting , but he said it wasn't him  
2 who started it .

3 She recalled the house being raided when Khuram was  
4 arrested over the fraud allegations . She was pregnant.  
5 She had no idea what was going on when he came back  
6 later on. He and his friends were transferring money  
7 and the police had thought it was fraud. She didn't  
8 know about the sums being claimed by him. Various  
9 devices were seized and she was asked about some of the  
10 material on them. The Shahada gesture meant there's  
11 only one God. She told him to stop sending graphic  
12 images of what was going on. He came home with Oyster  
13 cards. He asked her to go to machines and get it  
14 refunded. At the time she said she didn't think too  
15 much about it, but looking back, it was a stupid thing  
16 to have done.

17 Early 2017, she was pregnant and the baby was due  
18 in May. Butt was very happy. He was out of work, he  
19 was very focused on the gym and no real desire to go to  
20 work and it was a source of argument between the two of  
21 them. They would argue all the time about the gym. He  
22 said he was the caretaker there and she asked why not go  
23 and get a paid job. He started working at a school and  
24 he would go Monday to Friday from 1.00 to 4.00, then go  
25 home, and then go to the gym after that. She knew this

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1 was the Ad-Deen school and he said he was there teaching  
2 how to teach the Koran. He said the person who owned  
3 the gym also owned the school. She said to him that he  
4 was wasting his time and wasn't bringing any money home.

5 The first time she knew of Rachid was when he spoke  
6 about someone with a white wife and struggling with her  
7 not covering up. On the phone he would often say  
8 "a brother", or "Akhi" and so she didn't know which  
9 particular person he was speaking to. The swimming  
10 sessions were a couple of months before the attack took  
11 place.

12 The 7 March meeting at their home. She said he  
13 often had friends over. She would either go to her  
14 mother's home or be in the bedroom. She couldn't hear  
15 what they were saying.

16 With the red Corsa car he said he'd sold it to one  
17 of his friends, and that was a month or two before the  
18 attack. The Peugeot was sold to him by a friend in  
19 Leeds. He needed a new one as he had sold the other  
20 one. He asked to borrow £1,000 for the car and she  
21 transferred that to him on 24 April.

22 On 14 May there was the barbecue, the aqeeqah, for  
23 the birth of their daughter. Butt said he would take  
24 control of it. It started raining towards the end and  
25 so she went to the bedroom with the children and she

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1 didn't see any of the men who were there. She knew that  
2 Butt had invited lots of people, including friends and  
3 neighbours, but she didn't have any specific friends  
4 there.

5 On 21 May, Butt and their son went to a swimming  
6 session. She didn't know that Redouane was driving  
7 them.

8 She was asked about the online loan application for  
9 £4,000, and £10,000, but she said she didn't know about  
10 them. There were lots of things he didn't tell her and  
11 it troubled her. Her reaction now to the loans is  
12 shock: they do not borrow. She was concerned as there  
13 was an interest on the loans and Butt said that was  
14 against their religion .

15 He was always out late . He would say they were  
16 talking late in the restaurant or doing something else.  
17 On night prayers he had said about an imam arranging  
18 those for the gym. It surprised her as it wasn't  
19 a mosque, but she wasn't suspicious.

20 On Tuesday 30 May, a man came to iftar that evening.  
21 They went into the park behind the flats and she saw the  
22 children and Butt and he was playing with the children.  
23 A man came and she heard Butt speaking to him in Arabic.  
24 They were discussing a mobile phone at the time and  
25 a Samsung. They were trying to sell it . It didn't seem

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1 a big thing at the time and she was with the children .

2 On 31 May she took her son to her parents' house and  
3 Butt went to the Ad-Deen school and was out late after  
4 dinner that night. On 1 June there was the usual  
5 routine with Butt out at the school in the afternoon and  
6 he didn't have dinner with her. She thought he was  
7 going to go to a restaurant. He would say he was  
8 meeting with the brothers or a brother but she didn't  
9 know who he was meeting.

10 On the Friday before the attack he was at home and  
11 went to the Somali mosque in Longbridge Road. The one  
12 that he used to go to was the one that he had been  
13 banned from. He dropped the children home and then went  
14 on to the school. He came home at about 6 o'clock and  
15 then took their son and sister 's sons to the mosque.  
16 When he came back he stayed for dinner. He had plans to  
17 go out but when he heard his mother and sister were  
18 coming, he changed those plans.

19 She recalled a conversation he had that evening. He  
20 spoke on the phone and was trying to persuade a friend  
21 to come and pray at the gym. He left for late prayers  
22 between 10.30 and was out much later. He was going to  
23 the gym as he said it was the start of Ramadan, prayers  
24 would be at the gym. She didn't know who he was meeting  
25 with. She would go to sleep whilst her 4-week-old

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1 daughter was sleeping. The Friday night into the  
2 Saturday they had an agreement that he would sleep in  
3 the living room and look after their son when he awoke  
4 until she and the daughter got up. After Butt got up,  
5 they spoke about arrangements for that night to go to  
6 her uncle's house. He said that he was going to go to  
7 have iftar with his friends. She didn't know about  
8 plans that he had with his friends.

9 The post arrived and it was an Eid gift. It was  
10 a ring. She said "why, it's 20 days before Eid?" It  
11 was odd, but she thought perhaps he had wanted to have  
12 the ring checked for its size.

13 They went to the Abbey Park to feed the ducks. They  
14 went to do some shopping. She didn't know that he had  
15 taken cash out from the ATM at that stage.

16 Back at home she fed her daughter and he fed their  
17 son. He called a friend and there was some laughing  
18 about his friend still being in bed. She and the  
19 children were resting on the sofa, she was half asleep  
20 and she saw Butt. He gave her a peck on the cheek and  
21 he went out. That was the last time she saw him. There  
22 was nothing uncharacteristic about his behaviour that  
23 day. He didn't kiss the children; he just went.

24 Later she went to her mother's and then to her  
25 aunt's house. Whilst there she communicated with Butt

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1 to make sure that he apologised for not going to her  
2 uncle's. She got home at 10.00 or 10.30 in the evening.  
3 All the lights were on and things were all over the  
4 place with the back doors open. She texted a long angry  
5 message to Butt about him being immature and why he had  
6 left the house in the way that he had. Later when she  
7 got into bed she got a message on WhatsApp about the  
8 attack on London Bridge. Everyone was really scared and  
9 shocked. She awoke to feed her daughter and then her  
10 friend Najma was asking where Butt was. She thought he  
11 was still doing night prayers and waiting for the dawn  
12 prayers. If he was going to be out late, he would tell  
13 her or text her. She tried to call her mother-in-law  
14 and her mother-in-law and sister-in-law came to her flat  
15 and she called her father. Butt wasn't answering any  
16 calls. When her father and brother came she heard the  
17 news and called the police. When she worked out that  
18 Butt had been involved in the attack she was hysterical.  
19 She couldn't see or believe or imagine that he could  
20 have done that.

21 The armed police then came and when they told her  
22 that he was involved, her first reaction was to ask if  
23 any children had been hurt. She didn't really care  
24 about him; she was more concerned about the others.

25 When she discovered that eight people had been

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1 killed and 48 seriously injured in an attack led by her  
2 husband, she thought "How could he do that?" It simply  
3 didn't register with her. Even now, she said, she's not  
4 been able to look at the victims' pictures. She had no  
5 idea he was capable of such despicable acts. She did  
6 know that he had expressed some extreme views, but he  
7 had never said in front of her that he hated the country  
8 and was going to do this attack. He had never expressed  
9 any desire to attack here.

10 She knew some of the people he had associated with  
11 and had heard about the covenant of security and not  
12 attacking the country you were in. She knew he had  
13 an anger problem and he could be volatile. She had  
14 accepted for months that she didn't really know who he  
15 was associating with, or what he was doing for much of  
16 the day and in relation to the suggestion that she had  
17 closed her eyes to signs that he might be doing  
18 something terrible, she said he never showed any signs  
19 that he would attack these people. He was generous to  
20 their neighbours.

21 She was asked whether the reality was that she  
22 simply couldn't bring herself to admit that she must  
23 have realised that he had the potential to act in such  
24 a violent way. She didn't agree. It was put to her  
25 that she must have realised that he had the potential to

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1 do what he did. She said she realised he couldn't trust  
2 her after the incident about the tickets and she told  
3 everyone in her family.

4 Amongst the wealth of material she was asked about  
5 she was taken to some of the words used on the footage  
6 of the video with the throat of the cow being cut, that  
7 she could not have missed what he was saying and that  
8 she herself had responded to it.

9 She was quizzed about his interest in violence and  
10 how she could not simply be unaware of it. She was  
11 asked about his comments on Jewish people and gay  
12 people, about the things that he had said on the plane,  
13 engaging with her on names for the airports with  
14 notorious Al-Qaeda jihadists.

15 She was asked why it was that she didn't do anything  
16 to alert anyone about the suspicions she had, and she  
17 said she simply hadn't done so.

18 She was asked about the material on the family  
19 laptop. She said she didn't see any of it, nor the  
20 internet history. Extracts from mobile phone material  
21 as at October 2016 was shown to her. She said she  
22 didn't know he was accessing this material. She said he  
23 was always looking at the news and he had an unnatural  
24 obsession with what was going on all over the world.  
25 She made the point that if he was accessing this on his

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1 phone, she wouldn't know what he was looking at.  
 2 In answer to Mr Radcliffe she said that she had no  
 3 idea of his plans to attack at London Bridge or  
 4 anywhere. She had sat with the police for many hours  
 5 after the attack and made nine separate statements. She  
 6 had tried to answer all of their questions and wasn't  
 7 trying to hold anything back. In her statement she had  
 8 completely condemned the actions of her husband. Two  
 9 years on, words cannot explain the position that she is  
 10 in. He was just a dad and a husband. She did not  
 11 attend the funeral and hasn't mourned for him. She is  
 12 a devout Muslim, but a normal human being following  
 13 normal beliefs. She was taught to be good and a  
 14 respectable human being.

15 Her brother Hashim is the friendliest person you  
 16 could meet and follows Islam a lot. His influence, she  
 17 said, on Butt was spiritual and his views were moderate.  
 18 It is a conservative culture with separation of men and  
 19 women. If a male friend came to their home she would  
 20 make the food and then be on her own. If a friend of  
 21 hers came, the same applied. There was no possibility  
 22 of her coming face-to-face with his male friends or  
 23 speaking to them.

24 She was 20 when they married. She had not met him  
 25 since she was 9. She knew of him as someone who could

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1 party, not a gangster, but a street boy. He would  
 2 imitate those he was with. He was someone who was  
 3 easily influenced but passionate. When they met before  
 4 the marriage, he had become interested in Islam. He  
 5 didn't have political views at that time, nor did he  
 6 have any extreme views. He was focusing on the  
 7 spiritual side. She has described life with him after  
 8 their wedding was fine and a typical honeymoon phase for  
 9 the first four to five months. He was attentive and  
 10 loving, and when she had had her aneurysm he had been  
 11 extremely attentive. She had had a plate inserted and  
 12 in due course gave birth to their son by caesarean. She  
 13 then said she was taken up with motherhood and had  
 14 little free time to do anything else.

15 Usman Darr first met Butt in May 2012 shortly after  
 16 meeting his own wife, Haleema. He described him as  
 17 a normal 20-something kid and not particularly  
 18 religious. His friends were mostly Caribbean. They  
 19 would see each other every few weeks. At the time of  
 20 Butt's wedding to Zahrah Rehman he noticed a change. He  
 21 started growing a beard and the sexes were segregated at  
 22 the wedding and a different crowd came to the wedding.  
 23 He didn't speak about religion with him, he didn't think  
 24 he was extreme at that time. He made remarks about  
 25 asking his wife to cover up.

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1 He didn't know who influenced him but he was  
 2 impressionable and he was the sort that far-right  
 3 extremists approach. He has heard of Anjem Choudary and  
 4 became aware of Butt associating with him and his ilk.  
 5 That would have been in 2015. He heard about Butt  
 6 having been thrown out of a mosque close to where he  
 7 lived and that Butt had got up and called the imam a few  
 8 words and not addressing things that are facing Muslims  
 9 and it all got a bit heavy-handed.

10 Going back to Choudary, it was the summer of 2015  
 11 that he was aware of Butt associating with him. He knew  
 12 Choudary to be an extremist, wanting the UK government  
 13 to be overthrown and replaced with a caliphate and Butt  
 14 was defending Choudary. There was a time at their house  
 15 in Plaistow where Butt's wife appeared to agree with him  
 16 on Choudary's views. There was an argument about  
 17 an incident in Syria involving a Jordanian pilot. Butt  
 18 defended it by citing a reference to a time when the  
 19 Prophet Mohammed: the trees to be burnt to justify  
 20 burning a person. His own reaction was to laugh, but he  
 21 was angry and it got very heated and their mother had to  
 22 intervene to stop them fighting. He said he was angry.  
 23 He didn't like his religion being hijacked by  
 24 extremists. Zahrah had also intervened in that  
 25 argument.

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1 Before then, he had been troubled by some of  
 2 Khuram's extreme views. He was aware of a concern that  
 3 Butt might travel to Syria. After the argument over the  
 4 Jordanian pilot he spoke to his wife, Haleema, and said  
 5 that he didn't want his children going around there.

6 He called the Anti-Terrorism Hotline. He Googled it  
 7 and found the number. He told the call handler about  
 8 Butt and his views. He didn't want to tell them about  
 9 his relationship, but eventually he told them who he was  
 10 and what conversations they had and what he said about  
 11 Syria and the pilot and they asked where Butt lived. He  
 12 didn't know the address, and said east London. He spoke  
 13 about Butt distributing anti-western texts and links to  
 14 jihadi websites. After he made the call he wasn't told  
 15 what would happen and there was no come-back. He had  
 16 done this behind his wife's back and he didn't want them  
 17 to call back. Had he been contacted, there was nothing  
 18 more he could have said.

19 After the arguments he didn't then stay around.  
 20 From late 2015 onwards he didn't know who Butt was  
 21 spending time with. He knew he still held extreme views  
 22 but not whether he was still distributing materials. He  
 23 was questioned by Mr Radcliffe about part of the account  
 24 he had given where he had said that Zahrah Rehman was in  
 25 agreement with Butt, when Butt had been defending Anjem

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1 Choudary. He was taken to the written statement he  
2 provided to the police as part of this Inquest,  
3 a statement provided to the police through his  
4 solicitors on 21 May. It was pointed out to him that he  
5 had not mentioned this incident with Choudary or any  
6 involvement of Zahrah Rehman at all in that statement.

7 In answer he said it had slipped his mind and he had  
8 only remembered it a few months ago. He was challenged  
9 as to whether the incident had in fact ever happened.  
10 He spoke about it being a mistake and not thinking it  
11 was important.

12 Mr Hough, I'm going to take the mid-morning break  
13 there. I've got a little bit further to go in relation  
14 to this section of the Butt family's responses but  
15 I think it's time for a break.

16 (11.28 am)

(A short break)

18 (11.49 am)

19 THE CHIEF CORONER: Picking up on where I had got to.

20 Saad Butt is the older brother of Khuram Butt. He  
21 described Khuram as friendly, sociable and easy to get  
22 on with. He got the right grades to go to sixth form  
23 college, started having relationships, smoking cannabis  
24 and friends with an Afro-Caribbean slant to them. There  
25 was no particular interest in Islam.

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1 From 2009 onwards, Saad Butt himself had been part  
2 of the Young Muslims Advisory Group. That continued  
3 through to 2012. The group advised the government on  
4 reaching out to young Muslims and combating extremism.  
5 He contributed through that group to an ACPO report. As  
6 a result, he developed an understanding of the  
7 relationship between the police and young Muslims,  
8 an understanding of extremism and how people can be  
9 radicalised and drawn into extremism. He knew it was  
10 important to report signs of extremism and how it could  
11 be reported. He also knew it was important for close  
12 family members to make such reports.

13 In the beginning all was fine with Khuram and then  
14 he began to practice more. His sister married in 2012.  
15 The change was soon after his sister's wedding and into  
16 2013. Until then, he described him as the life and soul  
17 of the party, and at the wedding he was going out and  
18 having girlfriends. Butt met Hashim Rehman at about  
19 that time.

20 His daughter was born in December 2012. This was  
21 about nine years after their father had died. The birth  
22 seemed to change Khuram. As a new life came into the  
23 family he became more respectful, wearing traditional  
24 dress and praying more. Hashim [was] a positive,  
25 inspirational person and influence on Khuram. He was

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1 instrumental in encouraging Khuram to follow the Islamic  
2 way. Hashim has never held extremist views.

3 Khuram and Zahrah had a segregated wedding and  
4 a fairly extreme version in that there were barricades  
5 preventing anyone seeing Zahrah. He said it really said  
6 it all: he was adopting a very strict approach. By the  
7 wedding there were signs of a very strict Islamic  
8 lifestyle. After the wedding he felt uncomfortable  
9 being in the home with his sister-in-law because he was  
10 the only other male.

11 From January to September 2014 they lived together  
12 and they saw each other regularly at the time. After  
13 the wedding you give a married couple their space. They  
14 wouldn't always go everywhere together. Saad then  
15 described being evicted from their house, him losing his  
16 job and not having much individual time, but he  
17 described throughout this period there being no inkling  
18 as to extreme views that Khuram may have held.

19 In February 2015 he went to Khuram's home. It was  
20 Valentine's day. He thought there had been a falling  
21 out by that stage between Hashim and Khuram. He was  
22 then working at a care home and he got a call from his  
23 father-in-law to the effect that he had to go there  
24 straightaway in relation to an issue over a one-way  
25 ticket to Turkey. When he got to the home his mother

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1 and wife and children were there and Zahrah arrived soon  
2 afterwards. It appeared that Khuram had tickets to  
3 Turkey and he thought eventually was to go on to Syria.  
4 He was deducing that he was going to go on to Syria to  
5 fight for Isis. He doesn't know when that plan had come  
6 about but he had booked the tickets.

7 Before the call he felt that Khuram had some ideas  
8 of this and of settling in a Muslim country. At this  
9 meet his mother broke down and expressed utter disgust  
10 and shock. Khuram was listening. He got emotional and  
11 may have got angry towards Butt. Butt denied that it  
12 was so that he could fight but said it was to settle in  
13 a majority Muslim country.

14 At stage one of this meeting was him and his mother.  
15 Stage two was Zahrah's father. Khuram said he was  
16 changing his mind and would think about another country.  
17 Zahrah's father took away the passports. He himself  
18 didn't think he had changed his mind and continued then  
19 to monitor his brother. It didn't occur to him at that  
20 stage to notify the authorities. In the light of his  
21 own background, he felt that he could keep Khuram in  
22 check. Expressing a desire to go for violent extremism  
23 or see signs of links in people he thought he could  
24 find.

25 Shortly afterwards, they would visit each other's

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1 homes and have meals and discuss culture and politics .  
 2 He was doubtful he stopped all associations so he kept  
 3 an eye on them. When Khuram was made redundant, he said  
 4 the directors were asking him to do things that he felt  
 5 uncomfortable with. Soon after that the issue of taking  
 6 a second wife came up. They were quite shocked that he  
 7 was thinking of doing so and threatened to disown him.

8 Khuram, he said, was quite upset and emotional and  
 9 took an oath on the Koran that he would not marry again  
 10 while Zahrah was alive .

11 He only knew of the Jihadis Next Door programme  
 12 after the attacks . His own daughter, he described, had  
 13 died after third degree burns in January 2016 and so  
 14 very much his own personal life was taken up with things  
 15 after that event.

16 Between May and September 2016, he knew that Khuram  
 17 worked on the underground but was off sick for much of  
 18 that period. He was initially proud of his brother that  
 19 he had got this job and had moved to a positive future,  
 20 but then was very disappointed. Khuram spoke about  
 21 women with little clothing on in the summer on the  
 22 underground and spoke about this being a probationary  
 23 period and took the sickness period to the maximum that  
 24 he could.

25 Khuram told him about the incident with the person

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1 from Quilliam shortly after it happened. He told Khuram  
 2 he needed to control his aggression. He also became  
 3 aware that Khuram had been banned from a mosque in early  
 4 2017. He was aware of Khuram using the Ummah Fitness  
 5 Centre but knew nothing more about it.

6 Mid-October he became aware of the arrest for the  
 7 fraud investigation . Butt had told him that they were  
 8 counter terrorism officers and that reassured him that  
 9 his brother was then under investigation and if  
 10 something on the spectrum were happening then at least  
 11 someone was doing something. Again, he was asked why he  
 12 had not made a report himself. This would have given  
 13 him all the more reason to do so. On reflection he said  
 14 he could have done it , but at the time there was nothing  
 15 he could see as to the views that he held, and he was  
 16 looking to settle down.

17 He was then taken through two WhatsApp chat groups  
 18 that he was involved in: ILM which had run from March  
 19 to October 2016 and ILMA from December 2016 through  
 20 to June 2017. Much of it was commentary on Islamic  
 21 beliefs and lifestyle , as well as a theological  
 22 discussion. He didn't keep up with everything that came  
 23 through on it . When some of it came, he spoke to Khuram  
 24 about his use of language in those chats. It seems to  
 25 me that it's clear from his evidence he really did very

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1 little to challenge the content of what it is that  
 2 Khuram was saying on these chat groups.

3 In the period from January to March 2017, he was  
 4 still , he said, monitoring Khuram and said he was  
 5 challenging him and he was showing a commitment to  
 6 securing a full -time job. In January 2017 he made  
 7 contact with Redouane. He was visiting Khuram and they  
 8 were having a meal together, and Khuram said he had  
 9 a friend who was having some issues with his partner and  
 10 he has a daughter and if there was anything they could  
 11 do to assist them. Redouane, he said, was pleasant.  
 12 They went to his flat in Barking where he was living  
 13 with his partner. He was touched by the pictures of his  
 14 wife and daughter and a direct contrast to what he was  
 15 then saying. He encouraged him to work things out with  
 16 his wife and daughter. The only other time he saw  
 17 Redouane after this was at the barbecue. Abdu Rachid,  
 18 he said, was a different person, a French teacher who  
 19 had visited Redouane whilst he was there with Khuram.  
 20 This may well have been the person Jamel Kasimi.

21 He became aware of Khuram doing some voluntary work  
 22 at a school. He didn't know which school or how he had  
 23 got the job. He himself by that stage had a full -time  
 24 job as well as a part-time job. He also expressed his  
 25 disgust about a video that Khuram had posted that showed

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1 beheaded children. At that time he expressed his own  
 2 reassurance that following on from what Khuram had told  
 3 him about his arrest the previous October, that the  
 4 authorities would be doing all they could to monitor  
 5 Khuram and so he himself had not made contact with the  
 6 authorities . On reflection , again, he felt he could  
 7 have given assistance .

8 On 14 May 2017, he went to the barbecue for the  
 9 celebration of birth of Khuram's child. There were  
 10 a large group of friends there. Redouane was there. He  
 11 couldn't identify any of the others from a photograph  
 12 that he was shown. He didn't see any private  
 13 discussions between Khuram and one or two of the others  
 14 that were there. Khuram, he said, always had a large  
 15 group of friends and it wasn't his business to know all  
 16 of his friends. A comment was expressed by one person  
 17 there when the skewer was being put in the meat and said  
 18 "This is how you gut a kuffar", a non-Muslim.

19 After the barbecue he messaged Khuram about a hole  
 20 in the fence and a concern he had for the safety of  
 21 Khuram's son. Khuram deactivated himself from the  
 22 WhatsApp group soon after and sent a message to him on  
 23 1 June. On the Friday he knew that his mother and  
 24 sister were going to see Zahrah and Khuram. He decided  
 25 not to go. He sent him a text and Khuram responded

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1 wishing him peace and love and saying he had deactivated  
2 the WhatsApp group to concentrate on his prayers.

3 On the day of the attack he sent a message to Khuram  
4 at 10.46 saying he would speak to him later. He saw the  
5 news of the attack and was shocked and appalled. That  
6 was before he knew his brother had been involved. He  
7 then went to sleep and was awoken by the need to fast.  
8 He then spoke to his mother who said Zahrah was upset as  
9 Khuram had not come back and initially found that a bit  
10 strange. He sent a further message to Khuram. He also  
11 posted some messages about Khuram's whereabouts before  
12 calling the police later that morning to report him as  
13 missing.

14 He was then contacted from someone on the WhatsApp  
15 group under the name of Abu Talha, Gharib Abdoullahi  
16 from Leeds. He told him to look at the images of the  
17 attackers online as he thought one of them was Khuram.  
18 He looked and then called the police to tell them he had  
19 made a positive identification.

20 He was asked about an explanation for what had led  
21 his brother to commit this attack; what it was that had  
22 taken him from extremist views to terrible terrorist  
23 action. He said the events in Manchester and  
24 Westminster had directly inspired him to do it and  
25 he thought there was an element of copycat.

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1 Saad Butt was rightly the subject of challenge on  
2 why he had not done more to report his brother to the  
3 authorities, and it seems to me that Saad Butt is in  
4 a somewhat different position to the others because of  
5 his involvement with the YMAG and what he knew of the  
6 dangers of people being radicalised and the Prevent type  
7 work.

8 He claimed he had monitored his brother after the  
9 plan to Turkey that he thought might be a cover for  
10 travel to Syria and fighting for Isis, and yet in answer  
11 to questions on the extremely troubling material posted  
12 on WhatsApp and the other things he accepts that he saw  
13 and heard, it seems to me he did very little by what one  
14 would think of as monitoring. He said in response to  
15 the questions of Mr Patterson that he was not a Prevent  
16 officer and that such monitoring that he could carry out  
17 was limited to when he would see Butt and what he saw on  
18 the social media.

19 He was shown some of the WhatsApp material we have  
20 had but said that with all the other things he was doing  
21 he couldn't look at it at all. To some extent he sought  
22 to pass the onus from himself to those to whom reports  
23 had been made, as well as what his brother had told him  
24 and his appearing to accept entirely what his brother  
25 told him of the fraud arrest and what he understood to

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1 be the subsequent involvement of MI5.

2 Whilst I can understand the pressures on Saad Butt  
3 through the death of his own daughter, it seems to me  
4 that on the basis of what he accepted he did know of his  
5 brother and the worrying views that he was espousing,  
6 he did very little, if anything, to accurately monitor  
7 his brother's movements.

8 Haleema Butt is the sister of Khuram Butt. The  
9 family were not too religious as they were growing up.  
10 They came to this country in 1997 and it was in 2003  
11 that the father died. When at school she described her  
12 brother as "the naughty one". After school and the  
13 early years of employment he was outgoing and loved  
14 playing sport. He was into health and fitness, had  
15 girlfriends and was going out. Up to the end of 2012 he  
16 showed no strong interest in religion or religious  
17 views. He didn't show any interest in politics or world  
18 affairs.

19 She had married Usman Darr in 2012 and so had less  
20 contact with her brother after that. She was expecting  
21 her first child in 2013 and when she went home, he would  
22 encourage her to cover her head. It was a dramatic  
23 change to him. He started hanging around with the man  
24 who would become his wife's brother who had devout views  
25 and they rubbed off on Khuram. He was not speaking to

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1 the friends he had before and had cut them off. He was  
2 going to the mosque to pray and then he was with his  
3 wife. If he had friends, they were not around her.

4 Arrangements were made for the marriage in 2013 and  
5 it took place at the end of that year. It was  
6 a segregated wedding, as we have heard, and he got angry  
7 with her as she was not covering up and coming into the  
8 men's area to see him.

9 After he was married and before the Jihadis Next  
10 Door programme was aired, the most dramatic thing that  
11 Khuram said was that he wanted to marry again. Within  
12 two minutes of the message coming from Zahrah to her  
13 about that she messaged Khuram to say that he would be  
14 dead to her and that she would disown him if he did  
15 anything like that to Zahrah. Otherwise in the two  
16 years of that marriage she was not aware of him having  
17 radical views. The relationship with Zahrah's brother  
18 Hashim had soured and he wasn't around.

19 When Anjem Choudary was jailed, she had made some  
20 comment and Khuram had reacted and they'd argued. This  
21 would have been in 2015 or 2016. She was aware of  
22 Khuram falling out with an imam and being asked to leave  
23 a mosque as he didn't agree with the election and the  
24 imam's advice to vote. At the time Khuram had her son  
25 with him and she was annoyed at the way he had treated

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1 the imam.  
2 She and her husband, Usman Darr, were going through  
3 a rocky period when Usman made his call to the hot line .  
4 She wasn't aware that the call had been made until after  
5 the attack and she couldn't say what his motivation was  
6 for the call that he made.

7 The Jihadis Next Door programme was aired in 2016.  
8 She knew about his wish to take a second wife and the  
9 family argument was before the programme. She messaged  
10 him straight after the programme. His response was to  
11 say, "Don't believe what the media say". She was not  
12 aware it showed him associated with people with  
13 extremist views. She showed the programme to their  
14 mother and she had a go at him.

15 She recalled Khuram wanting to go abroad. She heard  
16 that Zahrah's dad had taken his passport and had cut  
17 them up. She didn't hear anything about him wanting to  
18 go and fight .

19 When Khuram was on sick leave from TfL she was in  
20 weekly contact with him. She congratulated him on  
21 getting the job but then she was very unhappy with him  
22 taking sick leave. He then said he lost the job and she  
23 spoke to him about getting it back if they had taken it  
24 from him unfairly. She knew he was using the Ummah  
25 Fitness Centre and he spoke about some of those at the

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1 gym and some having multiple wives and eight or nine  
2 children.

3 From late 2016 into early 2017 she didn't see him  
4 very much. She would go to her mother's if she was  
5 having difficulties with her own marriage. He didn't  
6 let her mingle with any of his friends or see them or  
7 even mention them when she went to his flat. She didn't  
8 hear the names Rachid, Rachid Redouane, Youssef or  
9 Youssef Zaghba. In terms of his religious and political  
10 views, all she knew was that he was praying. She had no  
11 discussion with him about being on the programme, about  
12 extremism, having a second wife or travelling abroad.  
13 She said it wasn't out of character for Khuram to go  
14 into a phase and he would go into things full blown, and  
15 so with Islam it was typical of him to do the same.  
16 She'd not sat down with him and asked him about these  
17 extraordinary things in his life. He was not the sort  
18 of person, she said, you could do that with.

19 She herself was not particularly religious. She  
20 wasn't covering herself, nor was she praying. It was  
21 put to her that she was unaware of his extreme views  
22 while her own husband knew enough to tell the  
23 authorities. In response, she said that Usman didn't  
24 hang around with him very much and only would have seen  
25 him a couple of times a year and so to her it was

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1 strange that Usman would go as far as reporting Khuram.  
2 Usman, she said, was an unpredictable person.

3 A few days before the attack she had been involved  
4 in a WhatsApp with Zahrah that referred to Khuram being  
5 at a Koran class. She said it didn't trouble her that  
6 he was teaching young children the Koran.

7 She last saw Khuram the day before the attack and  
8 she took a gift for their daughter. He came home that  
9 day at about 4.00 or 4.30. He held her hand and kissed  
10 it and kissed all the foreheads of her children and hers  
11 and her mother's. She had just been paid for her first  
12 work and he was getting aggressive and rude and saying  
13 that their mother should not be congratulating her on  
14 working and neglecting her own children and that she  
15 should be at home looking after them. He was also angry  
16 that she was doing a job protecting the unbelievers.  
17 This was the sort of comment, she said, he would  
18 commonly make. He would always refer to the police as  
19 "pigs".

20 He went out at about 5.30 for a couple of hours with  
21 all the kids. They went to the park and they came back  
22 then and had food. He looked withdrawn and out of place  
23 and spoke about her staying the night there. She didn't  
24 ask what was wrong with him. They prayed together and  
25 she left at 9.00 or 9.30 and said that he would go out

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1 later to pray. She had no contact with him on the day  
2 of the attack, nor did she know of his plans. She got  
3 home at about 10.00 or 10.30 and then saw the news. She  
4 discovered that Khuram had been involved when her mother  
5 told her the morning after and she was immediately  
6 physically sick. She had no explanation as to why  
7 he did it. The day before they had been discussing the  
8 Manchester attack and he had said it wasn't right to do  
9 that.

10 On the day that she attended to give evidence at  
11 these Inquests, 6 June, she had received a series of  
12 messages from Usman Darr. They included messages such  
13 as "I'm gonna tell them you all knew about Khuram's  
14 plans" and, "... to open inquests into Malaika's death.  
15 I'm gonna tell them your sister in law killed her" and  
16 also "I'm going to fuckin wreck you all". She had sent  
17 them to her liaison officer and she spoke about the  
18 abuse she received from Usman Darr. He had not said in  
19 his evidence that they knew of the plans for the attack  
20 and she confirmed that to her knowledge neither she nor  
21 anyone else in the family knew of his plans.

22 When her brother wanted to go abroad his passport  
23 was taken by Zahrah and it was given to Zahrah's father  
24 and it was ripped up. She was told about this. He had  
25 not told her that he wanted to go and fight in Syria.

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1 She didn't realise that he wanted to go and fight  
2 abroad. She didn't really have concerns about his  
3 extremist views: she thought it would pass, and his  
4 clothing style had begun to change.

5 When he referred to the police as "pigs" she was  
6 aware that some others do that but it doesn't make them  
7 extremists. Her estranged husband and Khuram had  
8 arguments but she didn't know that he had made the  
9 report until after the attacks. She was not present for  
10 the argument and Usman had not discussed this report  
11 with her.

12 As to whether it worried her that her brother was  
13 idolising Anjem Choudary, she said they had argued about  
14 it and she was concerned about it. She and her mother  
15 got into arguments with him about some of the things he  
16 did and she described him as an immature 27-year-old.  
17 She agreed that people do not report when they should  
18 and later, and she did regret not reporting what he had  
19 done. She said that Saad did distance himself from  
20 Khuram and he did that by staying away if there was  
21 a family gathering. She agreed with Mr Patterson that  
22 Saad was not really monitoring Khuram. She had not been  
23 told by Saad that Khuram told him that he was being  
24 investigated by MI5.

25 She didn't appreciate that Khuram was accessing

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1 material and expressing the views he was. Her comment  
2 about his idolising Choudary came from the conversation  
3 they had. She accepted that family members ought to  
4 have reported him. She had gone through a counter  
5 terrorism clearance for her job and she had to give the  
6 names of all close family connections. She was really  
7 going to report him after a single conversation they had  
8 had over Anjem Choudary?

9 In answer to Mr Radcliffe she said that as  
10 a teenager Khuram was something of a westernised  
11 party-loving individual, not religious at all. He was  
12 very impressionable and easily influenced. He was very  
13 immature. He embraced an interest with no half  
14 measures: what he did was all-consuming. After the  
15 period when he met Hashim Rehman, Khuram changed and  
16 became increasingly interested in his religion in the  
17 year before his own wedding. She assumed he asked  
18 Hashim for help and guidance. Hashim was devout but not  
19 in an extreme way. Khuram chose a version of Islam that  
20 the family did not followed, nor one that Hashim  
21 followed. They fell out and she believed they had not  
22 spoken for two years before the attacks because their  
23 views were so different.

24 On 6 June Usman sent a WhatsApp message to her.  
25 He started giving evidence at 4.10 that day. The 23

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1 messages are sent between 16.04 and 16.09, and so just  
2 before he came into court. They had separated weeks  
3 before 6 June. Usman was very angry. He had been  
4 abusive to the police officers at this court and she had  
5 been trying to calm him down.

6 The message "You cost me my job". She said she had  
7 nothing to do with him losing his job. He was suspended  
8 and sacked following the attack, he believed because  
9 they had made the connection to her being at Heathrow  
10 and he'd made these threats to wrecking all of them.  
11 The messages were directed at her, her brother Saad, as  
12 well as to Saad's daughter who had died in Pakistan, and  
13 threatening falsely to tell the police that Saad's wife  
14 had killed her. An expressed intention to wreck them  
15 all.

16 Superintendent Riggs gave evidence about police  
17 inquiries into Sajeel Shahid. Media reports had  
18 described him as a senior figure in ALM, notably in  
19 Pakistan, and he featured in the Operation Crevice trial  
20 in 2007. Inquiries showed that he set up the Ad-Deen  
21 school in 2009 and Ofsted material showed he was the  
22 proprietor in 2012. A later inspection in 2014 showed  
23 that Sophie Rahman, his then partner, was the  
24 proprietor. In 2014 the Department for Education was  
25 seeking to bar him from any involvement on the basis of

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1 links to extremist organisations and from that  
2 independent school and a process was put in place.  
3 Through his solicitor he appealed that there was no  
4 proof that he was the same Sajeel Shahid or that the  
5 allegations were true and the conclusion was overturned.

6 Mohammed Babar gave evidence in the Crevice trial  
7 and gave information to the police on the fertiliser  
8 bomb plotters. In 2005 efforts were made to identify  
9 Shahid but the efforts were unsuccessful. Before the  
10 attack the police also obtained further information from  
11 the Department for Education. On 28 March 2014 it was  
12 said by the department that the Mail on Sunday was going  
13 to publish an article stating that he was involved in  
14 Operation Crevice and was responsible for setting up  
15 terrorist training camps in Pakistan and that he worked  
16 for an Islamic school in the Redbridge area.

17 On 29 March 2014, officers spoke to Shahid, who  
18 stated he was aware of the article as journalists had  
19 been to his wife's address. He also said that  
20 he recruited staff to work at the school. He also said  
21 he had been to university about 15 years before this and  
22 had become involved with ALM but that was before he saw  
23 they had become Salafist, ie ultra orthodox. Before  
24 1994 he had been in Pakistan. He said that some of his  
25 family were linked to the Pakistan army and while he was

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1 there he ran a school. He also said he had a degree in  
2 mechanical engineering.

3 Shahid had been the subject of a number of port  
4 stops. He was stopped on 28 August 2012, travelling  
5 from Dunkirk to Dover with Sophie Rahman. That was  
6 a short stop. On 8 February 2013 he was stopped  
7 travelling the same route and that stop lasted a minute.  
8 On 9 May 2014 when stopped at Dover travelling with his  
9 mother, he said that he and Sophie Rahman were running  
10 a school called the Ad-Deen and he had recently opened  
11 a gym called the UFC at 316 Ilford Lane and that  
12 he became involved with ALM whilst at university but  
13 left after Anjem Choudary took over.

14 He travelled to Pakistan to start a business and the  
15 allegations about him in the press were untrue and  
16 he had tried to have them removed. The reporting had  
17 led to EDL turning up on his doorstep and this had been  
18 reported to the police.

19 On 5 May 2017 he was stopped again at Dover while  
20 travelling out of the country with his mother. He again  
21 said he was the owner and manager of the gym and had  
22 been for some five years. They had about 50 members  
23 from all religions and nationalities. He said he had  
24 been the headteacher of a primary school but had left  
25 that role about two and a half years previously.

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1 He said the open source reporting on him was fake.  
2 Sajeel Shahid has never been arrested and has no  
3 convictions. The information from the port stop on  
4 5 May 2017 had been shared with MI5 on 8 May 2017.

5 Post-attack, Sophie Rahman had contacted the  
6 authorities saying that Butt had worked in the Ad-Deen  
7 school and that he had taught the Koran to young  
8 children in a voluntary capacity. His last day of  
9 teaching there was on 2 June and he had started in  
10 the February. SO15 were unaware of him ever teaching at  
11 that specific location.

12 In relation to the gym the police inquiries showed  
13 that Suhail Shahid took up the tenancy of 316 Ilford  
14 Lane and the landlord was Ali Hussain. In 2005  
15 Suhail Shahid notified the council that the property was  
16 not trading as a business and was just for use by family  
17 and friends. This property is next door to the Ummah  
18 Fitness Centre. They established that Sajeel Shahid was  
19 responsible for the business rates on the gym between  
20 2012 and June 2014, and they identified an ad for  
21 membership of the gym at Franzos. There were about five  
22 or six members of staff at the gym, including  
23 Sajeel Shahid, a Somali male, Rachid Redouane, and  
24 Faisal.

25 Sajeel Shahid would often teach the Koran to some

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1 boys and girls under the age of 7. It had also been  
2 reported that Shahid owned the gym but spent a lot of  
3 time travelling the world, teaching people about  
4 bodybuilding. Some statements suggested he was not  
5 a significant feature within the gym and that he was  
6 rarely there.

7 Mohammed Babar in the Crevice trial and the trial  
8 arising out of the 7/7 attacks. The officer set out  
9 various details in relation to the evidence from the  
10 trial concerning Sajeel Shahid, which I will turn to  
11 when I summarise his evidence.

12 The gym had been searched on 8 June.  
13 Sajeel Shahid's son was present at the time of the  
14 search, in the early hours. Inquiries were made to  
15 speak to Sajeel Shahid once it was clear he was  
16 connected to the gym and that was within a few days of  
17 the search taking place. On more than one occasion the  
18 police have asked him to assist in their inquiries.  
19 Those inquiries were through his solicitors and  
20 he declined on each occasion. However, during the  
21 running of these Inquests he has been asked to give  
22 an account. He had not provided an account by statement  
23 or interview but was going to attend. He had expressed  
24 some nervousness in doing so. Previously he had  
25 declined any request to be interviewed and expressed and

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1 unwillingness to engage.

2 Sajeel Shahid was born in Pakistan in 1975. At  
3 university in Manchester he had an association with  
4 Hizb ut-Tahrir and then Tablighi Jamaat. These were  
5 political groups calling for political change in Muslim  
6 countries that were totally against violence. When  
7 he left university he worked as an engineer in the  
8 Manchester area and was there for two years. After that  
9 as a family they moved to Pakistan and that would have  
10 been in late 1999 or 2000. This was him, his siblings  
11 Adil and Suhail, his ex-partner and the children. They  
12 went there to settle in a Muslim country and he got  
13 a job in Lahore. They wanted to live in the country and  
14 had skills to offer with computers. They wanted to  
15 serve their country.

16 He had been involved with ALM, he said, and had  
17 attended talks in the UK, so in the period up to 1999.  
18 He understood it was a purely political movement and was  
19 an off shoot from Hizb ut-Tahrir. When he was involved  
20 with him he was not aware of extremists attending  
21 meetings. He was with them around three years and  
22 didn't see them as extremists.

23 Adil and Suhail had set up an internet service  
24 provider in Pakistan and he helped. They worked with  
25 the government there. He was there for about 9 months

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1 to a year before Suhail got a job in the Ministry of  
2 Science and Technology. The IT work lasted until he  
3 came back to the UK in 2003 or 2004, and settled in  
4 London. He lived in London then before moving north.

5 In 2003 or 2004 he travelled to Holland and enrolled  
6 in university to study Arabic. He then suffered a back  
7 injury and wasn't able to work and was studying Islamic  
8 sciences in Kent until 2007. He then set up the Ad-Deen  
9 primary school and then the Ummah Fitness Centre in due  
10 course.

11 He was asked about the evidence given by Babar. He  
12 had known him in Pakistan. He came from America and  
13 wanted to be part of the political group ALM, and he  
14 knew him from then. When in Pakistan, he used to attend  
15 ALM talks as a supporter but he was not their leader and  
16 was not in charge of ALM. He left ALM in 2001. They  
17 started to give statements on 9/11 and on violence but  
18 many disagreed very heavily with them and this was the  
19 reason he had left.

20 When with ALM he helped at their offices in Lahore  
21 and he would attend lessons and lectures. He did not  
22 help with the administration. His differences with ALM  
23 grew quite a bit and as the differences were so much he  
24 had no contact with them. He said he didn't know Babar  
25 too well. He had never lent him money, nor did he take

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1 any trips with him. Babar's statement that he was one of  
2 three or four setting up ALM in Pakistan wasn't true.  
3 As to September 2001 and being in Pakistan and involved  
4 with the office in Lahore, he said he went to the office  
5 but didn't set it up. It was also not true that he had  
6 asked Babar to go to Peshawar and set up an ALM office  
7 there. That was false.

8 He thought his brother had arranged a job for Babar.  
9 Neither he nor his brother knew of Babar's political  
10 views or activity away from work.

11 When he was in England he knew Omar Bakri in 1998 or  
12 1999. This was in the period before he went to  
13 Pakistan. He got to know him through attending talks  
14 but he said there would be some 500 or 600 people  
15 attending these talks and he didn't know him that well.

16 He was asked whether Bakri gave him money or giving  
17 him money about jihad but he said he didn't give him  
18 money. As to Babar's claim to go to training on how to  
19 use explosives, he said he didn't know but he had always  
20 been against terrorism or violence. As to February 2003  
21 and the allegation he went along with others to Makaland  
22 to set up a military-style camp, he said that was not  
23 true. It wasn't true that he had been the head of ALM  
24 in Pakistan in 2003.

25 He was asked about a Manchester Evening News article

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1 referring to a discussion he had with Asian News in late  
2 2001. He didn't recall giving any interview to Asian  
3 News and he had not said the United States and UK  
4 governments were the biggest terrorists in the world.  
5 He had never said that and that is not his view. He  
6 said the other press accounts of him were also untrue.  
7 He had at one time been questioned by the Pakistani  
8 government. They had asked him the same questions about  
9 what Babar had said of him, but he was released by them  
10 following that questioning. He made clear that he  
11 refuted all the claims that Babar had made about him and  
12 commented that Babar wanted immunity and had put the  
13 blame on other people to do so.

14 He established the Ummah Fitness Centre in about  
15 2009 to 2011. It had a weights room and a boxing room.  
16 Initially it had a soft playroom with a bouncy castle.  
17 It was for exercise and play and there was no study  
18 going on there. The gym was initially supported by the  
19 Ad-Deen primary school. The school had been established  
20 in 2009. There were 30 to 40 children to start with and  
21 it was a private school. He was not himself involved in  
22 the teaching there. He was the principal until 2014 and  
23 then the Daily Mail article came out spreading the same  
24 lies about Babar and what Babar had said and so he  
25 stepped away from the management of both the gym and the

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1 school. The allegations interfered with his life and  
2 Britain First came to his house and made threats to him  
3 and his family and since then he said he's had a problem  
4 getting a normal job.

5 Also in 2014 the Department for Education made an  
6 effort to bar him from the management of schools and he  
7 had a full DBS and clean record and he has never been  
8 arrested anywhere in the world. He stopped playing  
9 a part in 2014 because once the right-wing media is  
10 after, he said, you don't want the school to be  
11 jeopardised by what the media said about him. His  
12 ex-partner ran it after 2014.

13 By 2016 and 2017, he stepped away from the gym and  
14 made it into his other partner's name. For work it's  
15 been difficult and he doesn't have a job currently and  
16 his brothers and mother support him.

17 He knew Butt by the name "Kunya". He used to see  
18 him at the gym exercising. The gym didn't have enough  
19 money to pay the rent let alone staff and so people  
20 acted as volunteers. He thought he might have started  
21 working there at some stage in the last few months.

22 He himself, between January and 8 May 2017, was in  
23 Holland, coming back for his son's graduation. He had  
24 not been to any social gathering that Butt was at, nor  
25 had he been to his house. He first knew about him

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1 in November 2016 when he was there exercising or behind  
 2 the counter. The gym was given to a charity to run and  
 3 then to Faisal in October 2016. He said he didn't  
 4 normally chat to the staff there. There were some eight  
 5 to ten people who volunteered at the gym but he himself  
 6 had not been involved in Butt getting work at the gym.  
 7 He and Butt may have exchanged pleasantries but they had  
 8 no real conversations. He never met or knew Redouane,  
 9 but may have seen him once in the gym. He was not aware  
 10 if he worked behind the counter. It was possible he  
 11 worked behind the counter without his knowledge. He had  
 12 never had conversations with him. He didn't know the  
 13 name Zaghba and when he was shown the photographs of him  
 14 he didn't recognise him. It was possible that Butt had  
 15 been there since the late summer and he had simply not  
 16 seen him. He may have seen Butt about once a week but  
 17 he himself wasn't there that often. If they couldn't  
 18 pay, they would let people come in. It wasn't a social  
 19 centre, just a place to exercise, and if he had seen  
 20 people socialising there, he said he would have told  
 21 them off as he likes to keep it professional. He didn't  
 22 know how often Butt might work there or whether he might  
 23 be paid.

24 He heard that Butt used to teach after school but he  
 25 heard that after the attack. In 2017, the school was

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1 run by Sophie Rahman. He was also unaware that Zaghba  
 2 was teaching there.

3 He didn't know about Butt's background and wasn't  
 4 aware of the Channel 4 programme or that he was a member  
 5 of ALM in the days when it got banned. Had he known  
 6 that he would have made it clear to the management or  
 7 told him not to be there. He was not aware of Butt's  
 8 extremist views and he said in the eight years of the  
 9 gym, the police had never come to the gym or the school  
 10 and no one had complained in the school about extremist  
 11 views and no member of the gym had raised it either. He  
 12 had no links to ALM after 2001 and had never met Anjem  
 13 Choudary, Mohammed Shamsuddin or Shakil Chapra.

14 In May 2017 after the graduation, it was then  
 15 Ramadan and he was going to the gym every two days.  
 16 There was an arrangement for late prayers in Ramadan at  
 17 the gym. He was there a few times and he thought he saw  
 18 Butt there once or twice. Whilst the imam was there,  
 19 people came and prayed and then went. The last time he  
 20 saw him would have been one of those evenings. When he  
 21 saw Butt there was no suspicious activity on his behalf  
 22 that he saw.

23 He was aware of the disciplinary action against  
 24 Sophie Rahman. He thought that was unfortunate as she  
 25 had taken the initiative to inform the authorities and

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1 got penalised. He thought that she would have done some  
 2 online checks.

3 After the attacks, the police approached and asked  
 4 for a statement. From his past experience, he knows  
 5 that when he has spoken openly and frankly, his address  
 6 had been leaked, and so he was wary and asked them to  
 7 approach his lawyer and then contact fell through. The  
 8 questions were sent to his lawyers. After two years he  
 9 said his lawyer approached him. When he saw what the  
 10 papers were saying, that he had refused to make  
 11 a statement, he said he had never refused.

12 With hindsight, he knew that he should have given  
 13 a statement. He knew he had no involvement with the  
 14 incident.

15 As to telephone contact with Butt, he thought there  
 16 may have been some on WhatsApp and any phone contact  
 17 would have been about the gym. He couldn't recall  
 18 a period of frequent calls with Butt. He has a phone  
 19 number that ends 804 and had been using that number in  
 20 late 2016 and early 2017. It is registered in the name  
 21 of his ex-partner, Norien Ramzan. In December 2016,  
 22 January 2017 and May 2017, there are 39 connected calls  
 23 between that number and Butt's phone out of 77 attempted  
 24 calls in total. The phone was used by him and Norien  
 25 Ramzan to do with the gym. All calls and texts, he

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1 said, would have been in relation to it.

2 It was also put to him that there are some 329 text  
 3 messages between his number and that for Butt. Again,  
 4 he thought it all related to gym matters.

5 It was put to him that this was a very high number  
 6 just in relation to working at the gym. He said he was  
 7 not in charge of running the gym but any messages so far  
 8 as he was aware related to it. Mr Hough asked if this  
 9 was a greater degree of social contact than just the odd  
 10 conversation. He said it may have included generic  
 11 material in a group. It was pointed out to him there  
 12 were similar volumes in both directions but again he  
 13 said he didn't recall anything extremist at all in those  
 14 contacts.

15 In answer to Mr Patterson, he said that he was  
 16 outraged by the attacks, but Mr Patterson tested him for  
 17 not having given an explanation before. Again, he set  
 18 out about the right-wing agenda, their attacks on him  
 19 and that he was cautious and that he realised now that  
 20 he should have made a statement. He was asked why he  
 21 had not investigated who had put what he says are  
 22 falsehoods out on the internet. He said he had not done  
 23 so and had learned to live with the lies that were told  
 24 about him. He read the information about himself in the  
 25 media but only from 2014. Prior to that he hadn't been

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1 aware of anything.

2 On the gym, he was taken to the Times article where  
3 Wilson Chowdhry had said that he had reported matters  
4 two years previously about what was going on at the gym.  
5 Mr Shahid said he thought that it was untrue and he  
6 asked that it be checked to see what he said then, that  
7 he was not aware of a Facebook page for the gym and he  
8 wasn't aware of his brother being involved, and seeing  
9 a black flag in the gym he would have taken it down  
10 himself.

11 He was shown another article about a wooden replica  
12 grenade and said the police had never been there, nor  
13 had they raised any concern with the gym.

14 Mr Patterson quite rightly questioned him as to  
15 whether he had a rather closer relationship with Butt  
16 than he was prepared to admit, but he said that wasn't  
17 the case. He was asked about the training that Butt was  
18 doing at the gym. He said he only saw him on a bench  
19 press or a leg press. Was it that he had provided  
20 a safe place for them to train and prepare for this  
21 attack? He said not.

22 Again, he said his role was becoming less and less  
23 with the gym in 2017. He was asked, then, about the  
24 stop on 5 May, coming back for his son's graduation and  
25 he was asked what he had said to the authorities then

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1 about being the owner or the manager of gym. He said he  
2 wasn't technically the manager. Mr Adamson also queried  
3 him as to the extent of the contact passing between him  
4 and Butt through the phone calls and the texts but  
5 again, he reiterated that 100 per cent of this was to do  
6 with the gym.

7 Turning to the next section and responses on the  
8 night. Chief Superintendent Fry is the operational  
9 commander for London and South East England within the  
10 British Transport Police. Amongst their tasks BTP are  
11 responsible for the national rail network within  
12 Britain. They have a Resilience Planning Unit to ensure  
13 they are compliant with national policies and procedures  
14 in relation to contingency planning of all sorts. They  
15 also have a manual for major incidents. The manual is  
16 informed by guidance from the Joint Emergency Services  
17 Interoperability Programme, JESIP. There are two  
18 control rooms, one in London and one in Birmingham, and  
19 a duty inspector is on control in each room 24/7. The  
20 duty inspector under the title "Force Incident Manager"  
21 will act as silver control in any incident. There was  
22 a command structure in place on 3 June for the Champions  
23 League with gold, silver and bronze: gold and silver in  
24 Cardiff, and a number of bronzes around the UK,  
25 including one in London.

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1 The master log shows that at 22.11.11, there is  
2 reference to a CAD being provided. Just after PC  
3 McLeod's message came through there were actions set out  
4 by the duty inspector, Police Inspector Baker. A number  
5 of the BTP officers deployed of their own initiative.  
6 There was a message for firearms officers at 22.12.16.  
7 There was also a stay safe message.

8 At 22.17.09, there is a message "We have gunfire",  
9 but it was not clear who was firing.

10 There was a further entry at 22.20 now declaring it  
11 as a major incident. The declaration would mean that  
12 a senior duty officer would be considering what the  
13 options for BTP were and considering communications with  
14 the Met Police so that a command structure could be put  
15 in place. At 22.21.34 and 35 there are references to  
16 a potential IED being passed on by the Met. There was  
17 also a message that armed officers were going to the  
18 Market Porter.

19 At 22.24.11, there is an entry for the conference  
20 call with all emergency services to ensure all services  
21 had suitable communications and aware of a strategy in  
22 place and all working to the appropriate protocols,  
23 including messages about responding to numbers of people  
24 in the area.

25 At 22.29.13, the log shows that Plato was declared.

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1 That declaration ensures there's a pan-London response  
2 to a marauding terrorist incident. It also appears at  
3 22.17.40.

4 There are various entries around 22.30 that a number  
5 of evacuations are taking place at locations in the  
6 London Bridge area. At 22.36.27, emergency vehicles are  
7 being directed to north of London Bridge. There is  
8 an entry that Inspector Spittlehouse took over the  
9 tactical firearms command role at 22.40. He was  
10 involved in decisions as to which should be warm zones  
11 and which ones hot zones. He established a warm zone  
12 over London Bridge and Borough High Street and deployed  
13 warm zone teams of fire brigade and ambulance service  
14 officers.

15 He continued doing warm zone until all casualties in  
16 that area had been cleared. The area of Borough Market  
17 was initially a hot zone.

18 At 00.44 there is an entry that they were told the  
19 IEDs were not viable. 23.16 is when they are cleared by  
20 ordinance officers. It might look at if there was  
21 a delay, but it doesn't mean the message wasn't  
22 communicated earlier, but it hadn't been recorded and is  
23 now being recorded following a conversation with the SOR  
24 in Lambeth.

25 At 01.03.33 there is an entry:

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1 "My team along with LFB and LAS clearing  
2 Borough Market ... 2x AF units".

3 So it would suggest it was still a warm zone at that  
4 stage. He said in total, 168 BTP officers attended the  
5 scene throughout the period. First aid, support for  
6 LAS, as well as the complete range of police work.

7 In answer to Mr Patterson, he agreed there is the  
8 potential for people to try and gain employment in any  
9 one of a number of areas. The railway is no different  
10 to anywhere else. Those who would recruit you would  
11 expect to be alert to certain issues and it wouldn't  
12 surprise him for a member of the railway staff to be  
13 alert to such issues. The transport network has always  
14 been a potential terrorist target. Measures are in  
15 place to encourage employees in the rail industry to  
16 report any suspicious activity they may have including  
17 access being provided by obtaining employment to a place  
18 not open to the public.

19 Deployments are based on risk assessments. Crowded  
20 places, including railway stations, are terrorist  
21 targets. The routine deployment of firearms officers is  
22 subject to a strategic threat and risk assessment.

23 He was also asked why it was that PC Attwood was not  
24 informed by the control room that the ambulances were  
25 present up on the High Street 100 metres or so away. He

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1 said that the Plato protocol includes measures for the  
2 attendance and deployment of LAS assets. The control  
3 room have no oversight as to the location of ambulances  
4 and the numbers that were attending so they wouldn't be  
5 able to pass on over the air any helpful information  
6 regarding the exact location of ambulances to officers  
7 on the ground. There would be messages that LAS had  
8 been called, but unless someone is telling them, they're  
9 not able to say where they are on the scene.

10 As to nobody telling PC Attwood they'd arrived, he  
11 said that he didn't know how much attention PC Attwood  
12 was able to pay to radio transmissions given that he was  
13 providing CPR and first aid.

14 He was also asked about three police forces with  
15 overlapping jurisdictions and whether that had led to  
16 an increased risk of problems arising. He said the  
17 protocols work well and attendance of all three were  
18 quick and very prompt. He did not agree it was  
19 a failure of communication with PC Attwood in the  
20 courtyard. He said it was a regrettable set of  
21 circumstances. The officer was in a location where the  
22 assistance he required wasn't immediately available to  
23 him.

24 Superintendent McKibbin was in overall command of  
25 the policing response to the attack. His role at the

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1 time was in Met CC, command and control. He was known  
2 as the Met Grip Chief which he described as being the  
3 duty officer for London. The special operations room,  
4 SOR, is a room with a vast number of seated positions  
5 with terminals and radios. It's normally and  
6 intentionally half full so it has the space to open  
7 further in response to a major incident or event. When  
8 it is fully open it uses the call sign GT. During  
9 business as usual, it has the call sign MP.

10 Superintendent McKibbin spoke to the MPS Operation  
11 Plato procedures. When Operation Plato is declared  
12 a prearranged plan is put in motion. A significant  
13 number of ambulances are sent to a rendez-vous point,  
14 an alert to the NHS so that hospitals are aware, rail  
15 companies are informed, the Armed Asset Mobilisation  
16 Plan is initiated which allows for the provision of  
17 firearms resources. The military is informed. The  
18 Home Office is made aware so that ministers can be  
19 briefed and SO15 is informed so they can commence  
20 a counter terrorist investigation.

21 Superintendent McKibbin also took steps for late  
22 turn units across the MPS to be held on duty and for the  
23 police helicopter to lift and head to the scene.

24 The Operation Plato guidance recognises there are  
25 a large number of potential indicators of a marauding

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1 terrorist attack: you'll see multiple subjects working  
2 cohesively, potentially multiple sites, indiscriminate  
3 mass casualties and a willingness to confront and attack  
4 initial responders. Such attacks may be unsophisticated  
5 and typically use vehicles and bladed weapons.  
6 An attack which seems unsophisticated can be the  
7 beginning of something more complex, and Mr McKibbin was  
8 concerned on the night that this might be one such  
9 attack.

10 His early impression as recorded on his log was  
11 "Multiple casualties on the bridge. Van driven  
12 intentionally then additional location multiple victims  
13 of a marauding stabbing attack. I was thinking  
14 multi-seated marauding terrorist vehicle and knives."

15 Mr McKibbin would normally take command at the  
16 beginning of an incident as silver commander and if no  
17 gold available, gold as well. As part of the initial  
18 working strategy when Operation Plato has been declared,  
19 a tactical and strategic firearms command ought to be  
20 informed.

21 V134, as she was known in the Inquest, is a Tactical  
22 Firearms Commander, TFC for the police. She has  
23 received training for dealing with a marauding terror  
24 attack and Operation Plato exercises. On the evening of  
25 the attack, she was the TFC in the armed response

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1 vehicle pod, Met CC. Her TFC role was to direct armed  
2 response officers. Shortly after 10.00 pm  
3 Superintendent McKibbin informed her of CAD 8810 which  
4 required her attention. On reviewing that, she agreed  
5 it was a potential Operation Plato. Whilst being told  
6 it was an incident involving a van striking people, she  
7 had a gut feeling that something felt wrong about it,  
8 and that is why the declaration was made.

9 V134 explained that either Superintendent McKibbin  
10 or she could have made the declaration within their  
11 roles. On the declaration being made, V134's  
12 responsibility was to mitigate the threat and risk and  
13 neutralise it. Armed officers were immediately assigned  
14 to the scene being aware that Operation Plato had been  
15 declared. She had also declared the incident a firearms  
16 incident. At the early stage she was not aware of which  
17 channel was being used for the main communications but  
18 she was aware that Superintendent McKibbin did the  
19 pan-London broadcast. She later became aware that City  
20 Ops 1 channel was being used.

21 Contact was made with Trojan 1 by tactical adviser,  
22 Inspector Stumpo. V134 was able to contact him and send  
23 him to the scene straightaway. Once Inspector Stumpo  
24 was on the scene, he took control. She became aware  
25 shortly after the attackers were shot that they were

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1 attackers and of the suspected IED vests and she  
2 arranged for explosive officers to go direct to the  
3 scene.

4 Once Inspector Stumpo was on scene, V134 took on  
5 an outward acting TFC role and looked after pan-London  
6 and reviewed all CADs which were coming in from  
7 Borough Market to consider if anything needed action.  
8 She also arranged for the Territorial Support Group, the  
9 TSG, to go to the rendez-vous point. TSGs are public  
10 order officers that have been trained as AFOs and are  
11 used for leading ambulance and fire services into warm  
12 zones. It is for the police on-scene commander to lead  
13 the joint assessment of risk, to determine deployment of  
14 personnel into the surrounding zones, including  
15 agreements as to the deployment of ambulance staff into  
16 warm zones.

17 Superintendent McKibbin described that there might  
18 be an initial period during the response to a terrorist  
19 attack where hot and warm zones have not been formally  
20 designated, and responding units will have to make those  
21 categorisations based on their own perceptions. It  
22 takes time too for the designations to be made and  
23 recorded.

24 V134's role at this point was to act as a channel of  
25 communication between information coming in through CADs

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1 and Inspector Stumpo. She was coordinating the  
2 deployment of further officers such as Heathrow. As  
3 part of this information relay she passed information to  
4 the Tactical Firearms Commander on the ground of reports  
5 of people being held hostage and further shots and  
6 explosions.

7 By 01.32 on 4 June she had been informed that three  
8 subjects had been neutralised, five members of the  
9 public had died and there were seven priority 1  
10 casualties and seven other casualties. By 02.20, the  
11 emergency search of the entire hot zone had been  
12 completed. A total of 78 Trojan officers had deployed  
13 to the scene along with further armed TSG officers.

14 In respect of radios, V134 had to consider more than  
15 one radio channel when communicating with the different  
16 ARVs from City of London and MPS. The MPS ARV officers  
17 listen to various channels. They listen to the local  
18 channel, the hailing group and the back-to-back channel.

19 The security services. Witness L has been with MI5  
20 since 1991. He works in the international counter  
21 terrorist branch where he is the head of policy,  
22 strategy and capability. He has held that post since  
23 2016. He gave evidence in the London bombing Inquests  
24 in February 2011 before Lady Justice Hallett, as well as  
25 before me in the Westminster Inquests in 2018. He set

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1 out the functions of MI5 and the legal framework in  
2 which it acts. He also set out the investigative  
3 process adopted by MI5, including the approach to  
4 subjects of interest and the tiers applied to such  
5 people.

6 Before setting out my summary of the evidence given  
7 by L, it is important to have in mind what was said at  
8 the end of the two days the witness spent in this  
9 courtroom assisting me with my tasks. In answer to  
10 Mr Hough, he said that in the long process of review  
11 that led to this statement and the giving of evidence in  
12 these Inquests, the Inquests team was given complete  
13 access to the Service's intelligence documents from the  
14 investigation, with a view to ensuring that as much as  
15 possible could be put into the public domain.

16 He also said that in this case, an unprecedented  
17 amount of material about live priority investigations  
18 has been put into the public domain, and that the  
19 scrutiny of the Service's work through the extensive  
20 questioning of him was unprecedented in the context of  
21 live investigations.

22 Whilst those in court, including the families of  
23 some of those killed, could not see the witness for  
24 national security reasons, we did have the benefit of  
25 the many answers he was able to give to the questions

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1 that he was asked. I am grateful to MI5 and to  
 2 Witness L for all that he has done to seek to assist  
 3 with these Inquests.  
 4 He dealt with a number of reviews undertaken by MI5  
 5 following the attack: the post-attack reviews,  
 6 an Operational Improvement Review and a continuing  
 7 assurance process conducted by Lord Anderson. The aim  
 8 was to see if there was anything they should learn with  
 9 the benefit of hindsight to improve their ability to  
 10 prevent attacks in the future, with the post-attack  
 11 review process overseen by a senior manager not in the  
 12 investigative team, assisted by a panel of experts from  
 13 across the Service and with the cooperation of other  
 14 intelligence services and the police it was determined  
 15 what knowledge they had of the three attackers, to  
 16 consider in the context of that knowledge what decisions  
 17 and assessments had been made of them, to look at the  
 18 wider context around those decisions, and to identify  
 19 any lessons learned from the process.

20 The post-attack review took the view that the  
 21 investigation of Butt had been well and effectively run.  
 22 It had looked at the suspensions of the investigation  
 23 and took the view that both were logical and  
 24 proportionate in the circumstances. It identified  
 25 a number of learning points for the Service.

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1 The Operational Improvement Review was conducted  
 2 jointly between the police and MI5 and was initiated  
 3 after the Westminster and Manchester attacks. Its  
 4 purpose was to review at that point what they had seen  
 5 from the two attacks and the broader trends and then as  
 6 other attacks occurred later that year, to take that  
 7 into account as well to see what they could learn from  
 8 all the attacks and the wider trends and consider any  
 9 changes they need to make. He had led the process on  
 10 this review for MI5. The review considered leads,  
 11 prioritisation and triage, categorisation of individuals  
 12 as subjects of interest, the use of data to support the  
 13 work, joint working with partners, sharing and links  
 14 with various organisations concerning data, policy,  
 15 legal and ethical questions and the overall level of  
 16 assurance.

17 The review was intended to report quickly in order  
 18 to make the greatest impact that they could within as  
 19 short a time as possible. In particular there was  
 20 a focus on the management of future risk from closed  
 21 subjects of interest. Although there were some  
 22 significant limitations in the work of this review,  
 23 those limitations were dictated by the speed with which  
 24 it had to work and also by the early sense of the review  
 25 as to the areas where they thought they could make the

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1 most improvements.

2 He said that MI5 has sought to learn lessons from  
 3 the attacks on issues outside the scope of the review.  
 4 The Service has considered whether the investigation  
 5 into Butt offers any learning points in relation to  
 6 those issues and in particular on the suspension of the  
 7 investigations. This review is heavily concerned with  
 8 the detail of procedures and information management.

9 Lord Anderson was commissioned by the Home Secretary  
 10 to carry out an independent assurance of MI5's and the  
 11 police's reviews. To do that he was given extensive  
 12 access to the Service and its documents. He received  
 13 specialist briefings and spoke to staff at all levels,  
 14 he read internal documents and had access to the  
 15 computer system. He attended meetings in the review  
 16 process including the pause meetings. He read and  
 17 commented on drafts of the post-attack reviews and  
 18 attended meetings of the operational review steering  
 19 board.

20 Lord Anderson is someone who has demonstrated  
 21 substantial constructive criticism when required. He  
 22 produced a short, classified assessment for the Prime  
 23 Minister and also a report that was published online  
 24 in December 2017.

25 The report included a certain amount of information

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1 about the investigations preceding each attack, and was  
 2 unprecedented in providing the level of information that  
 3 it did.

4 Lord Anderson concluded that the reviews carried out  
 5 about the Service were careful and trustworthy. He said  
 6 that staff were frank and open to criticism in the  
 7 meetings. He also said that some comments sections were  
 8 defensive in tone. He endorsed as appropriate the  
 9 processes followed by the review teams, but made clear  
 10 that he didn't have the operational expertise to endorse  
 11 each of their conclusions.

12 In a further report published during the course of  
 13 these Inquest hearings, he provided a stock-take on the  
 14 work of MI5 and the counter terrorism police in  
 15 implementing recommendations of the various reviews and  
 16 viewed progress as being very positive. He also  
 17 concluded that the measures being taken would strengthen  
 18 the ability of the authorities to prevent future  
 19 attacks.

20 In November 2018, the Intelligence and Security  
 21 Committee of Parliament published a report into the  
 22 attacks in 2017 including that at London Bridge and the  
 23 committee was given full access to classified material  
 24 and they produced a full report and a redacted open  
 25 report that is publicly available. The government

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1 produced an open response to the report  
2 in February 2019.  
3 In the two years before the London Bridge attack,  
4 there had been significant increase in the number of  
5 fatal attacks in mainland Europe. In the preceding  
6 months there had also been the attacks on  
7 Westminster Bridge and Manchester. As at 3 June 2017,  
8 the UK threat level was at severe, meaning that  
9 an attack was regarded as highly likely. It was raised  
10 to critical shortly before in the period from 23 to  
11 27 May 2017.

12 Before Westminster Bridge, the last fatal Islamic  
13 attack in the UK had been the murder of Fusilier Lee  
14 Rigby in May 2013. In the period since May 2013, 27  
15 major Islamist plots have been disrupted by the  
16 authorities. 14 of those have been since March 2017.  
17 There was an increase in investigative work on attack  
18 planning in the period between March and June 2017.  
19 Since March 2017, the threat increased throughout 2017  
20 and has since then maintained at a very high level.

21 He said that by the time of the London Bridge attack  
22 there were around 500 investigations being run by the  
23 Service into individuals or groups linked to Islamist  
24 terrorism. There were around 3,000 subjects of interest  
25 on the radar. There was a larger pool of subjects of

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1 interest who were closed, individuals who had previously  
2 been subjects of interest in active investigations.  
3 That number was around 20,000.

4 Within the overall picture, Butt was one of 3,000  
5 current SOIs. The Manchester attacker, Abedi, and the  
6 Westminster Bridge attacker, Masood, would be within the  
7 20,000 closed SOIs and Redouane and Zaghba within those  
8 extremists who have never been investigated by MI5.  
9 MI5, he said, was facing an unprecedented level of  
10 investigative work concerning Islamist plots.

11 2015 to 2017 also saw an increase in high-risk  
12 casework. Those cases where the Service think they are  
13 most likely to be involved in activity intended to do  
14 direct violence or harm, including those attempting to  
15 obtain the means of carrying out an attack. High-risk  
16 casework involves monitoring that is the most intensive.  
17 It is the sort of work that involves the diversion of  
18 resources and in particular, experienced staff away from  
19 other investigations. By early 2017 the Service was  
20 aware of multiple articles in extremist publications  
21 advocating the use of vehicle-as-weapon as one of the  
22 more attractive methods of attack. It was both simple  
23 and lethal. MI5 would have been in a position where if  
24 it considered there was a particular threat in  
25 a particular case of vehicles being used as a method of

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1 attack, to monitor and to seek to intervene. In  
2 relation to whether MI5 might subject the hiring of  
3 vehicles, especially large vehicles by subjects of  
4 interest to particular scrutiny, that would depend on  
5 the context of the particular case, how far the  
6 individual might have legitimate access to vehicles, how  
7 far the individual might have obvious reason to hire  
8 a vehicle, even if it wasn't normal, legitimate access,  
9 and also the level of specific threat and intention that  
10 they believe the individual presented.

11 ALM is an organisation formed in the UK in 1996 and  
12 has been proscribed under legislation since 2006.  
13 A number of those tried in relation to serious terrorist  
14 plots have been authoritatively linked to ALM, including  
15 a number of those involved in the fertiliser bomb plot  
16 and the murder of Lee Rigby. The rise of ISIL in Syria  
17 and Iraq had energised ALM here and also led to a pledge  
18 of allegiance to ISIL from ALM leaders in the UK.

19 ALM, he said, has hundreds of members. In terms of  
20 extremist activity, a small number of ALM members had  
21 been involved in terrorist attack although not directed  
22 by their own organisation to do so. Membership of ALM  
23 would have been of interest to them but not a direct  
24 risk factor that they might mount an attack.

25 From mid-2015 until the time of the attack, there

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1 was a counter terrorism investigation running into Butt  
2 involving both MI5 and SO15, Operation Hawthorn. The  
3 investigation was still in operation on 3 June 2017.  
4 Butt, albeit not identified under that name, first came  
5 to their attention in 2014, and there were two strands  
6 to it, both a broader coverage strand and also  
7 investigation into significant members of ALM.

8 In the early period what was known was that he was  
9 associated with ALM, as well as a second strand that he  
10 could not give details on. He was identified as one of  
11 many people in contact with known extremists, including  
12 Anjem Choudary, an ALM leadership figure.

13 Butt was assessed as possibly extremist. The  
14 intelligence at that stage did not suggest he had any  
15 intent or capability to carry out an attack. They made  
16 some attempts to identify him at that stage. In his  
17 view they could have identified Butt at that stage but  
18 didn't, and that was due to prioritisation.

19 In relation to whether association with Choudary as  
20 a leadership figure for ALM was regarded as presenting  
21 a risk factor for an attack in the UK, he said they  
22 didn't fully understand that association. They wouldn't  
23 say it was a risk factor for attack planning rather than  
24 a risk factor for association with ALM.

25 In mid-2015, MI5 received a single strand of

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1 intelligence suggesting that an individual had  
2 an aspiration to conduct an attack in the UK and within  
3 a few days were able to identify that person as Butt.  
4 It did not suggest he had developed any particular  
5 attack plan: it was aspirational intelligence . They  
6 took it seriously enough to open an investigation and  
7 the investigation was given a P2H rating. It wasn't  
8 given a P1 rating as at that point they couldn't by any  
9 means be certain it was a credible attack plan.

10 Butt was given a holding code that he was likely to  
11 be a national security threat. Then they initiated  
12 a broad range of enquiries against him. They gleaned  
13 information about him including his police record, but  
14 saw no indication that he was, in fact, attack planning.

15 A police counter terrorist team were engaged with  
16 Witness M as the senior investigating officer . The  
17 intelligence was then that his attack planning was  
18 aspirational and that he lacked the capability to carry  
19 out an attack, although clearly if capability equates to  
20 getting a vehicle or getting a knife, he could have done  
21 those things.

22 Initial intelligence of an aspiration to carry out  
23 an attack was supported by some subsequent information  
24 reinforcing the original intelligence .

25 In September 2015, a potential lone actor triage

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1 process was carried out. The investigation had been  
2 running for some time and it was felt appropriate there  
3 was enough intelligence to make such a judgment. Butt  
4 was considered to present a medium risk of being  
5 a potential lone actor, and no risk of being  
6 a spontaneous or volatile extremist. He was thought to  
7 have strong intent, which was the highest of the three  
8 classifications , but that he had a weak capability,  
9 which is the lowest of the classifications , and that  
10 there was not enough intelligence to make judgments on  
11 planning and preparation.

12 In relation to the conclusion the PLA team had  
13 formed, that he had a weak capability to carry out  
14 an attack, this was an art rather than a science. It  
15 was the lack of evidence that he was doing anything in  
16 particular and that they had no sense that he travelled  
17 overseas to engage in terrorist training or anything  
18 like that.

19 Mr Hough put to him the scenario that it might be  
20 said that someone who had a caution for an offence of  
21 violence and who is associating with extremists and who  
22 has aspired to carry out an attack, was, to a layman, a  
23 potentially spontaneous volatile extremist. In response  
24 he said it was an art, not a science, there was no clear  
25 criteria one way or the other.

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1 He had discussed it quite extensively with the  
2 specialist team and they've explained to him that  
3 violence has to be considered on an individual basis and  
4 the understanding of Butt's violence in September 2015  
5 did not show SVE characteristics .

6 Between the summer and October 2015, the coverage  
7 showed that Butt was associating on a regular basis with  
8 members of ALM, and was having discussions of a possible  
9 extremist nature. Association with members of ALM  
10 included at his home. He was continuing to associate  
11 with Choudary and he was accessing extremist material.  
12 The material gave no indication that he was engaged in  
13 attack planning, but it did reinforce the view that he  
14 consumed extremist propaganda.

15 Mr Hough, we will break there and we will pick up on  
16 matters at 2 o'clock.

17 MR HOUGH: Yes.

18 (1.00 pm)

(The Luncheon Adjournment)

20 (2.07 pm)

21 THE CHIEF CORONER: Just before we broke for lunch, I was  
22 going through my summary of the evidence of L which  
23 I will pick up on.

24 He was asked about the rally on 31 July at the  
25 Regent's Park Mosque. Mohammed Shamsuddin and [Shakil]

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1 Chapra are ALM figures. MI5 were aware of the rally and  
2 Butt's participation as well as other ALM figures. That  
3 information reinforced their view that Butt was  
4 an active extremist, but it didn't influence their view  
5 around attack planning.

6 In relation to the call made by Usman Darr to the  
7 anti-terrorism hotline, MI5 did not become aware of the  
8 report at the time, or in the period before the attack.  
9 If they had become aware, it would have added to  
10 information, but he didn't think it would have any  
11 difference to their assessment saying this:

12 "We sometimes see family members report on other  
13 family members for malicious purposes."

14 He accepted that information about the call would  
15 have provided a potentially valuable opportunity to  
16 follow up with the brother-in-law as time went by. He  
17 agreed with Witness M that it was unfortunate that this  
18 information did not come to either of their teams.  
19 Whether it would have led to them going back to Usman  
20 Darr he said is a hypothetical question, but he accepted  
21 by no means impossible.

22 MI5 received one report from a member of the public  
23 expressing some concerns about Butt. That came before  
24 the investigation had been opened. In broad terms the  
25 report identified an individual named Butt with the

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1 right sort of age range for Butt, and said it was  
2 an extremist, but there was no indication that he was  
3 mounting an attack. He said this earlier report was not  
4 linked to Butt until after the attack. He was asked why  
5 this was the case and said there was difficulty in  
6 drawing together the records. This particular report  
7 would not have led to any follow-up.

8 He was asked whether they had become aware that  
9 there had been another report from an associate and  
10 whether that would have added to the view of Butt and  
11 the risk he posed because it was yet another associate  
12 being sufficiently concerned to report him to the  
13 authorities, but he said it was unlikely given the  
14 nature of the reporting; it was nothing they were not  
15 already seeing from their extensive coverage.

16 In the period from late 2015 into 2016, the  
17 intelligence picture was such that they continued to see  
18 that he was seeking to mount an attack, but they began  
19 to see indications that he was thinking of travelling  
20 overseas, possibly to Syria.

21 The judgment at the time was that the balance of  
22 probabilities was that he was going for terrorist  
23 purposes, a low confidence balance of probabilities.  
24 The intelligence showed that he was beginning to  
25 disengage with ALM in this period. Disengagement can be

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1 a matter of concern, but equally it can be a reflection  
2 that an individual is moving away from extremism.

3 In this period they also formed the assessment that  
4 Butt had links to an individual who was assessed to be  
5 a contact of others involved in Islamic extremist  
6 activity and from whom he may be seeking logistical  
7 assistance in facilitating travel, and that he might  
8 have assistance with the wherewithal to travel for  
9 extremist purposes, travel particularly to Syria for  
10 extremist purposes, that would involve in practical  
11 terms joining Islamic State or another extremist  
12 militia, fighting and gaining military skills.

13 In relation to whether this information affected the  
14 view of the risk he posed, it was a new manifestation of  
15 the risk, and they were seeing significant numbers of  
16 people expressing this kind of aspiration and many of  
17 them actually doing it. He was one of quite  
18 a significant cohort.

19 He was also asked whether the prospect that he might  
20 travel to fight with these groups affected the  
21 possibility he might commit an atrocity in the UK if he  
22 was frustrated or changed his mind about travelling  
23 abroad.

24 He said there were two different elements and they  
25 looked carefully at individuals who had been frustrated

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1 from travelling overseas, and they don't see much  
2 evidence that an individual who just changes his mind  
3 has changed their mind because they plan to mount  
4 an attack in their home country instead of travelling to  
5 Syria. The MI5 and police response to the possibility  
6 that he might travel meant that they stepped up the  
7 travel monitoring plan and put in place appropriate  
8 measures should he seek to go. They would have  
9 prevented his travel and he was very confident their  
10 measures would have worked. There was a concern that if  
11 disrupted he might turn his attention to the UK. Here  
12 it didn't arise because Butt did not attempt to travel.

13 Moving to May 2016, the Jihadis Next Door programme  
14 had aired in January 2016 and MI5 was aware of the  
15 programme. The footage had been reviewed but they  
16 didn't have access to the unbroadcast footage. He  
17 thought they had not sought the unbroadcast footage as  
18 Butt's appearance in the programme did nothing more than  
19 reinforce what they already knew, and also investigators  
20 may have thought there was nothing significant in it.  
21 The broadcast footage reinforced the view that he was  
22 an extremist. He thought it was likely that the footage  
23 was discussed with the police team.

24 MI5 were aware that Butt undertook a course to  
25 become an accredited door supervisor with the

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1 Security Industry Authority. They see a number of their  
2 subjects of interest involved in security work, so they  
3 would not have thought it particularly unusual. They  
4 would have been looking for any indication that Butt  
5 planned or was seeking to exploit that particular course  
6 or the employment it gave him afterwards. It would have  
7 been factored into the overall assessment. It might be  
8 a positive given the potential for employment to be  
9 a stabilising factor.

10 The investigation was suspended for the first time  
11 between 26 February 2016 and 24 March 2016. In the  
12 aftermath of the attacks in Paris, the Service was under  
13 broader pressure. The police would not have been  
14 consulted about that, but they were informed. He  
15 thought the suspension was appropriate. Witness L said  
16 this:

17 "So I think it reflects the level of resourcing  
18 available ... but this and other similarly concerning  
19 investigations had to be suspended because there were  
20 even more concerning investigations above these."

21 He also made clear that more money was not the key  
22 determinant. Even if they had asked the ability to  
23 translate into experienced investigators by early 2016  
24 would not have been plausible. Had the intelligence  
25 suggested that Butt was engaged in attack planning, he

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1 could not imagine that the investigation would have been  
2 suspended.

3 So far as MI5 is aware now, the suspension did not  
4 result in the loss of intelligence which might have been  
5 valuable or changed the course of the investigation .

6 In April 2016 the investigation was unsuspended and  
7 they were continuing to look at Butt. There was no  
8 further evidence that he was attack planning. They  
9 began on the balance of probabilities to consider that  
10 his aspiration to travel overseas was for legitimate  
11 rather than terrorist purposes. Travel intentions were  
12 difficult to assess. With the benefit of hindsight and  
13 knowing that he never travelled or made any serious  
14 effort to do so, it is difficult to make a judgment as  
15 to how serious his plans were to travel for any purpose.  
16 They had a series of contingency plans in place should  
17 he seek to travel . A risk of an attack in the UK was  
18 still very much in their minds.

19 In May 2016, Butt obtained employment with TfL and  
20 was placed at a number of central London stations,  
21 including Westminster. MI5 became aware of that  
22 employment at the time. They discussed the issue with  
23 the police . There was nothing to suggest that Butt was  
24 seeking to obtain employment for nefarious purposes.  
25 They considered it might be a stabilising factor as well

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1 as for nefarious purposes.

2 Mr Hough suggested that his employment at  
3 Westminster underground station of all places was  
4 a matter of serious concern. In response, L said this :

5 "It was certainly a matter that we should be aware  
6 of, and we were."

7 They had considered the position at the start of his  
8 employment with TfL. There would have been nothing to  
9 tell them as they had no specific evidence that he might  
10 use the employment for nefarious purposes. Had they  
11 seen any indication of that, they would have discussed  
12 with the police how they could sensibly pass it on to  
13 TfL and what they might be able to do with it . They  
14 would have felt reasonably confident the overall  
15 coverage of Butt would have indicated to them that he  
16 was using it for nefarious purposes. He added that  
17 within three weeks of employment, Butt had gone off  
18 long-term sick and that would in now way fit the profile  
19 of someone who was using that employment for nefarious  
20 purposes.

21 The investigation into Butt was the subject of  
22 an internal review in June 2016. They decided it should  
23 remain open and that resources would continue to be  
24 devoted to it. They still had no further intelligence  
25 that he was engaged in attack planning but they couldn't

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1 rule it out. They had no further intelligence that he  
2 was planning to travel overseas for nefarious purposes,  
3 they couldn't rule it out and he was clearly still  
4 an extremist.

5 MI5 was aware of the events that led to Butt being  
6 investigated for fraud in October 2016. It was  
7 a criminal investigation and they had a role in it . At  
8 the time, it looked like an attractive potential option  
9 to disrupt Butt. If he could be successfully prosecuted  
10 they would be in a position whereby he would be off the  
11 streets and therefore no longer a threat of any kind.  
12 Any decision around a prosecution would be a matter for  
13 the police . MI5 was also aware that on 6 July 2016,  
14 Butt was involved in a confrontation in Goodmayes Park  
15 with an advocate of Quilliam. They had some awareness  
16 at the time and a clearer awareness in October 2016. He  
17 didn't think they had received the police file but they  
18 were aware of the Crimestoppers reporting.

19 His engagement was considered as part of the second  
20 lone actor assessment. At the time it was considered  
21 but not thought to be significant . By the autumn of  
22 2016, the intelligence picture was an individual who  
23 had, as far as they could see, been aspiring to mount  
24 an attack in the middle of 2015, but appeared to have  
25 done nothing really about it , an individual who had

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1 spoken about travelling overseas for extremist purposes  
2 but appeared to have done nothing about that, but  
3 an individual who was undoubtedly an extremist. He  
4 remained under reasonably extensive coverage.

5 He had been exhibiting a certain amount of  
6 operational security or surveillance awareness. That  
7 brought a degree of complication. It added to the  
8 concerns and the assessment of the risk he posed. They  
9 see it with quite a number of their subjects of interest  
10 and it was something that had been present throughout.  
11 MI5 maintained coverage of Butt but with a view to  
12 identifying the threat he posed.

13 Over the second half of 2016, having dropped out of  
14 the ALM, he now appeared to re-engage. They were  
15 concerned about his potential influence. He didn't  
16 re-engage for long, but they were concerned he would be  
17 a potentially bad influence on other ALM members. He  
18 had the potential to be an influential and inflammatory  
19 presence amongst them. It was not uncommon for  
20 individuals to drift in and out of ALM and then back in  
21 again. It would appear to him turning away from travel  
22 plans, turning back to ALM. He didn't think they would  
23 have seen it by any means as a strong indicator that it  
24 suggested he was going to be engaged in attack planning.  
25 His re-engagement put him into contact with other

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1 extremists.

2 In September 2016, a review was undertaken about the  
3 priority level of the investigation into Butt. He was  
4 moved from P2H to P2M. The downgrading reflected the  
5 fact that they had been investigating for over a year  
6 an aspiration to either mount an attack or to travel  
7 overseas for extremist purposes did not appear to be  
8 going anywhere. They had not received any positive  
9 intelligence in forming this assessment to say that Butt  
10 had actually given up on an attack. There was simply  
11 a lack of intelligence that he was attack planning.

12 Following the arrest in October 2016, MI5 were aware  
13 of the numerous files suggesting extremist views and  
14 images suggesting support for IS and its violent acts on  
15 the phone and the laptop that had been seized. He  
16 didn't think at the time they had noted the  
17 communication with the preacher Jibril, however, that  
18 communication would not have been significant in their  
19 view. His team were not aware of the files on the phone  
20 showing an application for work on the railways or a bus  
21 driver. The content they did see did not affect their  
22 view of the risk Butt posed. It showed a strong  
23 interest in violent imagery and extremist rhetoric and  
24 direct contact with a radical preacher. This was  
25 consistent with the understanding they had of Butt at

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1 the time.

2 From the arrest through to the start of 2017, the  
3 coverage in the investigation continued. MI5 believed  
4 that Butt was attempting possibly to disengage from ALM  
5 and to minimise authorities' attention of him. They  
6 also believed he was associating with other ALM  
7 associates from outside London. They increased their  
8 coverage of him in this period. They wanted to see how  
9 he reacted to the arrest. His surveillance-aware  
10 conduct made their investigation more challenging. He  
11 had stepped up this type of conduct following his  
12 arrest.

13 MI5 became aware of Butt using the Ummah Fitness  
14 Centre in the late autumn of 2016. It was a relatively  
15 regular haunt. In early 2017 they became aware of  
16 an informal working arrangement he had at the gym. It  
17 was not a significant investigative priority for MI5.

18 Sajeel Shahid was known to MI5 in 2016 and early  
19 2017. He was someone who had a strong historical  
20 extremist pedigree. In relation to Mohammed Junaid  
21 Babar and his report that Sajeel Shahid was a senior  
22 figure of ALM in Pakistan, he said that Babar wasn't  
23 always accurate in the things he said and understood  
24 about activities in Pakistan. He could neither confirm  
25 nor deny that MI5 considered Shahid to be an active

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1 extremist.

2 They were aware that he had been the subject of port  
3 stops in 2012, 2013, 2014 and 2017. The stops in 2014  
4 and 2017 when Shahid said he was the owner/manager of  
5 the Ummah Fitness Centre came to MI5 at the time. MI5  
6 generally was aware of his ownership links to the gym  
7 but he was not sure if the Butt team were aware of it.  
8 The fact that Butt was spending a good deal of time at  
9 the premises run by a person such as Shahid would not of  
10 itself have been a matter of real concern, nor would it  
11 have been a significant concern that he was working for  
12 such a person. Even with the benefit of hindsight he  
13 didn't think that they could say that Shahid and Butt  
14 spent significant amounts of time together. What they  
15 can say is that Butt was the user of a gym owned by  
16 Shahid.

17 In the light of his work at the school there was,  
18 with hindsight, unquestionably some association but he  
19 didn't think it was clear even now how significant or  
20 regular it was, and he was surprised that they had not  
21 seen more evidence of it. He was asked about M not  
22 being aware of the connection between Shahid and the  
23 gym, but to him it was not troubling. The counter  
24 terrorism senior investigating officer didn't know about  
25 it, nor was it troubling that MI5 had not told him. To

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1 him it was not seen as significant enough to discuss it  
2 with the police.

3 As time went on, Butt was spending more time at the  
4 gym. They did seek to task greater coverage at the gym  
5 but it didn't come to fruition. Although no covert  
6 coverage is easy, the gym could feasibly have been  
7 subject to greater coverage than it was.

8 He accepted that Butt met Redouane and Zaghba at the  
9 gym and they may have regularly meeting there and  
10 further coverage of the gym might have meant that MI5  
11 would have identified the two of them as regular  
12 associates of Butt's, however, he thought it much less  
13 likely that they would have investigated the two of them  
14 more than they did as they judged them to be social  
15 contacts and not really worthy of greater investigation.

16 MI5 was aware of the information that Butt was  
17 teaching Koran classes to children in the Barking or  
18 Ilford area of London in 2017. They were aware it was  
19 a regular thing, and that it was each weekday afternoon.  
20 It was a matter of concern that Butt, an extremist with  
21 a criminal record, might have access to children in this  
22 way. They identified it and discussed it with the  
23 police to consider what safeguarding action needed to be  
24 taken. As they learnt of his teaching, they attempted  
25 through open source material, so no intelligence, to

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1 identify local schools that might be candidates for that  
2 and they identified a number of schools but not the  
3 Ad-Deen. They would have done something akin to  
4 a Google search of schools within a particular radius of  
5 his home. Although it was only 0.8 of a mile from his  
6 address it didn't show up on the basic search.

7 On the days when there was focused intelligence on  
8 Butt which included weekdays, he didn't go to Ad-Deen.  
9 In terms of the potential for children to be  
10 radicalised, the safeguarding responsibility represented  
11 more of an issue to the police than it did to MI5. MI5  
12 resources they need to be focused on national security  
13 threats rather than important safeguarding issues. In  
14 terms of police resources, he didn't have enough  
15 knowledge of whatever the local pressures on the Prevent  
16 system were on the ground that would have made it more  
17 difficult for them. From an MI5 perspective, he thought  
18 they discharged their responsibilities.

19 In late 2016 and early 2017, MI5 was aware of  
20 Shahid's links to the Ad-Deen school. There was quite  
21 a lot of public links and certainly links available to  
22 the authorities between Shahid and the school. He was  
23 taken to Ofsted material from 2012 showing him as the  
24 proprietor, and from 2014 that showed Sophie Rahman as  
25 the proprietor, as well as material from SO15

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1 from March 2014 saying he had established the school and  
2 the port stop in May 2014 where his link was mentioned  
3 as well as his listing as a major shareholder.

4 In terms of the dots not being joined to show which  
5 school Butt was working for, he agreed that it would  
6 have been possible to join the dots, but Shahid himself  
7 was not of great significance to them and as they were  
8 not seeing themselves as the primary force on  
9 safeguarding it was possibly not surprising the dots  
10 were not joined.

11 He accepted that had the school been identified it  
12 would have given opportunities to identify Zaghba as a  
13 daily associated of Butt's, as well as giving an  
14 opportunity potentially to investigate Zaghba, depending  
15 on the additional information they got about him through  
16 identifying the school, and to that extent, the failure  
17 to identify the school deprived them of investigative  
18 opportunities.

19 In early 2017 a further assessment was made of Butt.  
20 The assessment identified that he was still  
21 an individual where they had no further information on  
22 him attack planning, they still had no information on  
23 him planning to travel overseas, but he was nonetheless  
24 clearly still an extremist, still consuming extremist  
25 propaganda and still engaging in extremist rhetoric.

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1 They noted that there had been recent but short-lived  
2 growth in his extremist rhetoric.

3 On 7 March 2017, there were two meetings involving  
4 Butt and other men, first at the home address shortly  
5 after 5.00 pm, and the second at the Ummah Fitness  
6 Centre. MI5 was aware of both at the time. Although  
7 they took no view on its purpose, the meeting at the  
8 home was not considered significant. Post-attack they  
9 still cannot say what the purpose of that meeting was,  
10 but they still do not regard it as significant.

11 MI5 saw the CCTV footage at the time, but they  
12 didn't identify Redouane and no view was taken as to who  
13 he was. From viewing the CCTV, MI5 are reasonably  
14 confident that Zaghba was not at the meeting on 7 March  
15 at the home, the second meeting at the Ummah Fitness  
16 Centre, and that was assessed at the time as being of  
17 potential significance. There was some information  
18 relating to that suggesting that Butt wished to be  
19 careful about the contents of the meeting, but they  
20 believed that Redouane was present and it's possible  
21 that Zaghba was present too. Also, there were other men  
22 present who had not been present at the earlier meeting  
23 at Butt's home.

24 It was difficult for MI5 to understand the purpose  
25 of the gym meeting but the significance based on

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1 information available to them at the time, appeared  
2 greater by the suggestion in terms of Butt's concern  
3 about the meeting that he was possibly attempting to  
4 obtain some unspecified item.

5 It wasn't possible for them at the time to make any  
6 judgment about what that item was. New intelligence  
7 available since the attack suggests that the item was  
8 possibly a firearm. He did not believe that the new  
9 intelligence was obtainable with extra work or diligence  
10 before the attacks. The fact that he was seeking  
11 assistance to obtain an unspecified item was of interest  
12 to the investigative team rather than a concern. There  
13 could have been items he might have been seeking to  
14 obtain that would have not related to their  
15 investigation and he gave as an example illegal drugs.

16 The information about the meeting did not lead to  
17 any further investigations at the time of the people who  
18 were present at the meeting. With hindsight and on the  
19 balance of probabilities, he thought it could have led  
20 to further inquiries. Had there been further  
21 investigation of others, it is possible that more may  
22 have been learned about Redouane and possibly Zaghba,  
23 although he thought it unlikely they would have been the  
24 focus of any further work. With hindsight, it was  
25 a potentially investigative opportunity lost and he was

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1 not clear what precise other issues the investigator  
2 would have been pursuing at that time.  
3 There was a second suspension of the investigation  
4 into Butt from 21 March to 4 May 2017. The context of  
5 the suspension was the unprecedented level of threat  
6 they were facing at that point and the pressure on  
7 resources. There were a large number of P1  
8 investigations taking place that were placing great  
9 demands on resources. In his 28 years, he could not  
10 recall a time as alarming as then. The resourcing  
11 constraints meant a need to divert expert and  
12 experienced staff away from some investigations. Some  
13 other investigations were also suspended and that  
14 included some at the P2M level and some at the P2H  
15 level. The investigation into subjects of interest  
16 other than Butt who were the subject of the same  
17 operation had been scaled back the previous week, and so  
18 it was clear from the beginning that Butt was the most  
19 significant investigative target of this investigation.

20 He considered the suspension appropriate and given  
21 the demands on the Service at the time, there was no  
22 other realistic alternative. He said the public should  
23 not be troubled because they clearly needed to devote  
24 their resources to those even more significant threats  
25 than the one Butt presented. There was a risk that

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1 intelligence might be lost in other investigations not  
2 as important as those of the highest priority, but that  
3 was a consequence of the suspension process and a fact  
4 of the world in which we live. In the period of  
5 suspension, intelligence continued to come in, and there  
6 was some analysis undertaken but work was substantially  
7 scaled back.

8 MI5 became aware of the trip to Leeds by Butt  
9 ostensibly to buy a car and with Redouane on  
10 18 April 2017 in the suspension period. The view taken  
11 was that it was a trip to buy a car and, looking back,  
12 that's still the view. MI5 knew that Butt associated  
13 with the Abdoullahi brothers in Leeds on that trip. It  
14 was not a matter of concern to him that the CTSIO was  
15 unaware of the trip and they did not regard it as  
16 significant.

17 Had there not been the suspension, it is possible  
18 the trip might have been considered in more detail at  
19 the time, but again, he thought it unlikely. It might  
20 have helped reaffirm that Redouane was a social contact  
21 of Butt.

22 In the course of the suspension, Butt's holding code  
23 was reconsidered and downgraded from being a threat to  
24 national security, to may be a threat to national  
25 security. This was a reflection of the length of time

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1 over which the investigation had then been running and  
2 that he had not appeared to have done anything  
3 significant in that time. The change in the holding  
4 code had no affect on the level of coverage of Butt.

5 The suspension came to an end on 5 May as resource  
6 pressures had eased. They considered that they needed  
7 to look at their coverage of Butt and rebuild it, and  
8 they were also turning their mind to consideration of  
9 closing the investigation. In mid-May a closure plan  
10 was drawn up. The plan reflected the investigators'  
11 judgment and the considerable period of the  
12 investigation which had not indicated his original  
13 attack planning aspirations had been developed or that  
14 his plans to travel overseas for extremist purposes had  
15 been developed. A further degree of investigative  
16 resource was devoted to see whether there had been any  
17 change since the period prior to the suspensions, and  
18 there was also a review of his lone actor status. Had  
19 it been closed, he would have joined the 20,000 or so  
20 other closed SOIs.

21 On 14 May 2017, there was the barbecue outside the  
22 flats. There was no information or intelligence at the  
23 time or now to suggest the meeting related to, or  
24 included any attack planning or extremist activity. MI5  
25 had access to the CCTV from 14 May, but did not review

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1 it at the time or at any time before the attack.  
2 A further lone actor assessment was carried out on  
3 15 May 2017. It moved Butt's risk from being a medium  
4 risk to an unresolved one, so not enough intelligence  
5 for them to be sure to make an assessment. There were  
6 various competing factors in the assessment they made,  
7 including his response to being arrested and also some  
8 disengagement from ALM.

9 During the first half of 2017, they received some  
10 intelligence linking Butt to someone later known to be  
11 Redouane but only known then as Rachid. He was said to  
12 be of Moroccan origin. There was also separate  
13 intelligence linking Butt and Rachid as associates who  
14 socialised together on a number of occasions. MI5 did  
15 not identify Zaghba as an associate of Butt or of  
16 Rachid. The names Zaghba and Redouane would not have  
17 meant anything to the investigation team at that time.

18 He accepted that we now know that Butt was  
19 associating with Redouane and Zaghba in the months  
20 before the attack and that they were in regular phone  
21 contact, including using one of Butt's long-standing  
22 numbers and that the three of them were all going to the  
23 gym reasonably regularly, and it was a strong  
24 possibility that they were meeting at the gym. Also  
25 that they were taking regular trips on a Sunday to go

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1 swimming and that Butt was going on a regular basis to  
 2 the Ad-Deen school, and that Redouane and Zaghba had  
 3 occasional use of Butt's red car. Also that Redouane  
 4 was at both meetings on 7 March and that it was very  
 5 likely he was also at the meeting on 14 March. Given  
 6 all those points of contact and whether it might have  
 7 been said that if there had been an effective  
 8 investigation of Butt with all the tools at MI5's  
 9 disposal, it should have identified these individuals as  
 10 significant associates, he believed that the  
 11 investigation could have fully identified Redouane and  
 12 Zaghba as associates but it would only have done so as  
 13 social associates rather than significant ones.

14 He accepted it would have been possible to identify  
 15 them before the suspension and it was possible that  
 16 coverage in the period of the suspension might have  
 17 identified them. It is also possible, given that we  
 18 know Butt did ultimately plan an attack with the two of  
 19 them, that some suspicious conduct would have been noted  
 20 in his dealings with them had the investigation not been  
 21 suspended over that fairly significant period, but he  
 22 noted they did not identify such suspicious behaviour  
 23 after 5 May. Even today, Witness L does not believe  
 24 that any additional coverage of the gym would have been  
 25 likely to have provided intelligence of attack planning.

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1 In relation to the purchase of knives and the  
 2 bottles of wine by Redouane on 15 and 30 May, he didn't  
 3 think if they had been aware that they would have  
 4 thought they were more significant. He also commented  
 5 that the level of intrusive surveillance they would have  
 6 required to see him building the Molotov cocktails in  
 7 his own flat would have been most unlikely to have been  
 8 delivered in the timescale irrespective of the  
 9 suspension. Neither purchase would have provoked  
 10 suspicion in an investigator.

11 In relation to Butt's efforts to raise funds through  
 12 loan applications and by buying mobile phones for sale,  
 13 he was not as sure that MI5 was aware of that behaviour.  
 14 MI5 was not aware of the meeting outside the Ummah  
 15 Fitness Centre between Butt, Redouane and Zaghba on the  
 16 night of 29 May.

17 In answer to a question from Sir James Eadie,  
 18 Witness L explained that MI5's knowledge of the meeting  
 19 today comes from private CCTV which could not have been  
 20 accessed in live time. Had they been aware of the phone  
 21 being dropped on the crates outside the gym before the  
 22 walk and then the walk together for 10 minutes or so,  
 23 that would have been a matter of suspicion and concern  
 24 to them. This would have been the first example of Butt  
 25 engaging in security conscious behaviour with other

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1 individuals and it would have appeared strongly that  
 2 they were attempting to evade anyone listening to what  
 3 they were saying. Had they become aware of that meeting  
 4 and it had provoked suspicions, they would have sought  
 5 to identify very quickly the individuals to whom Butt  
 6 was talking. Having identified them would have led to  
 7 focused investigations of Redouane and Zaghba.

8 MI5 was not aware that Redouane and Zaghba were  
 9 together near the gym shortly after 10.00 pm on 2 June  
 10 and Butt was inside at the same time and a possible  
 11 meeting. Had they been aware it would not in isolation  
 12 have provoked suspicions. Late night meetings and gym  
 13 sessions were quite common in general, particularly  
 14 during Ramadan.

15 On the day of the attack there was no live coverage  
 16 of Butt, and MI5 was not aware of his movements or  
 17 communications before the attack. Had MI5 been  
 18 conducting more intensive monitoring it is realistically  
 19 possible that it would have discovered the hire and/or  
 20 collection of the hire van. It is also realistically  
 21 possible the purchase of the gravel would have been  
 22 identified as well. The hire of a van with two  
 23 associates would not have led to further action. Butt  
 24 had deployed a cover story about using a van to help  
 25 people move house and had identified to Irfan Saeed that

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1 he would be doing it with two brothers Saeed did not  
 2 know.

3 If MI5 had discovered the hire of the van and the  
 4 purchase of the gravel without any obvious need for him  
 5 to have such gravel within the timescale it would not  
 6 have led to further action. The reason he stressed the  
 7 timescale was because in time if the cover story had  
 8 begun to unravel and he kept the van for a considerable  
 9 time, they would have wondered why there was so much  
 10 gravel in the back of the van, but that would have been  
 11 some days afterwards.

12 If MI5 had become aware of the attempt to hire a van  
 13 he didn't think the police would have been told. In  
 14 relation to instructional material put out by Islamic  
 15 State, his view is that it tends to emphasise the need  
 16 to hire or obtain in some form a heavy vehicle as  
 17 opposed to making a vehicle heavier.

18 Responding to a question of Sir James Eadie,  
 19 Witness L emphasised that it was just a matter of hours  
 20 between the men collecting the van and carrying out the  
 21 attack.

22 In relation to the proposition that information  
 23 comes to light that a known extremist is hiring a van  
 24 and along with recent associates is loading it with  
 25 gravel that should throw up enough concern to have that

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1 person stopped unless there is a positive reason not to  
2 do so, for example, compromising an investigation, he  
3 said any stop potentially compromises an investigation  
4 and needs to be seen in that context, so they would  
5 always think about that and stopping all individuals in  
6 those circumstances where they appear to have a strong  
7 cover story would generate an awful lot of stops.

8 He did not believe that had MI5 become aware of the  
9 van being driven towards central London from just before  
10 9 o'clock and into the City just after 9.30 it would  
11 have caused them to take any action. The reason he gave  
12 was the evidence would not clearly reflect a story  
13 inconsistent with moving house, nor would it by any  
14 means automatically suggest they were moving to central  
15 London to mount a terror attack. He said it was  
16 important to remember that all of their subjects of  
17 interest lead their daily lives as well as being  
18 subjects of interest, and they do many things not  
19 associated with terrorism and many things that are not  
20 immediately explicable to them or the police, and if  
21 they sought to intervene every time they saw something  
22 not immediately explicable, they would be spending a lot  
23 of their time intervening.

24 Redouane was not investigated by MI5 at all before  
25 the attack. He thought the timescale for the first

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1 meeting in December 2016 between Redouane and Butt was  
2 about right, but whether Jamel Kasimi was the one who  
3 introduced them was uncertain. MI5 was aware of Butt  
4 associating with a Moroccan called Rachid in the early  
5 part of 2017. He was asked about the various triggering  
6 of alerts of Zaghba in 2016 and 2017. MI5, he said,  
7 were not aware of the triggers. They were non-terrorist  
8 triggers.

9 On 15 April 2016, the Italian authorities approached  
10 SIS with a series of questions relating to Zaghba. It  
11 was a reflection of the stop on 15 March and asking  
12 whether the UK had any further traces on him. The  
13 request, he said, was processed by SIS and sent to MI5  
14 on 9 June 2016. It was seen as a non-priority request  
15 and so it wasn't translated quickly. When it had been  
16 translated, no action was taken because the request went  
17 to an incorrect addressee within MI5. Had it been  
18 actioned by MI5 at the time, it would have resulted in  
19 a no-trace response as they had no trace of Zaghba at  
20 that time.

21 Since the attack, MI5 has conducted extensive  
22 inquiries to identify whether there was information  
23 indicating whether anyone other than the three attackers  
24 knew of the potential attack in advance or were involved  
25 in planning the attack and the result is that they've

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1 not identified anyone else.

2 There was some intelligence to suggest that somebody  
3 may have fragmentary knowledge of a general aspiration  
4 rather than a plan, but he couldn't go into any further  
5 detail as to when that knowledge may have been acquired.  
6 He did not believe that more could have been done to  
7 discover the plans for the attack.

8 The review team had identified a number of learning  
9 points and areas for improvement including thematic  
10 investigation management, the potential lone actor  
11 triage process, the suspension and reopening of live  
12 investigations, disruption and closure planning,  
13 responses to liaison tracing and vehicle hire. None of  
14 these areas represented a missed opportunity to direct  
15 and prevent the attack.

16 In relation to the hiring of vehicles and  
17 notification of the authorities, he thought it was worth  
18 examining what more could be done. In answer to  
19 questions from Sir James Eadie, Witness L cautioned  
20 against analysing MI5's actions with the benefit of  
21 hindsight which he said affect the picture very, very  
22 radically both in terms of our ability to look back  
23 through the prism of knowing what has happened, and also  
24 without the pressure of time upon us.

25 Witness L explained that MI5's work is a series of

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1 judgments, that is their central function: they try to  
2 judge what might happen in an uncertain future.

3 Turning to the response of the City of London  
4 Police. Temporary Commander Evans was the chief  
5 superintendent of the City of London Police Intelligence  
6 and Information Directorate in 2017 and on 3 June was  
7 working as the duty chief superintendent based at Wood  
8 Street Police Station. He dealt with the operational  
9 response of the City of London Police on the night of  
10 the attack. That evening he was the most senior officer  
11 at work for the City of London Police. The role is to  
12 take control of any significant incidents that take  
13 place within the City. There was a command hub from  
14 which officers would be directed. At the hub they have  
15 a police inspector as the duty officer, a supervisor,  
16 and five other members of staff. The City of London  
17 Police cover the area between the Thames to Old Street  
18 and Chancery Lane to Tower Bridge. It includes the span  
19 to London Bridge and the area to the north, but not the  
20 Borough Market area.

21 City officers work alongside the Met Police and they  
22 work across their geographical borders. When Operation  
23 Plato is declared, the City fall under the Met Police  
24 command structure. All firearms assets come under  
25 a single command.

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1 CCTV can be viewed in the control room. It gives  
2 access to a number of cameras in the City. Most of  
3 those cameras are movable, but some have fixed  
4 positions. The City of London Police share access to  
5 the CAD system of the Met Police. Airwave radios are  
6 used by the City of London Police. The main channel  
7 they have is City Ops 1. The ability to monitor  
8 additional channels is available through the system in  
9 the control room and would have to be selected by  
10 changing channels by an officer on the ground. In major  
11 incidents radio channels can become very busy making it  
12 difficult for officers to get through and to send  
13 a message.

14 At 22.06 when the incident started he was in the  
15 office. He was listening to his radio in the office and  
16 was aware of a message about a road traffic incident on  
17 London Bridge. He made his way to the control room. At  
18 the control room hub it was busy with the volume of  
19 traffic passing over the radio. CCTV was used and  
20 officers were able to see the van and to get the  
21 registration number. This was at about 22.07.

22 The City of London ARV units, Trojan City 1 and  
23 Trojan City 2 self-deployed to the scene. Radio  
24 messages were being reported in and the control room  
25 were responding by sending messages out that included

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1 calling the ambulance service. There was communication  
2 with the Marine Policing Unit. Other communications  
3 were also coming in on other channels and the firearms  
4 unit were monitored. The indication of a deliberate act  
5 of mounting the pavement and that it was an ongoing  
6 incident suggested to him this was a very different type  
7 of incident.

8 Communications came through from BX45, one of the  
9 armed officers, and he provides a commentary on what is  
10 happening. At 22.16 as the ARV approached, they are in  
11 communication with the control room. At 22.18.38, there  
12 is a CAD entry as a result of the communication over the  
13 radio confirming three had been shot. His notes refer  
14 to three suspects shot in Borough Market and the  
15 Operation Plato declaration brought to his attention at  
16 22.19.

17 The City of London police officers then come under  
18 the command of the Met. From then on his role was to  
19 coordinate the City of London response, those on the  
20 ground working to the Met command structure, but also to  
21 mobilise further City resources with the events that  
22 followed. He was then, in effect, the gold for the City  
23 respond. The silver command for the City on the ground  
24 was on London Bridge no later than 22.14.

25 After Plato was declared, everything the City had on

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1 duty was deployed to the scene. In effect, there were  
2 no police left to respond to other incidents and so  
3 people were called in from the Met Police to assist and  
4 to provide resilience. As he was directing people to  
5 the scene, the control room was exceptionally busy and  
6 keeping track of who had agreed to respond and where  
7 they were meant for him there was information overload  
8 at times. In his notes from the evening he had noted  
9 a potential hostage situation and it was an example of  
10 conflicting information that was coming in. They also  
11 had responsibility to set up a survivor reception  
12 centre, the SRC, and the Andaz hotel was chosen as the  
13 site. It was close to the scene, offered good  
14 resources, far enough away so as not to cause any  
15 conflict, and close to Bishopsgate Police Station which  
16 was going to be the arrival point for many of the  
17 additional staff who were coming in. It was set up by  
18 22.44.

19 It was a very confusing period and there was  
20 a concern about other incidents, and so he wanted to  
21 make sure they had enough cover for firearms as well as  
22 some of the other officers involved in the post-incident  
23 process.

24 At 00.40, he has a note of a conference call with  
25 other senior colleagues and noted there were then no

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1 outstanding suspects, that was the belief at the time,  
2 what he termed a best guess at the time. He also noted  
3 that it had been declared a CT incident. That is  
4 something done at a very senior national coordinator  
5 level, and he had logged it at 00.25. There was also  
6 consideration of raising threat level to critical and  
7 the impact that would have.

8 There was a conference call at 01.15 setting out the  
9 details as then known, and that a BTP officer had been  
10 stabbed as well as the potential of the vehicle being in  
11 convoy. Special constables were stood up to help with  
12 the resource support. Overall he said he was very proud  
13 of the response of all City Police officers involved,  
14 including those in the control hub. It was  
15 an exceptionally busy incident and probably  
16 unprecedented since 7/7. It was very testing and the  
17 control room worked well. It was a frenetic pace but  
18 did well. He couldn't speak highly enough of the  
19 officers and their actions. It was often spoken that  
20 the first responders are running towards the danger  
21 whilst others are moving away.

22 The City officers thought it was an RTC and what  
23 they ended up dealing with was something very much  
24 bigger. It was tragic that people lost their lives,  
25 however, the time in which they delivered an effective

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1 policing response was exceptional. One of the points  
2 that came up was about the link between radio channels  
3 immediately with the command and control for all of  
4 London in major incidents. They now have the ability to  
5 monitor the Met Police firearms channel within their  
6 force control room on an ongoing basis. There had been  
7 updates to procedures and to equipment including radios  
8 being updated with a hot key. There had been additional  
9 training sessions.

10 He was also asked about the two ARVs. They are  
11 an important resource. The City of London has long been  
12 the target of terrorism. City, along with all other  
13 forces, had a model which they have specialist firearms  
14 trained officers and other officers are not routinely  
15 armed. Trojan City 1 engaged the attackers and Trojan  
16 City 2 was on the bridge at 22.11.29. The two officers  
17 in that car are some 200 to 300 metres short of the area  
18 in Boro Bistro. The officers began to triage and didn't  
19 head south for 10 minutes.

20 He said it was important to note that PC Duggan and  
21 PC Mahmout were initially thinking they were responding  
22 to a road traffic collision, and had come across  
23 ultimately fatally injured people and critically injured  
24 people and were rendering first aid.

25 He agreed there were three different radio channels:

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1 City Ops 1, the main working channel for City Police;  
2 Trojan 99 channel, a Met channel for firearms officers,  
3 and a BTP channel. He was asked about the fact that  
4 PC Duggan did not pick up on messages on any of those  
5 channels about a CT incident, stabbings and the area  
6 around the cathedral and the fact that Trojan City 2 was  
7 only crewed by two officers.

8 He couldn't really comment on whether it might have  
9 assisted if a third person was in the vehicle. Full  
10 resourcing is their stated plan but due to sickness that  
11 wasn't possible. He accepted there were three forces  
12 and three radio channels. There was an exceptional  
13 amount of radio traffic and multiple channels can  
14 improve the segregation, he said, of the information.  
15 Fewer channels could clog the system even more. The  
16 separate forces offer responses to the communities that  
17 they police. There was no duplication of resource, nor  
18 was there the potential for things to be missed with  
19 separate forces.

20 Although PC Duggan had said he was not involved in  
21 any debrief, Commander Evans said he was subject to  
22 a debrief. In terms of addressing the issues, as  
23 Mr Patterson put it, of PC Duggan missing the messages  
24 about those in the Boro Bistro area in the debrief,  
25 Commander Evans referred back to the fact that PC Duggan

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1 responded to the message of the collision and delivered  
2 critical first aid on the bridge. The reflections on  
3 radio channels in the debriefing documentation had led  
4 to placing the Trojan 99 channel into their force  
5 control room.

6 In terms of PC Duggan, as Mr Hough adduced through  
7 Commander Evans, the fatal injuries had been inflicted  
8 by 22.09.26. PC Duggan arrived at the north end of the  
9 bridge by 22.11.29, so after all of the fatal injuries  
10 had been inflicted. PC Duggan got to  
11 Christine Archibald at about 22.13, and was there  
12 rendering care until 22.20. He then left and headed to  
13 the attack site at 22.21. At that time, the knife  
14 attack may still have been in progress and so far as he  
15 knew he was running into harm's way. Plato was declared  
16 at 22.16. Communications from Trojan City 2 were making  
17 communication shortly before 22.16 at the earliest,  
18 which is when Trojan City 1 were confronting the  
19 attackers.

20 The next topic I'm going to deal with is the  
21 operational response of the LAS. Paul Woodrow is the  
22 director of operations for the London Ambulance Service  
23 with the NHS Trust. His role here was to give  
24 an overview of the response by LAS to the London Bridge  
25 and Borough Market attack. He had no active role and

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1 response on the night, but has considered the logs, the  
2 call records and other documents in order to give  
3 the overview. The response is governed by several  
4 procedures and policy documents, manuals and plans.  
5 A major incident can be declared by any of the emergency  
6 services and if called by one, the other services will  
7 be notified and respond. The LAS minimum deployment for  
8 a major incident is 20 double-crewed ambulances,  
9 eight officers, one tactical adviser, command and  
10 support team, HART and TRU medics and so on.

11 There is a special operations centre, the SOC, as  
12 a result of recommendations made after the 2005 attack.  
13 The SOC has certain responsibilities in major incidents  
14 including coordinating the incident centrally, liaising  
15 with the tactical commander, deploying resources to the  
16 scene and nominating hospitals. The police are  
17 responsible for making an Operation Plato declaration.  
18 They will notify LAS through a shared radio channel, ES5  
19 talk group, and then a formal telephone conference would  
20 be set up. They would not deploy to a hot zone. It is  
21 an area where there is judged to be an immediate threat  
22 through attackers. A warm zone is normally adjacent to  
23 the hot zone and where a threat has been and may return,  
24 and LAS staff can be sent in there as directed by those  
25 at the scene and only certain staff.

200

1 The staff that can be sent in are an ambulance  
2 intervention team which is a tri-service, including  
3 trained firefighters from the London Fire Brigade and  
4 officers from the Met. The LAS also have the HART and  
5 TRU paramedics who have additional protective gear for  
6 going into warm zones as well as additional training.  
7 The deployment of those teams will follow a joint  
8 assessment by Plato commanders at the scene. When they  
9 do enter the warm zones, the LAS staff are to search for  
10 casualties, carry out rapid triage and basic medical  
11 interventions and so not normally undertake complex  
12 clinical interventions in a warm zone.

13 One or more silver commanders will be appointed  
14 bronze commanders for different [areas] or sectors and  
15 roles.

16 Staff on the ground and the SOC have various methods  
17 of contacting each other. They have the Airwave radio  
18 system. There are channels for LAS staff to contact  
19 each other that others do not normally have access to.  
20 The ES5 channel is a common radio channel for command  
21 level between the services, predominantly for major  
22 incidents and passing critical information. Further  
23 channels can be set up for LAS staff at ground level in  
24 a major incident.

25 There is a pan-London strategic coordination group

201

1 hosted at the Met Police special operations room based  
2 in Lambeth. Normally an LAS strategic commander would  
3 attend and did so with this incident. There would also  
4 be someone to act as a communication link to the SOC.  
5 Pager messages are used to alert management staff to the  
6 incident. The messages use a traffic light system with  
7 green where the message is for information only, amber  
8 to request a state of readiness and provide availability  
9 and red for immediate action.

10 On the night of the attack, the LAS received 134 999  
11 calls from the first call until 23.00 hours, and the  
12 calls were to multiple different locations within the  
13 London Bridge area. The first call was made at 22.07.31  
14 and answered at 22.08.41. It appears to relate to  
15 Christine Delcros and was given a category 2 rating  
16 based upon the information provided, with a target  
17 response time of 8 minutes. The next seven calls all  
18 related to injuries on the bridge. Various resources  
19 were dispatched to the scene at about 22.11.

20 Mr Rutherford, an advanced paramedic, was dispatched  
21 at the time, as was Mr Beasley, the incident response  
22 officer, and a double-crewed ambulance with three staff  
23 in it. Mr Armstrong, a fast response unit medic, and  
24 Gary Green, another solo practitioner on a motorbike  
25 were sent. There was a call made at 22.10 and answered

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1 at 22.11, which was the first call about a stab victim.  
2 It related to a person in the Mudlark pub we now know to  
3 be Helen Kennett. Another call answered at 22.11 is  
4 from a caller in a taxi and related to another stab  
5 victim we now know as Richard Livett.

6 At 22.13, the HEMS team was dispatched to the scene  
7 in a car and they were activated at 22.14. The first  
8 member of LAS staff to the scene, Mr Armstrong, is timed  
9 as arriving at 22.13. From 22.15 onwards, calls started  
10 being received about stabbings in Boro Bistro and on  
11 Borough High Street. An example of the calls about stab  
12 victims in Boro Bistro is timed at 22.15 and another at  
13 22.16, with a reference to a woman bleeding severely in  
14 Boro Bistro passed on by the Met Police. The first  
15 ambulance is on the scene at 22.16 and they went to the  
16 assistance of casualties on the bridge.

17 The attackers, we know, were shot just before 22.17  
18 in Stoney Street. At 22.17 there is an entry recording  
19 that the Met were treating it as a terrorist incident.  
20 Also timed at 22.17 Mr Rutherford arrived and moved up  
21 Borough High Street, triaging patients as he went along.  
22 At 22.18 there is a record that the Met had declared a  
23 major incident and were now making a conference call to  
24 the LAS, and the call shows that it had been declared  
25 a major incident and that it had also been declared

203

1 Operation Plato.

2 At 22.19, there is a record that Mr Rutherford had  
3 made a major incident declaration at the scene and  
4 passed that on. Also at 22.19, efforts were made to  
5 start the tri-service conference call.

6 22.20 is when the Tactical Firearms Commander,  
7 Inspector Spittlehouse of the BTP arrived at the scene  
8 and set up a forward command post near the Bunch of  
9 Grapes soon afterwards. He was then joined at 22.29 by  
10 a Met police tactical firearms commander  
11 Inspector Stumpo, with Spittlehouse being the commander  
12 for the warm zone and Stumpo the commander for the hot  
13 zone. 22.22 is when the tri-conference call was  
14 established. At 22.23, there is a report from  
15 Mr Rutherford of multiple people stabbed and shots fired  
16 by query the police. He makes a METHANE report. By  
17 then he was on London Bridge and was in the area of the  
18 steps that went down to the courtyard and he was asked  
19 to evacuate off the bridge with colleagues. There is  
20 a transcript of the body-worn footage from PC Norton  
21 that has entries at 22.23, immediately after the  
22 officers who have been working on Sara Zelenak recognise  
23 that she is clearly dead, and Mr Edwards, who is in the  
24 same area as Mr Rutherford said this:

25 "There's not enough resources here, I'm going to

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1 have to tag her as dead".  
 2 Mr Edwards speaks to Mr Carlson and these words are  
 3 said:  
 4 "I have P1s down there, we've got a dead here,  
 5 there's another cardiac arrest down there".  
 6 And then Mr Carlson says:  
 7 "Can I suggest we need to RVP, okay, there are  
 8 multiple deceased".  
 9 They are then interrupted by people shouting "Move".  
 10 Mr Rutherford runs to the top of the steps above  
 11 Boro Bistro and can then be heard shouting this,  
 12 shouting down:  
 13 "Right everyone move! Come on, get out! Get out!  
 14 Now, out now" Then the officers are shouting "Out now"  
 15 and from his understanding, Mr Rutherford and his  
 16 colleagues had reached the area above Boro Bistro and  
 17 some information about the casualties below but then  
 18 staff were directed away from the area by armed  
 19 officers. Mr Rutherford had reported hearing more  
 20 gunfire and he moved away and then became aware of more  
 21 casualties in a very severe condition outside Tito's and  
 22 he shortly after arranged triage and the evacuation of  
 23 those individuals as a result, care was provided to some  
 24 people in a very grave state.  
 25 At 22.24, a red pager message was sent to senior

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1 managers declaring a major incident. At 22.25,  
 2 Mr Rutherford made a report saying that the scene was  
 3 not safe as multiple gunshots had been heard and he was  
 4 asked to get himself to safety. At 22.27, Mr Beasley,  
 5 the IRO, arrived on the scene near the Post Office to  
 6 the south of the bridge and at the same time, an initial  
 7 RVP was established by the police at Elephant and  
 8 Castle.  
 9 At 22.29, several casualties on Borough High Street,  
 10 including Police Constable Marques and Police Constable  
 11 Guenigault were evacuated out of the area by the police.  
 12 At 22.30, the LAS specialist operation centre was set up  
 13 and staff moved from the main control room to that area.  
 14 At the same time from body-worn footage of PS Wood,  
 15 there was a message that Inspector Jackson is shouting  
 16 that he doesn't want anyone going into Borough Market.  
 17 PS Wood was making a communication asking for  
 18 information about where there are casualties so they can  
 19 get the LAS staff to them.  
 20 To him that was the first indication that the area  
 21 was deemed a hot zone by three or four of their staff  
 22 being asked to evacuate off the bridge and there's  
 23 PS Jackson saying that the Borough Market area itself is  
 24 not safe.  
 25 At 22.32, Adelaide House at the north end of the

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1 bridge was nominated as one of the casualty clearing  
 2 stations. Over the time that followed, ambulances  
 3 gathered there and triage arrangements were established.  
 4 At 22.35, an additional RVP was nominated at Park Street  
 5 and Bridge Road. The chronology also here coincides  
 6 with evidence I summarised from this witness when I was  
 7 dealing with Mr Beasley's evidence. Superintendent  
 8 McKibbin had given evidence that sometimes even in the  
 9 absence of ambulance staff, the police may choose to  
 10 extract casualties because of their best assessment and  
 11 that's the right thing for them.  
 12 Picking up then on the chronology at 22.53,  
 13 Marc Rainey, the bronze commander got to the scene. He  
 14 was directed to the rendez-vous point north of the  
 15 bridge and ten minutes later went to the rendez-vous  
 16 point at St Thomas Street. At 22.55, the operational  
 17 gold commander arrived at the LAS headquarters to set up  
 18 strategic command and the mass casualty equipment  
 19 vehicle was despatched at 23.01. That would have had  
 20 with it triage, heavy dressings, stretchers and carry  
 21 sheets.  
 22 As 23.12, Inspector Stumpo set out the hot zone of  
 23 Stoney Street, up to Winchester Walk, round Montague  
 24 Close and the covered part of the Borough Market and  
 25 some of the surrounding streets including Borough High

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1 Street. At 23.16 explosives officers arrived in  
 2 Stoney Street and checked the attackers and confirmed  
 3 there were no visible explosive devices on them. At  
 4 23.25, Mr Rainey records that he is with the Tactical  
 5 Firearms Commander and they had a briefing that  
 6 Borough Market is a hot zone and the south side of  
 7 London Bridge and Borough High Street a warm zone,  
 8 Stoney Street, Winchester Walk, Cathedral Street hot  
 9 zones. Also at 23.25, pager messages were sent to  
 10 a number of designated hospitals they would be receiving  
 11 patients. Officers were dispatched to act as liaison  
 12 officers to those hospitals.  
 13 At 23.31, Mr Rainey confirms the Plato resources  
 14 were available on the scene and so the TRU staff and the  
 15 HART teams are available to deploy and make up the  
 16 ambulance intervention teams. At 23.37, Mr Rainey  
 17 records a discussion with the TFC about options. There  
 18 is a reference to Borough Market still being considered  
 19 a hot zone, and Borough High Street being a warm zone  
 20 and the information about the designated hot zones and  
 21 warm zones goes through the control room at 23.37.  
 22 At 23.46, Mr Rainey records TRU staff arriving from  
 23 the north rendez-vous point, and teams being made up and  
 24 told to stand by and so plans being made to divide the  
 25 teams and send them into the warm zones.

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1 At 23.50 there was a report of a potential IED in  
2 the van. Mr Rainey had recorded this in his log at  
3 23.50. The consideration that fuel cans in the van  
4 might be a threat. At 23.54 he records that the van has  
5 been made safe.

6 At 23.56, Mr Rainey wanted to commit teams in for  
7 live patients but it was still a hot zone. Concerns  
8 were raised about the amount of time it was taking to  
9 commit.

10 At 00.03, Mr Rainey records the first team was sent  
11 into Borough Market from Borough High Street.

12 Mr Rainey, despite Borough Market being a hot zone has  
13 discussed with the ambulance intervention teams that  
14 despite being a hot zone, would they be prepared to  
15 enter as part of these AITs and it was that discussion  
16 that commenced committal of teams into the hot zone.

17 At 00.20, team 2 was put on standby and team 1 was  
18 checking a number of other areas, and checking they  
19 didn't have any casualties.

20 At 00.25 there is a reference to team 2 not being  
21 committed due to blue-on-blue risk. There were multiple  
22 reports of still outstanding assailants at large, one  
23 with an assault rifle, and the danger was that AITs  
24 could be caught in cross-fire between the assailants and  
25 the officers there to try and neutralise that threat.

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1 Between 00.30 and 01.00 hours, further teams were  
2 deployed. At 00.40, the log records that two attackers  
3 were deceased outside the Wheatsheaf pub and at 00.52  
4 team 4 was on stand by.

5 At 01.05 Mr Rainey records that Gail Collison's team  
6 was sent to the crashed van and the areas surrounding  
7 it. At 01.12, team 4 report on a deceased female  
8 outside the Mudlark pub. This we know was Kirsty Boden.

9 At 01.13 the entry refers to the discussion with the  
10 TFC about Southwark Cathedral and a lead assault team  
11 being sent to use explosives as a method of entry to  
12 search the cathedral which was still a hot zone.  
13 Boro Bistro was also still a hot zone at that time.  
14 When team 4 were going through the area looking to  
15 identify any casualties. It was still a hot zone.

16 Before the attack began he said it was a busy  
17 Saturday. They had received about 4,400 emergency calls  
18 that day before this incident. With multiple calls on  
19 a single incident they do try and link into one CAD, so  
20 they can better manage resources. 22.16 is when there  
21 was a message about casualties in Boro Bistro. 22.23 is  
22 when Mr Carlson saw a casualty receive care in  
23 Boro Bistro and told an officer that medical assistance  
24 would be with them soon. Mr Carlson reported at 22.24  
25 three patients cardiac arrest and he understood that to

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1 relate to patients in Boro Bistro. It was at this point  
2 that the staff were directed away from the scene by  
3 armed police. Further resources were sent to  
4 rendez-vous points and Mr Beasley was closer to the  
5 scene at the Post Office at 22.27. Given that there are  
6 reports of casualties in the courtyard and Mr Carlson  
7 was aware that some of them were actually being worked  
8 on by police officers he was asked whether anything more  
9 could have been done to ensure that those officers were  
10 told that LAS staff could not get to them.

11 In reply he said there were a number of ways that  
12 information could have got to them. He accepted there  
13 were communication issues. Mr Hough put to him that as  
14 late as 22.45, 22.46 and 22.47, nobody had got the  
15 message to those people in the courtyard that ambulance  
16 staff couldn't get to them for any reason. He said it  
17 was a very chaotic scene with lots of conflicting  
18 information and there were clearly issues in terms of  
19 the environment that people were working in.

20 From 22.27 onwards, ambulances and staff started  
21 gathering a hundred yards or less from the location.  
22 Mr Beasley did make a request for ambulances to come  
23 forward asking for additional equipment. From the  
24 Airwave transcripts Mr Beasley can be seen reporting to  
25 the SOC that had been approached by a firearms team and

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1 adding this:

2 "We need LAS down the staircase I believe, just on  
3 the south side, I believe it's still unsafe though,  
4 active shooters."

5 The SOC reports this:

6 "yeah Roger that so the current situation we have  
7 been told is that it's being evacuated south side and  
8 Borough Road ... and everyone to be moving north, so if  
9 it's not safe ... I probably won't sent anyone into you  
10 yet but get them to the RVP."

11 He thought Mr Beasley was aware of casualties in  
12 that general area but not the specific area but  
13 Mr Beasley was subject to lots of information being  
14 passed to him given the nature of the incident and what  
15 was presented to him when he arrived south of the  
16 bridge. He was asked if there was anything more that he  
17 or the SOC could do to get messages to people in that  
18 area via, for example, police officers to say: ambulance  
19 staff are nearby, they can't get to you, can you get to  
20 them? And he spoke about there being real issues in  
21 terms of the bandwidth and the amount of information  
22 that was coming in.

23 Mr Beasley said that the fact the LAS did not treat  
24 people in the Boro Bistro area was not a failure per se.  
25 They had a scene that was chaotic. There were people

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1 fearing for their own safety and members of the public  
 2 and despite the patients they had in the Boro Bistro  
 3 area they had a number of severely injured in other  
 4 locations and it was a very dynamic situation. The  
 5 information they were getting about firearms being  
 6 discharged, IEDs and the other information hindered  
 7 their ability jointly to get full situational awareness  
 8 on that situation. He agreed that there might have been  
 9 value in having LAS operators permanently stationed in  
 10 the Met SOR. He also agreed that there may be value in  
 11 having all the services co-located and location of  
 12 individual assets, use of drone technology and radio  
 13 with GPS technology to mark particular locations.

14 After the attack, material was gleaned from various  
 15 sources to enable lessons to be learned. This included  
 16 hot debriefs which were carried out with staff on the  
 17 night so as to get their instant reactions. Later, cold  
 18 debriefs were carried out with the control room staff,  
 19 frontline staff and specialist staff. Various points  
 20 came out about equipment and training. There are  
 21 various recommendations made including training for  
 22 call-taking staff. Recommendation 10 is a  
 23 recommendation for reiterating reporting lines during  
 24 major incidents and that refers to the lack of clarity  
 25 over hot, warm and cold zones in the early stages of any

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1 incident. Recommendation number 13 is for a technical  
 2 upgrade as to allow handsets to be tracked.  
 3 Recommendation 20 deals with immediate casualty  
 4 evacuation methods, challenges of moving patients and  
 5 members of the public from areas of danger.  
 6 Recommendations 22 and 23 deal with sector isolation and  
 7 this was another difficulty raised by the debrief  
 8 process that they seek to address. Recommendations 33  
 9 and 34 concern specialist staff including HART and TRU  
 10 staff and the confusion in directing to rendez-vous  
 11 points and identifying the forward control point. The  
 12 effort that goes into the debrief process is in part to  
 13 find procedures that will minimise the chaos in  
 14 an incident such as this.

15 Mr Hough asked him about two headline issues:  
 16 locating and assisting casualties in areas that are  
 17 dangerous or inaccessible, and secondly, the problem of  
 18 identifying danger areas and potentially getting  
 19 assistance into them. He saw value in having some LAS  
 20 staff with the Met SOR, some value in looking at  
 21 technical improvements to allow the location of assets  
 22 to be easily identified, also some scope for the use of  
 23 technology for looking into an area to find people, and  
 24 gave the example of the drone that I mentioned earlier.  
 25 Training HART duty managers to undertake the role to

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1 commit and deploy AITs into zones would mean the process  
 2 would be speeded up.

3 Mr Hough also asked him about the police medics who  
 4 stayed with people in the courtyard and whether there  
 5 was value in some police medics being trained to a high  
 6 level capable of delivering more complex treatment. He  
 7 said they would need to explore whether there was  
 8 anything further that needed to be done in that regard.

9 Mr Patterson focused on the three-hour period  
 10 between the attacks and the entry of the LAS paramedics  
 11 into the courtyard area. While it took time to deploy  
 12 them, the process was followed and there was discussion  
 13 about the delay in sending them in. Those at the  
 14 forward command point were digesting the information  
 15 they had on the scene and in making the assessments they  
 16 did.

17 In terms of a typical Saturday night he said that  
 18 24/7 they have two teams of six HART staff pan-London  
 19 and a minimum of 10 tactical response unit staff, so 22  
 20 people who are available on any given day. When LAS  
 21 specialist staff deploy into a warm zone, the fact there  
 22 are no armed officers available is not a reason for them  
 23 not to deploy. He accepted that at several points, the  
 24 HART team record a sense of frustration that they would  
 25 have liked to have deployed sooner. Mr Patterson asked

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1 him about Mr Carlson saying he was shouting down to an  
 2 officer with a person believed to be James McMullan, and  
 3 a request for help from PC Miah or PC Attwood, and the  
 4 paramedic told him they'd be coming and so not bringing  
 5 the casualty up and exposing themselves to risk and  
 6 whether his understanding was that the location was not  
 7 reported by Mr Carlson to the LAS or the SOC.

8 In answer he said he couldn't find any information  
 9 as to a specific location. He responded to the warning  
 10 to get off the bridge. He could not answer why he  
 11 promised any help. All he could say was that they were  
 12 told to move off the bridge and continued then to triage  
 13 other patients. He was asked whether he could see why  
 14 the public might find this worrying, and he said he  
 15 could quite well understand why the questions were being  
 16 asked.

17 Mr Patterson put to him the timings in relation to  
 18 Sébastien Bélanger and the number of people trying to  
 19 assist him, and at 22.45 or 22.46 they brought him up to  
 20 the street, and yet the didn't know where an ambulance  
 21 might be and the arrival of the HEMS doctor on Tooley  
 22 Street at 22.25 waiting for instructions for a period of  
 23 time and not seeing a patient until 22.53 and then  
 24 driving around to the north end of the bridge. Why not  
 25 take the opportunity to make use of the HEMS doctor for

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1 those in the courtyard.  
 2 He said the area was deemed unsafe and Dr Lambert  
 3 would have had an LAS member of staff and they were sent  
 4 to the rendez-vous point. Mr Patterson asked whether  
 5 there was a missed opportunity for intervention by  
 6 a HEMS doctor. He said it was conjecture. They were  
 7 deploying resources to the rendez-vous point and that  
 8 would have included the HEMS. They don't have  
 9 authorisation to self-deploy. They were under the  
 10 direction of the emergency operations centre when they  
 11 are deployed. He was asked why the request to go to  
 12 Boro Bistro and the Mudlark didn't get to Mr Beasley.  
 13 He said it would not be surprising he wasn't getting all  
 14 the exact locations from the EOC.

15 Mr Beasley had the role of the extraction officer.  
 16 The manual sets out what happens in a major incident.  
 17 Operation Plato changed the dimension of the incident  
 18 and how they would deal with the location of casualties.  
 19 The responsibility for looking in the hot and warm zones  
 20 was for Plato commanders to make at the forward command  
 21 point using the commital of the specialist teams to do  
 22 that.

23 Identifying where the casualties are is very  
 24 important. Call handlers were taking calls in the early  
 25 minutes before Operation Plato had been declared and

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1 they would not have been using the specific cards that  
 2 are sent out once it has been declared.

3 With the CAD, they must manually put the material  
 4 onto it. But now they have highlighted the importance  
 5 of locations. He accepted there were lessons to be  
 6 learned, but it had to be looked at in the reality of  
 7 what occurred. His staff had done a really good job.  
 8 They had over 40 patients, 19 of which were critically  
 9 ill, and were taken to hospital, and so while the loss  
 10 of life was regrettable and there were lessons to be  
 11 learned, we had to understand that there was an awful  
 12 lot done that night for patient in really difficult  
 13 circumstances.

14 Mr Beasley had not been trained in Operation Plato  
 15 at the time. Helpful if he had been aware of the Plato  
 16 guidelines he accepted. Incident response procedures do  
 17 describe Plato and active shooters. They have put in  
 18 train HART supervisors and HART managers. He did not  
 19 agree that the first LAS person to the scene has to be  
 20 able to deal with these situations if they arise. It  
 21 would be impossible, he said, to train 3,500 members of  
 22 staff with Operation Plato.

23 Mr Hough, I'm going to suggest we take a break  
 24 there. I've got a few more topics yet to go and it will  
 25 be clear that I'm trying as best I can to deal with my

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1 summary within topics, but we'll take a 15-minute break  
 2 there.

3 (3.17 pm)

4 (A short break)

5 (3.33 pm)

6 THE CHIEF CORONER: Deputy Assistant Commissioner Specialist  
 7 Operations, DACSO, Lucy D'Orsi dealt with the protective  
 8 security to relevant local authorities, highway  
 9 authorities and business owners. DACSO described the  
 10 London and Manchester attacks of 2017 as watershed  
 11 moments for UK society and the emergency and  
 12 intelligence services. It was a time of unprecedented  
 13 pace and diversity of threat. DACSO explained the  
 14 national arrangements for counter terrorist policing.  
 15 The national counter terrorism policing network is  
 16 governed by the National Police Collaboration Agreement.  
 17 Individual chief constables remain accountable for local  
 18 matters and the National Police Chief Counter Terrorism  
 19 Coordination Committee is accountable to the government.

20 The government has four pillars to its counter  
 21 terrorism strategy. Two of those pillars are Protect  
 22 and Prepare. As part of those pillars, the Counter  
 23 Terrorism Policing Network provides specialist advice on  
 24 protective security tactics and measures. MI5 provides  
 25 intelligence both at an operational level and at

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1 a higher level relevant to police operations.

2 JTAC is responsible for setting national threat  
 3 levels. There are five such levels. They are low,  
 4 moderate, substantial, severe and critical. Severe  
 5 means that an attack is highly likely, and critical  
 6 means an attack is expected imminently. The threat  
 7 level is currently severe. During 2017, it twice went  
 8 to critical. At the time of this attack, it was at  
 9 severe. DACSO highlighted that privately owned  
 10 locations are not subject to the legislative duty to  
 11 take precautions against terrorism. DACSO thinks that  
 12 such legislation would be helpful, drawing a comparison  
 13 with legislation concerning health and safety.

14 The National Counter Terrorism Security Office,  
 15 NaCTSO, oversees the accreditation and tasking of  
 16 counter terrorism security advisers, CTSAs. There is a  
 17 national network of about 200 CTSAs who are responsible  
 18 for delivering advice to the public and private sectors.  
 19 They give advice locally.

20 In 2010, Lord West carried out a review which  
 21 resulted in a report entitled Working Together to  
 22 Protect Crowded Places. This report gave rise to the  
 23 vulnerability model which is that CTSAs carry out  
 24 a local assessment, drawing up a list of crowded places  
 25 which may be at relatively high risk of terrorist

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1 activity . The second step is that the locations are  
2 filtered based on various factors .

3 In 2012, the Crowded Places Working Group was  
4 established. Its role was to bring practitioners  
5 together to discuss the model, the effectiveness of the  
6 model and to perform a constant review. It recommended  
7 some changes to the vulnerability model which were  
8 implemented. The old model focused on weakness and  
9 vulnerability . The amended model focused more upon the  
10 attractiveness to terrorists of locations , taking into  
11 account broader concepts of threat. It also introduced  
12 the tiering system.

13 Tier 1 sites are nationally or internationally  
14 recognised as symbolic, have a widely known, frequent  
15 and predictable attendance of notable users. Tier 2  
16 sites , whilst not of internationally prominence, have  
17 a profile above local or have a significant attendance  
18 by notable users. Tier 2A are the sites that have  
19 a less developed security stances and tier 2B in  
20 contrast have a more developed current security stance.  
21 Tier 3 sites , whilst having sufficient footfall and  
22 crowd density to merit being classed as crowded places  
23 have only local recognition and do not have a widely  
24 known, frequent or predictable attendance by notable  
25 users. They too are divided into sub categories A and B

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1 with the majority being in B.

2 Tier 1 and 2 sites would receive support in various  
3 forms from CTSAs. The nomenclature of a tier 3 site is  
4 to signpost people to access generic material that's  
5 available online.

6 In the MPS area, there were at the time 463 tier 3  
7 sites . Borough Market is in 3B. It received some  
8 visits from a local CTSA and reasonably regular direct  
9 engagement from local CT officers . DACSO couldn't  
10 comment on London Bridge, it being out of her force  
11 area. Borough Market did not meet the crowd density  
12 requirement to be in a higher tier . Furthermore, it did  
13 not have a clear ownership and clearly defined area.

14 Reflecting on the attack DACSO said:

15 "I think we should not be constraining ourselves by  
16 that sort of geographic location and the presence of  
17 a single owner of a particular site ."

18 After the Westminster attack on 22 March 2017, there  
19 was no specific intelligence that there was a threat to  
20 London's bridges. The Westminster attack was seen by  
21 the Met as an attack on Parliament preceded by  
22 a murderous attack on a roadway. It was not seen as  
23 focusing on the fact that it was a bridge.

24 JTAC advised the Met that the use of  
25 a vehicle -as-weapon had featured in the last ten attacks

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1 by Islamist terrorist groups across Western Europe since  
2 2012. The majority also included a secondary method of  
3 attack. Bridges were not known to be a focus of  
4 marauding terror attack methodology. Recent attacks in  
5 Nice and Berlin had seen as vehicle-enabled attacks on  
6 events.

7 Immediately after the London Bridge attack on 4 June  
8 DACSO chaired a meeting of the Emergency Security Review  
9 Committee. This instigated a further review of security  
10 in the top ten crowded places in each region, and  
11 exploration of whether there were iconic bridges which  
12 were or had the potential to be crowded places. DACSO  
13 decided to install hostile vehicle mitigation on eight  
14 London Bridges.

15 There was no further intelligence in addition to  
16 what was known about the London Bridge attack. The  
17 decision was made based on the combination of the  
18 Westminster and London Bridge attacks. DACSO said this:  
19 "For me, morally, it felt absolutely the right thing to  
20 do." Barriers were in position within six days. They  
21 were part of the National Barrier Asset. It is not  
22 without its engineering complexities, but it was swiftly  
23 managed.

24 Detective Chief Constable Jane Gyford who was  
25 Commander Gyford with the City of London Police at the

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1 time of the attacks dealt with Project Servator, reports  
2 from Cerastes Limited, and protective security in the  
3 City of London. She has since joined Cambridgeshire  
4 Constabulary.

5 DCC Gyford described Project Servator as being a  
6 tactic which is a high-impact flash of police officers  
7 into one location where they distribute leaflets and are  
8 highly visible , talking to [people] and watching  
9 behaviour. It is a tactic to disrupt various forms of  
10 criminal activity whilst identifying hostile  
11 reconnaissance.

12 Every two weeks, the City of London Police Security  
13 Group meet. One of its functions is to manage  
14 operations and deployments of police for counter  
15 terrorism work. DCC Gyford most often chaired it .  
16 London Bridge regularly featured in the counter  
17 terrorism taskings of the City of London Police. It was  
18 not a priority crowded place but the City of London  
19 Police recognised the intelligence threat picture.

20 Cerastes are a private company that has operatives  
21 looking at places through the eyes of a terrorist and  
22 then producing reports advising on how to improve  
23 protection. They were commissioned by the City of  
24 London Police with a view to reporting on how  
25 deployments of officers might be made more effective.

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1 The work carried out was between December 2016  
2 and March 2017. It included friendly hostile  
3 reconnaissance. The subject locations were identified  
4 by Police Constable Matthew Hone, as he then was, the  
5 CTSA. The first report, which did not include  
6 London Bridge, was provided in February. A second  
7 interim report including London Bridge was dated  
8 31 March 2017, but was not received by Police Constable  
9 Hone until 28 April.

10 The authors identified London Bridge as  
11 an attractive location for a terrorist attack using  
12 a vehicle because of the lack of barriers on the bridge  
13 and the congestion at certain times of the day. They  
14 identified a particular attack methodology involving a  
15 hostile vehicle being driven southbound over the bridge,  
16 followed by an attacker with bladed weapons.

17 DCC Gyford had not seen the report before the  
18 attack. DACSO had said that she was not aware of the  
19 Cerastes report, however, she said she did not think  
20 that the report itself would cause her to suddenly start  
21 putting in place security measures. The analysis of the  
22 Cerastes report could equally be applied to a multitude  
23 of locations around London. The report addressed  
24 a number of other vulnerable locations.

25 In the wake of the attack at Westminster, DCC Gyford

225

1 decided to mitigate the threat by good use of Servator  
2 tactics, sporadic patrols and increased armed assets.  
3 DCC Gyford accepted that the option of hostile vehicle  
4 mitigation was one of the armoury of tactics.

5 The Extraordinary Security Group met on 23 March at  
6 4.00 pm. A change of tactics had been implemented with  
7 regards to high visibility controls. London Bridge was  
8 identified as one of the five top places most likely to  
9 be hit by attack. This did not surprise DCC Gyford.  
10 DCC Gyford was asked by Mr Hough:

11 "Being made aware that it was being listed as  
12 a place that might be hit by an attack and having  
13 recently seen an attack with a vehicle driven onto the  
14 pavement of a bridge, did it occur to you at that point  
15 that hostile vehicle mitigation might be needed for that  
16 bridge?"

17 She said it was always a tactic that could be  
18 considered but that she didn't see the need to put  
19 protective security on bridges because the Westminster  
20 attack was seen as an attack on police officers and the  
21 seat of government.

22 Following the Manchester attack on 22 May, another  
23 Extraordinary Security Group meeting was held. At that  
24 meeting it was noted that all forces had been advised to  
25 review their 14-day calendar of events with a view to

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1 mitigating risk. DCC Gyford understood the focus at  
2 that time to be on improving security for major events.

3 Police Sergeant Matthew Hone is with the City of  
4 London Police. In the first part of 2017, he was  
5 a police constable with the City Police and from 2008  
6 onwards he was a CTSA with the City Police. He is  
7 clearly an experienced and highly qualified CTSA. He  
8 had been involved with Project Servator from 2011  
9 onwards. One of its features is the unpredictability.  
10 It's not random; thought has been given to flash  
11 deployments and where and when. It reassures members of  
12 the public and helps them to recruit them to assist them  
13 with the policing to be their eyes and their ears.

14 In 2016, he took on a new role as a CT tactical  
15 coordinator and was dealing with CT deployment. His  
16 primary role was to recommend to the Security Group  
17 where they should put the uniformed assets. He created  
18 a model or matrix to help identify locations for  
19 deployments by using the national criteria through the  
20 CPNI and OSCT recommendations, major thoroughfares,  
21 transport hubs and then intelligence, as it gave a good  
22 idea of the sort of locations that are attractive, but  
23 he felt he also needed to move out of that area too so  
24 local intelligence such as hostile reconnaissance  
25 reports, but the two key things that helped him most

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1 were the propaganda from Isis online publications as  
2 well as open source monitoring of actions and terror  
3 attacks across the UK and globally, filtering out the  
4 ones that were not possibly relevant to the City of  
5 London at that stage.

6 In late 2016, the private contractor Cerastes  
7 undertook a third study on effectiveness of their  
8 deployments but also he was interested in certain  
9 locations. He chose the locations either because he had  
10 concerns, or because he wanted to test them. He chose  
11 locations as he felt they were attractive to hostile  
12 mindsets or it was prudent to include them.  
13 London Bridge was included because of his knowing the  
14 ground and some areas that sit outside the national  
15 criteria become more attractive to him and London Bridge  
16 was one of those areas. It was very straight, almost  
17 half a kilometre along, with little street furniture and  
18 a large footfall at various parts of the day. He didn't  
19 identify it because it was a bridge. There were aspects  
20 of the roadway that made it attractive for a terror  
21 attack.

22 The first report came to him on 6 February 2017  
23 which did not yet include London Bridge. He copied it  
24 to others on the Security Group, the CTSA team and his  
25 line manager, Superintendent Helen Isaac. She was

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1 critically important for Project Servator and its  
2 deployment. It would not have existed but for her and  
3 under her command she had community policing and  
4 uniformed police assets. He didn't expect her to action  
5 anything within the summary, it was just an awareness  
6 for her to make sure she knew the progress he was  
7 making.

8 The role he had then was a new role that she had  
9 created. In the advisory work as a CTSA, he was  
10 expected to give advice about security for premises.  
11 Borough Market was a tier 3 crowded place and  
12 London Bridge did not fit the criteria for a crowded  
13 place.

14 By 2016 he was undertaking the new role and so he  
15 couldn't speak about any liaison with Transport for  
16 London or the City of London Corporation about  
17 London Bridge. On 24 February 2017 he sent an email to  
18 various colleagues suggesting internal communication  
19 about the conclusions from Cerastes first report, the  
20 key findings of the note were set out. He set out some  
21 positive and negative aspects of the reports. He copied  
22 it to Superintendent Isaac and Mr Woolford to get  
23 a sound check from them in case they wanted anything  
24 added in terms of a statement from a senior officer to  
25 add some weight to it.

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1 On 1 March 2017, he sent an email with the  
2 deployments ahead of the Security Group meeting. On  
3 22 March 2017 he sent an email soon after the  
4 Westminster attack. He had just returned from holiday  
5 and sent an email as soon as he got back and had checked  
6 for some details. He made some recommendations for  
7 additional CT deployments. He was recommending  
8 Project Servator style deployments should be the chosen  
9 tactic and not traditional pairing [patrols].

10 On 23 March 2017, he sent a further email. He  
11 expressed a degree of disappointment or frustration  
12 about paired [patrols] as he had seen at Liverpool  
13 Street. He described himself as being quite impatient.  
14 He set out as follows:

15 "I really do not understand the thinking about the  
16 deployments ... are they crowded places as designated by  
17 the Home Office? What about London Bridge during rush  
18 hours? Apparently, London Bridge wasn't even mentioned  
19 during last night's Security Group and I believe this is  
20 our most vulnerable location from marauding vehicle  
21 attack along with ..."

22 And then he mentions another location. Then he  
23 carried on:

24 "I have mentioned various times when emailing the  
25 CT."

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1 He had mentioned the vulnerability of London Bridge  
2 along with other areas. It sat outside any national  
3 guidelines, as did other sites, and he was given the  
4 freedom to enhance the deployments. He had probably not  
5 set out his specific reasons why at that stage. He did  
6 not recall him or CTSA's mentioning any need for  
7 bollards, barriers or other physical protective security  
8 measures on London Bridge in the period to this point.  
9 He could not recall if he had mentioned London Bridge as  
10 being a particularly vulnerable location within the  
11 Security Group meetings before then.

12 He added that within a very fast time of his email  
13 the deployments changed and were very much in line with  
14 exactly what he would expect them to be and there was  
15 a huge change in the way they operated, including at  
16 London Bridge. The Security Review Committee meeting  
17 after the Westminster attack recommended that each force  
18 identify a top five list of sites for additional  
19 deployment. He was not given that job but someone asked  
20 him to come up with a list as well. In his email of  
21 24 March 2017, he used the same considerations he had  
22 applied to choosing areas for CT taskings to come up  
23 with his top 5 locations.

24 He described London Bridge as a crowded place,  
25 an iconic site with predictable eastern pavement crowds

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1 as the reasons for including it in the top five list.  
2 In late April 2017, he was aware that the City of London  
3 Corporation did a review of the City of London estate  
4 and he was asked to review a matrix that Temporary  
5 Commander Woolford was responsible for overseeing. It  
6 set out various sites and ratings for critical  
7 buildings, crowded places, iconic and a previous  
8 security breach and various other factors.

9 On 27 April 2017 he received the second interim  
10 report from Cerastes. He met the authors on 2 May,  
11 emailing colleagues on 3 May, saying he would be  
12 producing a summary. He sent a second email setting out  
13 the areas identified and stated that London Bridge was  
14 his biggest concern using a vehicle in terms of low  
15 sophisticated attack. By that time his concern in terms  
16 of going around the city and looking at it with a  
17 hostile mindset, his Servator training, his experience  
18 as a CTSA in terms of protective security measures, he  
19 felt that it was the biggest concern in terms of a low  
20 sophisticated attack. There are multiple attack options  
21 but in terms of low sophisticated attack using  
22 a vehicle, he was indicating that London Bridge was his  
23 biggest concern.

24 Cerastes are a very professional firm, although they  
25 are not CTSA's and wouldn't know the details around

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1 hostile vehicle mitigation and the national levels of  
 2 requirements or the national technical standards that  
 3 would make certain forms of barrier inadvisable. Their  
 4 report also sets out the vulnerabilities similar to  
 5 those he had identified himself and then identified the  
 6 methods that might be used to carry out  
 7 a vehicle-as-weapon attack, first of all northbound and  
 8 then southbound. When he met the authors he did not  
 9 recall any specific conversation about London Bridge and  
 10 those parts of the report. He doubted they went into  
 11 details of any of the various sites. He didn't believe  
 12 they had any discussions specifically about hostile  
 13 vehicle mitigation, whether in the context of  
 14 London Bridge or anywhere else.

15 When he read the report and met with them, he felt  
 16 it justified the previous concerns. As to the urgency  
 17 of the vulnerability, it was there, but having been  
 18 a CTSA for a number of years and having some  
 19 understanding of the national protocol, he knew there  
 20 would not be a quick fix. The National Barrier Asset  
 21 was only deployed at events or where there was specific  
 22 intelligence and he did not know of any occasion where  
 23 it had been employed purely on intelligence alone. Also  
 24 he knew about the time limitations and it could not  
 25 simply be put on the bridge and the procurement process

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1 can take years. He was under no illusion that hostile  
 2 vehicle mitigation was going to be on the bridge  
 3 imminently as a result of his concerns. On 8 May he  
 4 sent an email in response to the Woolford matrix. He  
 5 made some changes to the columns and the scoring and  
 6 added some premises. He also said this:

7 "London Bridge should be considered the most  
 8 vulnerable of the sites to low sophisticated attacks  
 9 using a vehicle".

10 London Bridge came in at number 6 on the matrix. He  
 11 did not expect anything to happen other than it being  
 12 put on the agenda and for Mr Woolford to understand his  
 13 concerns around it, knowing and understanding there was  
 14 no fast time tactical option available to him or his  
 15 management in terms of a fast time solution for hostile  
 16 vehicle mitigation.

17 On 11 May 2017, there was a further Security Group  
 18 meeting. He mentioned he'd received the Cerastes report  
 19 and felt it was important to distil the main points. He  
 20 could not recall if there was any further discussion of  
 21 the report at that meeting. He emailed a summary on  
 22 16 May to Superintendent Isaac to make sure it looked  
 23 okay. The report cross-cut the City of London Police  
 24 and so he wanted to make sure he had not overstepped the  
 25 line as a police constable doing that. He was expecting

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1 her to say she was happy with it, before it went on to  
 2 others rather than an approval of: this is what we have  
 3 got to do.

4 He intended for it to be seen by the Security Group  
 5 at the first meeting when it got back from her. He  
 6 couldn't recall if he spoke to her on the phone about  
 7 this or not. It was a very busy period of time for him  
 8 with only a limited number of spare working days and  
 9 there were other projects ongoing and he was heavily  
 10 engaged on Project Servator.

11 In his summary he made various recommendations about  
 12 Project Servator deployments. He highlighted a number  
 13 of concerns. He recommended the installation of  
 14 permanent hostile vehicle mitigation on London Bridge  
 15 that met certain standards. Again, he said he was  
 16 impatient by nature, but was completely of the opinion  
 17 and aware that even with this report and the Cerastes  
 18 report, that the National Barrier Assets wouldn't be  
 19 used in terms of fast time, that it was only fast time  
 20 solution, it ruled that out, and so it was going to have  
 21 to be a long-term project.

22 He recommended the hostile vehicle mitigation option  
 23 rather than the Servator option out of the two options  
 24 presented by Cerastes for dealing with the particular  
 25 threat on London Bridge. As a CT tactical coordinator

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1 there were more CT Servator-style deployments going on  
 2 in London Bridge than any other place in the City. He  
 3 recommended those CT Servator-style deployments to the  
 4 Security Group and they would either say yes or they had  
 5 concerns around other sites or we've got an event that  
 6 you've missed.

7 In terms of resourcing he believed they did as much  
 8 as they did on London Bridge without neglecting their  
 9 other sites, and post the Manchester attack, nationally  
 10 the focus was on events and they concentrated on their  
 11 events, but they didn't take their eye off the ball in  
 12 terms of other locations which he had recommended and he  
 13 wasn't pushed to just look at events.

14 London Bridge stayed on it. He had not made  
 15 a recommendation of hostile vehicle mitigation measures  
 16 of this kind at London Bridge before he supplied this  
 17 summary.

18 In terms of the Cerastes report, he took copies to  
 19 the Security Group meeting and put copies in Special  
 20 Branch as well, and so it's likely that a few people  
 21 will have seen it. He recalled meeting with Mr Woolford  
 22 between 8 and 11 May but couldn't recall if he had given  
 23 him a physical copy of the report or not.

24 He went on paternity leave on 19 May 2017. By the  
 25 time he went on leave, he had not had a reply from

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1 Superintendent Isaac. He didn't chase it as he didn't  
2 see it as urgent. He was going to be away for about  
3 three weeks. He thought she would have sent it back to  
4 then forward on, but he was on paternity leave, so he  
5 didn't know. He would not have touched his computer  
6 whilst on paternity leave.

7 The business as usual for counter terrorism work  
8 meant that he briefed up colleagues for that. Had  
9 Superintendent Isaac responded to his email in his  
10 absence, they would not have dealt with it.

11 On 24 May, whilst on paternity leave, he sent  
12 an email as a result of the increase in threat level.  
13 This was immediately after the attack in Manchester. In  
14 this email he highly recommended that serious  
15 consideration is taken to carry out his suggestions from  
16 the friendly hostile report. He was giving a strong  
17 recommendation to consideration of those as a matter of  
18 urgency. He would exclude from that the last page in  
19 terms of hostile vehicle mitigation because he knew now  
20 as then that there was no fast time solution open to the  
21 Security Group in terms of putting hostile vehicle  
22 mitigation on that bridge fast-time.

23 He did expect that his serious recommendations would  
24 go to the Security Group in his absence it would have  
25 been for them to consider the response. If he had

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1 considered the installation of barriers on London Bridge  
2 was an important or an urgent need, there was no way for  
3 him to report that as a point of concern other than by  
4 the various emails he sent. In relation to NaCTSO and  
5 approaching them, he said he would like very much for  
6 there to be a fast-time solution for London Bridge or  
7 other locations where they can put in hostile vehicle  
8 mitigation, but he knew then, as now, that away from  
9 events or direct intelligence there's going to be  
10 an attack, that is not an option.

11 He had identified London Bridge as a vulnerable  
12 location because of its physical characteristics and  
13 because of his understanding of the wider threat  
14 picture. That was before the Westminster attack.

15 He accepted that Masood's attack on  
16 Westminster Bridge fed into the concerns he had about  
17 London Bridge. He was also aware of the comments of  
18 Lord Harris about not being bound by intelligence, but  
19 he also commented that without intelligence, what are  
20 they to look at. He did not dismiss what happened on  
21 the pavement to those at Westminster Bridge. One  
22 additional factor was the lack of escape route, street  
23 furniture, and he agreed that was preying on his mind in  
24 relation to London Bridge. He passed the report to  
25 those people as the reports dealt with the City and they

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1 were important reports. The ultimate decision he  
2 understood would have been taken at a more senior level  
3 and there was a significant increase in the CT  
4 deployments to London Bridge as he had recommended. If  
5 there was a way to have done it fast-time, he would have  
6 pursued it, and he would have been banging at the door  
7 and banging the drum about it.

8 In answer to Ms Ballard, he said that he recalled  
9 meeting Mr Woolford. They discussed training issues  
10 around guarding. In the context of training, it may  
11 have been raised. They are likely to have had  
12 a conversation about the revised matrix and the  
13 inclusion of London Bridge. His expectation is it was  
14 put on the agenda in terms of being a long-term  
15 permanent solution. He had complete trust in  
16 Mr Woolford and he would have brought it to the  
17 Corporation, and they would have taken it on board and  
18 progressed it.

19 Superintendent Helen Isaac had several  
20 responsibilities, including for community policing and  
21 Project Servator within the City of London Police in  
22 2017. She had seen the email of 21 February from  
23 PC Hone on the first Cerastes report that had been  
24 commissioned. PC Hone copied her into that email to  
25 show what he was doing. It was not for her to approve.

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1 She received another email dated 24 February and she  
2 imagined that was sent to her to look over. She  
3 couldn't recall if she had responded but expected that  
4 she had done.

5 The 22 March 2017 email was also sent to her to let  
6 her know what he was doing. The 23 March 2017 email is  
7 one where she imagined he would want her to act over the  
8 tactics which were of concern to him. She felt it was  
9 something she should respond to and in response she  
10 telephoned Superintendent Bill Duffy about the Servator  
11 patrols and she raised her concerns. Mr Duffy responded  
12 immediately and met with Police Constable Hone.

13 On 16 May 2017 Police Constable Hone sent her  
14 an email with a summary of the Cerastes report attached.  
15 In her view he wanted her to know it had been done. She  
16 thought she was being asked to read it through at some  
17 stage. It was perhaps a misunderstanding on her part as  
18 to what she was to do with it. She didn't think PC Hone  
19 was waiting for her approval before he sent it out. She  
20 did read it but she couldn't be certain she had done so  
21 before the attack on London Bridge. There was nothing  
22 within it that struck her as needing immediate  
23 consideration by her or by anyone else.

24 She had no concerns from the summary that  
25 consideration of the report might be missed in his

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1 absence on paternity leave. In relation to the email of  
 2 24 May 2017 it was very unlikely she would have read it  
 3 at the time as she was committed to two tasks that  
 4 particular day: the City of London response to the  
 5 Manchester attack and the OBE service at St Paul's  
 6 Cathedral. No one would have been tasked with reading  
 7 her emails while she was attending to those issues. As  
 8 to when she first saw that email, she had been shown it  
 9 in February 2019 as part of this inquest process but she  
 10 couldn't say exactly when she read it for the first  
 11 time, but it's likely to have been within a few days of  
 12 receiving it and possibly before the attack on  
 13 3 June 2017. She made clear that she had read the  
 14 evidence of PC Hone and she did not expect fast-time  
 15 action on hostile vehicle management. She knew that if  
 16 she wanted swift action, he would have followed the  
 17 email with a phone call.

18 Had she read the email of 24 May 2017 in relation to  
 19 CT taskings and the Servator deployments she would have  
 20 assured PC Hone they were doing that and they were  
 21 getting tactical advice from the relevant people.  
 22 Mr Adamson asked about organisational inefficiency in  
 23 relation to her not seeing the email of 24 May 2017 and  
 24 she said that since the attack they've acknowledged that  
 25 under her line management was not the right place for

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1 the post that PC Hone then held and as a result that  
 2 post now comes within CT policing.

3 She was asked whether had PC Hone's report been  
 4 properly considered at the time there would have been  
 5 an opportunity for an urgent discussion as to whether or  
 6 not something more needed to be done in relation to  
 7 London Bridge. She didn't agree. This was not  
 8 an urgent email he had send to her. It would have gone  
 9 to the Security Group. The Security Group were aware  
 10 already and already having discussions including  
 11 London Bridge which were going to be part of the  
 12 Corporation's Security Board meeting in June of 2017.

13 Richard Woolford is the strategic director of  
 14 security within the City of London Corporation. He  
 15 started that role in August 2017 having retired from the  
 16 City of London Police in July the same year. Before  
 17 he retired from the police he was on secondment  
 18 from February to July 2017 before taking up the  
 19 full-time post.

20 He was seconded in to grip, in his words, to provide  
 21 direction and clarity in relation to four highly  
 22 vulnerable locations that had been subject to multiple  
 23 counter terrorism security advice reports that the  
 24 Corporation had had for some time. AECOM were providing  
 25 advice on mitigating and a Cross-Cutting Board had been

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1 set up to work out how to mitigate around it. He was  
 2 sent in to give the direction so that they could get it  
 3 before members and secure funding to get the work done.  
 4 CTSAs had advised on four locations on multiple threats.  
 5 He was to provide advice in relation to the  
 6 security-related matters and to assist in relation to  
 7 creating a security culture across the organisation.  
 8 He was reporting to the Assistant Town Clerk and the  
 9 Town Clerk and then working with the building managers  
 10 on the four sites and also working with AECOM and the  
 11 CTSAs to make sure it could be translated into threat,  
 12 risk, options and recommendations to go before members,  
 13 which he got sorted out before 8 June.

14 In the course of his secondment he was made aware of  
 15 a matrix prepared by or on behalf of the Corporation.  
 16 It was created in May 2016. The Assistant Town Clerk  
 17 tasked a private consultant to come up with a matrix  
 18 that could be used to prioritise locations based on  
 19 threat and risk. Five were identified. CTSAs had  
 20 provided advice on those locations. The five did not  
 21 include London Bridge. London Bridge was not mentioned  
 22 to Mr Woolford as a high-risk target before the end  
 23 of April 2017.

24 He spoke to PC Hone about him looking and having  
 25 a review of the matrix. He had worked with PC Hone

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1 throughout the period. PC Hone was one of the CTSAs for  
 2 one of the locations he was working on.

3 Post-Westminster Bridge PC Hone and he did a re-review  
 4 of one of the locations and found additional mitigations  
 5 that were required to mitigate against  
 6 a vehicle-as-weapon attack. By the end of April he  
 7 asked him to review the matrix so that he had all of the  
 8 vulnerability locations that the Corporation owned  
 9 captured within it so he could then go before the Town  
 10 Clerk and then the committee. Through the  
 11 communications he had with PC Hone between February  
 12 and April 2017 the officer had not told him that he  
 13 regarded London Bridge as particularly vulnerable. He  
 14 only raised it when he reported back on the matrix and  
 15 then he met him on either 10 or 11 May.

16 PC Hone had sent an email on 8 May with the revised  
 17 matrix. PC Hone set out his new score that he had  
 18 applied and added that London Bridge should be  
 19 considered the most vulnerable for low sophisticated  
 20 attacks using a weapon. It rang alarm bells with him  
 21 and he asked to see PC Hone as soon as he could and  
 22 before the Security Board met. The email is timed at  
 23 21.54 on 8 May and he and PC Hone would have met on  
 24 either 10 or 11 May.

25 Mr Woolford described their meeting as having

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1 various parts to it. They talked through the matrix and  
 2 he categorically asked that point about London Bridge:  
 3 is there any urgent action required by me or the  
 4 Corporation in relation to this, to which the response  
 5 was no. It had been discussed in police meetings and  
 6 conversations that he had not been party to or aware of  
 7 at that time, but he was going to give him his  
 8 recommendations in relation to his long-term permanent  
 9 solution. PC Hone was bringing it to his attention for  
 10 long-term permanent solutions and he took it to Peter  
 11 Lisle, the Assistant Town Clerk, who was the  
 12 decision-maker in relation to the Corporation.

13 PC Hone was working with Cerastes on hostile  
 14 reconnaissance work and penetration testing. He asked  
 15 PC Hone for a copy of their report so he could take it  
 16 to the relevant building managers and brief them for the  
 17 work and also to brief Peter Lisle the fact that this  
 18 had taken place and linked to London Bridge being  
 19 identified as well.

20 He was taken to part of the final Cerastes report  
 21 dealing with London Bridge. He remembered reading at  
 22 some point the part of the document that said the bridge  
 23 might be an attractive target for a vehicle ramming  
 24 attack. The focus of PC Hone and Mr Woolford was the  
 25 top three sites and the issues with them. The

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1 southbound ramming attack description is something  
 2 he read at some stage but he couldn't say when. Again,  
 3 he had asked PC Hone was there any immediate action  
 4 required by him or the Corporation and he said no.  
 5 He said PC Hone had reiterated that no immediate action  
 6 was required.

7 On 11 May 2017 he attended the City of London Police  
 8 Security Group meeting. As to any mention of the  
 9 Cerastes report and what would be done with it, he spoke  
 10 about pen testing and that PC Hone would provide  
 11 a summary with recommendations. He thought it would  
 12 come to him as well but he didn't receive it. After  
 13 11 May and before 3 June he didn't chase PC Hone for the  
 14 summary and recommendations because the attack in  
 15 Manchester had taken place and they had various gold  
 16 group meetings taking place in relation to that and at  
 17 no point was London Bridge or any other location brought  
 18 up. He was waiting for the response. Even if he had  
 19 received it, unless he was told there was any urgency or  
 20 intelligence, it was in the long-term permanent  
 21 solution. He was going to be asking for funding at  
 22 the June Corporation Security Board. That meeting would  
 23 have discussed London Bridge and other locations and  
 24 also the expansion of the Security Board to include the  
 25 Department of the Built Environment who needed to be

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1 part of it. They were also discussing some sites not  
 2 owned by the Corporation, privately owned places with  
 3 some mitigation and crowded places with no mitigation at  
 4 all.

5 He discussed the revised matrix with Mr Lisle and  
 6 with others and that it had been re-scored and included  
 7 London Bridge and the board was going to meet in June to  
 8 discuss it. He also told them about the locations  
 9 within the Cerastes report and what had been done with  
 10 the buildings' managers on that and it all linked into  
 11 the matrix. The Security Board met on 27 June but if  
 12 the attack had not happened it might have taken place  
 13 earlier. The plan would have been for him to go with  
 14 the matrix and PC Hone's summary and an action plan.

15 Had the PC Hone recommendation been before him in  
 16 May or early June, he would have asked if any immediate  
 17 action was required by him or the Corporation. If there  
 18 was, then he would have been suggesting to the Town  
 19 Clerk there be a gold group. It was the same  
 20 conversation he had with PC Hone about a permanent  
 21 solution and it would have been continued going to  
 22 the June board meeting. Had the Security Board accepted  
 23 the recommendation, it may have taken months or years  
 24 for the physical measure to be installed. If in May or  
 25 before PC Hone or someone from the police had said

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1 this, "London Bridge is very vulnerable with all its  
 2 vehicle-as-weapon attacks going on, I would like it  
 3 protected quickly. I would like the job done properly  
 4 but I'm happy to have some interim measures if need be,  
 5 but I really do need this done outside the slow-time of  
 6 a long engineering project" the Town Clerk, or led by  
 7 Commander Gyford a multi-agency gold group, would have  
 8 started to see how they mitigated. They would have  
 9 looked to see what the solutions were. They are  
 10 limited. It would have been the National Barrier Asset.  
 11 Because of issues with the National Barrier Asset, the  
 12 City of London Corporation now has a Public Realm Board.  
 13 That board has now put temporary measures which the  
 14 Corporation has purchased itself at six locations but  
 15 that would not cover a bridge.

16 Transport for London would have been part of any  
 17 gold group. He added that at the time he and PC Hone  
 18 were discussing neither of them knew that TfL were the  
 19 highway authority for the pavement and the highway. If  
 20 there had been an urgent recommendation earlier in 2017  
 21 of some form of hostile vehicle mitigation on the  
 22 bridge, that could or would have gone to a gold group  
 23 which would have included TfL and everybody would have  
 24 understood the nature of the partnership required. Had  
 25 TfL said at such a meeting they might have access to

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1 some barriers from a private contractor, that would have  
2 been considered. Every mitigation would have been  
3 considered. When he was speaking to PC Hone he did not  
4 understand it to be an immediate call to action.

5 Following the Westminster attack on 24 March 2017  
6 a query was received from a committee member about  
7 safety on bridges. He consulted with Deputy Chief  
8 Constable Gyford twice before a response was sent.  
9 He sent the reply on 25 March 2017. He made it clear  
10 a lot was being done against terrorism by the  
11 Corporation and the police and that there was not  
12 a threat to bridges particularly; the threat is in  
13 multiple guises, not just to bridges. He did not  
14 dismiss bridges.

15 A newspaper report in The Sun after the  
16 London Bridge attack about whether barriers might be  
17 installed on London Bridge is not something he was aware  
18 of at the time. Barriers have not been ruled out but  
19 there were not current plans for them, is what he said,  
20 and he agreed with that response.

21 Mr Patterson asked who it was who was responsible  
22 for there being no barriers on London Bridge and  
23 Mr Woolford made clear that the responsibility would be  
24 a partnership between the highway authority, that he now  
25 knew to be TfL, the Corporation of the City in relation

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1 to the bridge. The CTSAs and the City of London Police  
2 would have an advisory role. Had it been directed that  
3 barriers be installed, then the City of London Police  
4 would not have obstructed it. It would have happened,  
5 albeit he couldn't say how quickly it would have been  
6 done.

7 The Corporation take protective security very  
8 seriously. Counter terrorism issues are very important  
9 for the City of London. In relation to the City of  
10 London Police and its CTSAs having a responsibility for  
11 the decision as to the barriers on the bridge, if  
12 fast-time, that is the role they can have in providing  
13 that advice and if in relation to long-term permanent  
14 solution, they can provide advice. It's the policing  
15 role to advise and then it's down to the owner of that  
16 location to actually decide what they do.

17 Concerns about risks to the public from a vehicle  
18 attack were raised at the meetings he was at and it  
19 would have been worked on for some time. It was being  
20 consciously looked at and they were keen to look at it.  
21 When he learned of the attack on Westminster Bridge, it  
22 was an attack on the seat of government and possibly  
23 police, anywhere you have pedestrians, anywhere you have  
24 crowds and there is an unprotected run so it is  
25 vulnerable to vehicle-as-weapon attack. He was thinking

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1 about all locations at that point, not just  
2 London Bridge. He had an open mind to all attack  
3 methodologies. His thoughts included any locations that  
4 had pedestrians and crowds, and in an unprotected run,  
5 and that would included multiple sites. He didn't  
6 recollect London Bridge being specifically brought to  
7 him until later on. The conversations he had with Chief  
8 Superintendent Barnard were very much in relation to two  
9 other locations on the list.

10 They were concerned about vehicle-as-weapon attacks  
11 and how they might get it addressed and where do you  
12 prioritise first and what do you do.

13 Mr Patterson suggested to him in the light of all  
14 the factors it would have been obvious to him that  
15 London Bridge needed to be physically protected, but  
16 he wasn't sure why one bridge at that point in time  
17 would have been obvious to him. In the period after the  
18 Westminster attack he had not advised the installation  
19 of barriers or bollards within the City of London.  
20 There was no information or intelligence to prioritise  
21 any particular or immediate deployment.

22 As to a culture of not responding to CTSA advice, it  
23 was not something he knew about when he was chairing the  
24 Security Group meetings. He went into some things being  
25 dealt with and some not. If DACSO had intelligence that

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1 a hostile vehicle attack was being planned on a bridge,  
2 let alone London Bridge, he would expect her to pass  
3 that on to the City of London Police.

4 In answer to Ms Barton he said in relation to the  
5 suggestion of a collective failure to follow the  
6 recommendations of Cerastes, there was a significant  
7 increase in the Servator deployment on London Bridge in  
8 the period from their report to the date of the attack.  
9 On the second recommendation, consideration was being  
10 given to the placement of vehicle mitigation measures on  
11 the bridge. It is something that had been taken through  
12 to the Corporation of the City of London. In the light  
13 of the picture that confronted them, they had to have  
14 regard to all types of potential attack and the varying  
15 nature of the sites for which they had responsibility.  
16 To the best of their abilities they were identifying the  
17 most high-risk sites.

18 Ian Hughes is the assistant director of the built  
19 environment in the City of London Corporation, a post  
20 he has been in for some 10 years. His role includes  
21 responsibility for highway maintenance, construction and  
22 parking enforcement, utility works and the oversight of  
23 major special events. There are five bridges across the  
24 Thames owned by Bridge House Estates, including  
25 London Bridge, and the Corporation of the City of London

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1 is the trustee of Bridge House Estates.  
 2 Since 2000 Transport for London has been the  
 3 statutory highway and traffic authority for the roadway  
 4 crossing London Bridge. TfL is responsible for  
 5 the surface of the roadways and pavements and the City  
 6 of London Corporation is responsible for the  
 7 construction of the bridge. Structural responsibilities  
 8 for the bridges are with his colleague, the assistant  
 9 director of engineering, Paul Monaghan. Any proposal  
 10 for permanent barriers would have been required both for  
 11 the City of London Corporation and TfL to be involved.  
 12 The proposal would have been before him and  
 13 Paul Monaghan.

14 He was not aware of the City of London Police having  
 15 any dealings with the Corporation about protective  
 16 measures on bridges, including London Bridge, in the  
 17 period before March 2017. Had it happened he would have  
 18 been aware of it. Prior to March 2017 he was not aware  
 19 of any intelligence or any assessment about threats or  
 20 risks to bridges. Between 22 March 2017 and 3 June  
 21 he was not aware of any changes to that position.

22 After the London Bridge attacks steps were taken to  
 23 carry out a security review. It was a review of the  
 24 governance on protective security and the way his  
 25 department was working with other departments, and that

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1 has led in time to a review of a number of other sites.  
 2 Now on London Bridge the expectation is that it will  
 3 be a TfL-led responsibility but it is a collective  
 4 responsibility because of the other elements involved.  
 5 So it will involve the Corporation of London and  
 6 Paul Monaghan and the Department of the Built  
 7 Environment.

8 If there had been a proposal for HVM to be installed  
 9 as a permanent measure on London Bridge before  
 10 3 June 2017 and that had been brought to him in the role  
 11 he was undertaking, his reaction would have been to take  
 12 it to TfL and seek to bring the parties together and  
 13 understand the risks that they were seeking to mitigate.  
 14 If he had been convinced the risk was urgent, a public  
 15 safety risk because London Bridge was particularly  
 16 vulnerable to terrorist attacks, wearing his Corporation  
 17 hat he would have been supportive of such proposals.

18 In the past there have been pedestrian guardrails  
 19 for pedestrian safety in the traffic context rather than  
 20 anything to do with terrorism. Over the last decade  
 21 there had been a change in thinking and guidance  
 22 questioned its utility and suggested it might be  
 23 counter-productive for traffic protection. He was asked  
 24 whether the increase in vehicle-as-weapon attacks by  
 25 terrorists had been factored into the risk assessment

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1 reviews. A major removal happened before the last five  
 2 years and so the removal had happened already. In early  
 3 evidence Deputy Assistant Commissioner D'Orsi said that  
 4 she was not aware of this. DACSO recognised the need  
 5 for "real synergy when we are all discussing strategies  
 6 to make sure they do co-join at some point". DACSO  
 7 accepted that although pedestrian guardrails might not  
 8 physically be capable of stopping a heavy and  
 9 fast-moving vehicle, they might have a deterrent effect.

10 There was a press inquiry on 31 May 2017 whether  
 11 there were any plans to put bollards on the pavement of  
 12 London Bridge. They responded to say they were not  
 13 aware of any plans but they were not ruling them out.  
 14 In answer to Mr Patterson he said that the barriers put  
 15 up after the attack on London Bridge were put in place  
 16 by the Met Police. They were not funded by the  
 17 Corporation of the City of London and the Met had funded  
 18 the maintenance of the barriers to date. His thought at  
 19 the time was that there was a threat to London and to  
 20 businesses generally across London and that would have  
 21 included bridges, squares and public places generally.  
 22 London Bridge did not specifically come to his mind.  
 23 The lack of street furniture on Westminster Bridge  
 24 didn't particularly strike him in the immediate  
 25 aftermath of that attack. His role was not to do a risk

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1 assessment of London Bridge. He had a particular  
 2 responsibility on major events and they had considerable  
 3 discussion around special events and there were  
 4 discussions about, for example, the London Marathon and  
 5 how better to protect the public.

6 Siwan Hayward is the director of compliance,  
 7 policing and on-street services for TfL and has been in  
 8 that role since September 2018. She has been at TfL  
 9 since February 2007. She's dealt with TfL's role in  
 10 relation to protective security of roadways and  
 11 specifically concerning London Bridge.

12 TfL is the highway authority for roads which have  
 13 been designated as Greater London Authority roads, which  
 14 form about 5% of the London road network. TfL had no  
 15 specific duty to prevent and mitigate a terror attack  
 16 but does have an obligation to give due regard when  
 17 carrying out its functions to take reasonable measures  
 18 to prevent crime and disorder, which would include  
 19 terrorism.

20 Before making any change to London Bridge and  
 21 the road layout, TfL would consult with the Corporation  
 22 as owner of that structure. That would include the  
 23 anchoring of a bollard, for example. Prior to the  
 24 attack there was a team at TfL which had an active role  
 25 in terms of HVM alongside other roles, however this role

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1 was not concerned with permanent measures but solely at  
2 the time of events. Siwan Hayward said that the  
3 responsibility for protective security and advising on  
4 permanent forms of HVM would sit with counter terrorism  
5 security advisors and counter terrorism policing.

6 Prior to the attack TfL received no advice  
7 concerning security measures at London Bridge, nor did  
8 it receive any advice about a threat to bridges in  
9 general. Guidance was received from NaCTSO after the  
10 Westminster attack, but Siwan Hayward understood this  
11 relate to building security.

12 TfL was not in a position to carry out its own  
13 systematic assessments of locations such as  
14 London Bridge because it didn't have sufficient  
15 understanding of the threat and intelligence picture,  
16 nor of its vulnerabilities. That was the role for  
17 CTSA's.

18 Following the Westminster attack a question was  
19 asked of TfL on a public online forum as to the threat  
20 at London Bridge, it being a wide pavement with a large  
21 volume of pedestrians at peak times. TfL said it adopts  
22 security measures as advised by specialist officers in  
23 the Met based on the application of a complex system of  
24 risk factors. If TfL had been advised that PC Hone  
25 considered London Bridge to be one of the two locations

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1 in the Square Mile most susceptible to low  
2 sophistication attack, TfL will have taken action. They  
3 would have immediately got together in a gold group to  
4 determine what urgent action could be taken.

5 TfL had and has access to a huge range of vehicle  
6 restraining barriers and street furniture which could  
7 have been put in place to reduce vulnerability at the  
8 location. Siwan Hayward said unequivocally: if the  
9 advice was one of urgency and immediate vulnerability  
10 then we would have taken action.

11 If TfL had not been advised that a particular threat  
12 was imminent but instead simply that the location was  
13 vulnerable, TfL would still offer to support and reduce  
14 the vulnerability. This could and would have been  
15 achieved within weeks.

16 TfL would have accepted any recommendation to  
17 install permanent HVM. The barriers in place on  
18 London Bridge today, which have been in position since  
19 the attack, are a temporary solution with a permanent  
20 solution being designed.

21 Sarah Nacey is the deputy director of Protect and  
22 Prepare in the Office of Security and Counter Terrorism,  
23 the OSCT, at the Home Office. She leads the team that  
24 is responsible for the policy and strategy for crowded  
25 places, specific vulnerable groups, and high-profile

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1 individuals. The OSCT is an organisation to coordinate  
2 activity across government and its partners around the  
3 CONTEST strategy. The OSCT's role is to set policy and  
4 strategy.

5 Until 2018 the strategy and programmes for crowded  
6 places specifically were overseen by the Crowded Places  
7 Working Group, formed in 2012. The group met every  
8 three or four months. The Centre for the Protection of  
9 National Infrastructure, CPNI, sets technical standards  
10 for forms of HVM.

11 Protective security is a term which includes  
12 physical measures as well as CCTV and other monitoring  
13 systems and security patrols. Operation Servator is,  
14 accordingly, a form of protective security.

15 The strategy for crowded places was to provide  
16 publicly available advice and support freely available  
17 to anybody, space, place, irrespective of sector. There  
18 are arrangements for bespoke arrangement to be provided  
19 through CTSA's in a prioritised way. The definition of  
20 a crowded place, said Sarah Nacey, does not exclude  
21 CTSA's from choosing to do other activities, but their  
22 priorities are crowded places. The definition matters  
23 because it at the very least increases the chance that a  
24 place will be the subject of active advice from a CTSA.

25 There is a public definition of the term "Crowded

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1 Place" which has remained almost constant from 2012 to  
2 the present day, but has been under review since late  
3 2016, being as follows:

4 "A location or environment to which members of the  
5 public have access that may be considered potentially  
6 liable to terrorist attack by virtue of its crowd  
7 density. What counts as a crowded place is a matter of  
8 judgment. Crowded places will be found in a wide range  
9 of locations including: sports stadia, pubs, clubs,  
10 bars, shopping centres, high streets, visitor  
11 attractions, cinemas, theatres and commercial centres.  
12 Crowded places can also include the public realm -- open  
13 spaces such as parks and squares. A crowded place will  
14 not necessarily be crowded at all times -- crowd  
15 densities may vary during the day or night, and may be  
16 temporary, as in the case of sporting events or open-air  
17 festivals."

18 A crowded place must have a certain crowd density.  
19 The threshold is defined by both the government and the  
20 police and is based on footfall as well. It also  
21 requires a level of predictability. The argument goes  
22 that locations that are crowded will be attractive to  
23 terrorists.

24 One reason that London Bridge and Westminster Bridge  
25 fell outside the consideration of CTSA's is because at

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1 the time the programme was concentrating on reducing  
2 vulnerability . This required engaging with  
3 an individual who can progress a plan to reduce  
4 vulnerability . The second is that they didn't have the  
5 requisite crowd density. Sarah Nacey said there were  
6 a number of other factors as well which militated  
7 against the bridges being considered by CTAs, but owing  
8 to sensitivity they were not disclosed. In any event,  
9 the first two factors were ultimately determinative.

10 It was recognised by the Crowded Places Working  
11 Group in November 2016 following the attacks in Europe  
12 that the threats seemed to be less iconic locations than  
13 previously. Accordingly, a review commenced of the  
14 definition of a crowded place. Sarah Nacey was asked,  
15 "For the future, would you consider that the present  
16 density threshold is too high or not fit for purpose if  
17 it didn't encompass a place like London Bridge?" She  
18 responded, "I think that is certainly something we will  
19 want to consider after the evidence we've heard in court  
20 this week". She accepted it warranted a serious review.  
21 She also accepted that the definition had been too rigid  
22 in requiring some kind of geographic or topographic  
23 specificity .

24 There was no systematic review of bridges being  
25 carried out by police or others with a counter terrorism

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1 perspective. The focus from CT policing at the time was  
2 around major events and mass gatherings because the Nice  
3 attack had been about a Bastille Day celebration and the  
4 Berlin market was obviously an attack on the Christmas  
5 market.

6 In response to questions from Ms Leek, it was made  
7 clear by Sarah Nacey that resources in the fight against  
8 terrorism are not limitless and proportionality must be  
9 taken into account. The response has to be realistic  
10 and Protect had to be recognised as just one pillar of  
11 the CONTEST model and not viewed in isolation.  
12 Furthermore, she pointed out that there is a balance to  
13 be struck "between a surveillance and a barrier society  
14 and ... going about our daily business".

15 That concludes my summary of the evidence that has  
16 been called in the course of these Inquests. I will now  
17 set out my conclusions that I have reached on the legal  
18 issues and on the content of the inquest determinations.  
19 In doing so, I should stress that the legal issues only  
20 address a limited field of the evidence and issues  
21 covered in this eight-week hearing. Likewise, the  
22 summing-up I have given is more comprehensive than the  
23 determinations could ever be. The conclusions I now  
24 give are in summary form only, and I shall produce  
25 a written ruling giving my full reasons. I am afraid

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1 that may take me a few weeks to produce.

2 First, let me deal with the issue whether the  
3 procedural obligation under Article 2 of the ECHR is  
4 engaged in these Inquests in the sense considered in the  
5 Middleton case.

6 (a) I've decided that the obligation is engaged on  
7 the basis of an arguable case of breach of the  
8 operational duty in relation to the pre-attack  
9 investigation. It is important to stress the word  
10 "arguable". I have only found that there is  
11 a prima facie case such as to require  
12 an Article 2-compliant inquiry in respect of all of  
13 those who died.

14 (b) In view of that conclusion, it is strictly  
15 unnecessary for me to decide whether there is also  
16 an arguable case of breach of any Article 2 duty in  
17 respect of protective security. However, in deference  
18 to the arguments I have heard, my decision would be that  
19 there is an arguable case of the breach of the general  
20 duty in this respect. In my judgment, that decision  
21 could only affect the Inquests of Xavier Thomas and  
22 Christine Archibald. For the sake of completeness,  
23 there is, in my view, no arguable case of breach of the  
24 operational duty in regard to protective security.

25 My reasons for those conclusions are broadly in

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1 accordance with the submissions of Counsel to the  
2 Inquests but will be fully elaborated in the written  
3 ruling I will provide.

4 Secondly, turning to the determinations, I shall  
5 return: (a) it is common ground between all interested  
6 persons, and I consider it is appropriate to give  
7 a short form conclusion of unlawful killing in each case  
8 to reflect the fact that each of those that died was  
9 murdered in a terrorist atrocity. (b) I consider that  
10 for each of those who died, there should also be  
11 a narrative conclusion and that the first part of each  
12 conclusion should be the description of the means of  
13 death which has been agreed between my team and  
14 interested persons, as has been circulated over the last  
15 two days.

16 In my judgment, it is also appropriate to record in  
17 each determination the fact that Khuram Butt's family  
18 were aware of his extremist views and behaviour, but did  
19 not report those matters to the authorities. In all  
20 eight narratives, the following passage will appear:

21 "Multiple warning signs about the extremist views  
22 and conduct of one attacker were known to a number of  
23 his close family members in the months and years before  
24 the attack. In the main, these were not reported to the  
25 authorities."

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1 In my judgment it is appropriate for each narrative  
2 conclusion to record the fact of Butt being a subject of  
3 interest under active investigation at the time of the  
4 attack. However, I do not consider that the narrative  
5 conclusion should criticise the MI5 and police  
6 investigations before the attack, or say that there were  
7 missed opportunities that might realistically have  
8 prevented the attack. My finding is that the pre-attack  
9 investigations of MI5 and SO15 were generally thorough  
10 and rigorous. On all the evidence and in the final  
11 analysis, I am not persuaded that investigative  
12 opportunities were lost which could realistically have  
13 saved the lives of those who died. Accordingly, the  
14 passage which shall appear in each narrative conclusion  
15 is as follows:

16 "One of the attackers was a subject of interest  
17 under active investigation by the Security Service at  
18 the time of the attack and for around two years before  
19 it. He was subject to surveillance in varying degrees  
20 but was not the subject of live monitoring in the days  
21 immediately before the attack. The other attackers had  
22 not been identified before they carried out the attack  
23 together."

24 As regards the narrative conclusions for  
25 Xavier Thomas and Christine Archibald, it is

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1 appropriate, in my judgment, to record the lack of  
2 hostile vehicle mitigation measures on London Bridge.  
3 It is also appropriate to recognise that there were  
4 weaknesses in the systems for assessing the need for  
5 such measures and implementing them promptly, and that  
6 without such weaknesses, suitable HVM measures may  
7 realistically have been present. The following further  
8 passage will therefore appear in a narrative conclusion  
9 for each of Xavier and Christine:

10 "At the time of the attack described above, there  
11 was no form of physical protective security on  
12 London Bridge despite the fact that it was a location  
13 which was particularly vulnerable to a terrorist attack  
14 using a vehicle-as-a-weapon. There were weaknesses in  
15 systems for assessing the need for such measures on the  
16 bridge and implementing them promptly. Absent such  
17 weaknesses, suitable hostile vehicle mitigation measures  
18 may have been present."

19 For the sake of clarity, I should make three points  
20 about this finding. Firstly, in my judgment this  
21 finding should not appear in the narrative  
22 conclusions of the persons who died other than Xavier  
23 and Christine. The argument that installation of HVM on  
24 London Bridge could realistically have prevented the  
25 knife attack in the Borough area involves too much

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1 inherent speculation. Secondly, my finding is not that  
2 there has been a breach of the Article 2 general duty by  
3 the State. As a matter of law, an Inquest determination  
4 cannot make such a finding, since it would be a finding  
5 appearing to determine civil liability.

6 Furthermore, an inquest determination may make  
7 a common sense criticism without determining that  
8 an Article 2 substantive duty has been breached, and  
9 that is what I have done here.

10 Thirdly, I would have made this criticism of  
11 protective security even if I had concluded only that  
12 the Article 2 procedural obligation was engaged by  
13 reference to the pre-attack investigation, and not by  
14 reference to the general duty and protective security  
15 systems.

16 In the light of those conclusions, I am now going to  
17 read the determination sheets for each of those who  
18 died.

19 Xavier Thomas was unlawfully killed. On  
20 3 June 2017, Xavier Thomas was visiting London. He had  
21 been walking south across London Bridge with his  
22 partner, Christine Delcros. They had reached a point  
23 about mid-way across the bridge when a Renault van was  
24 deliberately driven towards them and other pedestrians  
25 on the pavement. This was part of a terrorist attack.

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1 Xavier was struck by the front offside of the van with  
2 significant impact. Christine was struck by the van as  
3 well. He was thrown over the balustrade of the bridge  
4 into the River Thames below, falling from a height of at  
5 least 13 metres. Xavier died immediately or almost  
6 immediately upon entering the water.

7 A search was carried out by the Coastguard and  
8 Metropolitan Police Service, the first boat arriving  
9 approximately 7 minutes after Xavier had entered the  
10 water. Xavier was probably not on the surface of the  
11 water during the search. Xavier's body was recovered  
12 from the River Thames on 6 June 2017. He was assessed  
13 as dead by a police officer.

14 Multiple warning signs about the extremist views and  
15 conduct of one attacker were known to a number of his  
16 close family members in the months and years before the  
17 attack. In the main these were not reported to the  
18 authorities. One of the attackers was a subject of  
19 interest under active investigation by the Security  
20 Service at the time of the attack and for around two  
21 years before it. He was subject to surveillance in  
22 varying degrees, but was not subject to live monitoring  
23 in the days immediately before the attack. The other  
24 attackers had not been identified before they carried  
25 out the attack together.

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1 At the time of the attack described above there was  
2 no form of physical protective security on  
3 London Bridge, despite the fact it was a location which  
4 was particularly vulnerable to a terrorist attack using  
5 a vehicle-as-a-weapon. There were weaknesses in systems  
6 for assessing the need for such measures on the bridge  
7 and implementing them properly. Absent such weaknesses,  
8 suitable hostile vehicle mitigation measures may have  
9 been present.

10 Christine Archibald was unlawfully killed. On  
11 3 June Christine Archibald was visiting London. She had  
12 been walking south across London Bridge with her fiancé  
13 Tyler Ferguson. They had passed the mid-point of the  
14 bridge when a Renault van was driven deliberately  
15 towards them and other pedestrians on the pavement.  
16 This was part of a terrorist attack. Christine tried to  
17 avoid the van and Tyler tried to protect Christine with  
18 his arm. Christine was struck with full force by the  
19 vehicle. She was carried forward with the van until it  
20 crossed the central reservation where Christine's body  
21 was released. She was run over by the van. Christine  
22 was immediately unconscious and died nearly instantly  
23 from these injuries which were not survivable.

24 Christine was treated by Tyler and members of the  
25 public, police officers, an emergency ambulance crew,

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1 a student paramedic and doctors. She was assessed as  
2 dead at the scene by a doctor.

3 Multiple warning signs about the extremist views and  
4 conduct of one attacker were known to a number of his  
5 close family members in the months and years before the  
6 attack. In the main, these were not reported to the  
7 authorities. One of the attackers was a subject of  
8 interest under active investigation by the Security  
9 Service at the time of the attack and for around two  
10 years before it. He was subject to surveillance in  
11 varying degrees, but was not subject of live monitoring  
12 in the days immediately before the attack. The other  
13 attackers had not been identified before they carried  
14 out the attack together.

15 At the time of the attack described above there was  
16 no form of physical protective security on  
17 London Bridge, despite the fact it was a location which  
18 was particularly vulnerable to a terrorist attack using  
19 a vehicle-as-a-weapon. There were weaknesses in systems  
20 for assessing the need for such measures on the bridge  
21 and implementing them promptly. Absent such weaknesses,  
22 suitable hostile vehicle mitigation measures may have  
23 been present.

24 Sara Zelenak was unlawfully killed. On 3 June 2017,  
25 Sara Zelenak was with a friend in the Borough area.

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1 Three attackers had deliberately driven a Renault van  
2 into multiple pedestrians on London Bridge and into  
3 railings on Borough High Street next to the Barrow Boy &  
4 Banker public house. This was part of a terrorist  
5 attack. The attackers left the van and immediately  
6 began attacking further pedestrians, including Sara,  
7 with knives. During or immediately before the attack,  
8 Sara lost her footing. She suffered a number of  
9 injuries when stabbed by one or more of the attackers,  
10 dying at or very near to the place where she was  
11 attacked.

12 One of Sara's injuries was a stab wound to her neck  
13 of which she died extremely rapidly. That injury was  
14 not survivable. She was treated by police officers and  
15 was assessed as dead at the scene by a paramedic.

16 Multiple warning signs about the extremist views and  
17 conduct of one attacker were known to a number of his  
18 close family members in the months and years before the  
19 attack. In the main these were not reported to the  
20 authorities. One of the attackers was a subject of  
21 interest under active investigation by the Security  
22 Service at the time of the attack and for around two  
23 years before it. He was subject to surveillance in  
24 varying degrees, but was not subject to live monitoring  
25 in the days immediately before the attack. The other

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1 attackers had not been identified before they carried  
2 out the attack together.

3 Sébastien Bélanger was unlawfully killed. On  
4 3 June 2017, Sébastien Bélanger was with a group of  
5 friends around Borough Market. Three attackers had  
6 deliberately driven a Renault van into multiple  
7 pedestrians on London Bridge and into railings on  
8 Borough High Street next to the Barrow Boy & Banker  
9 public house. The attackers had left the van and  
10 immediately started attacking further pedestrians with  
11 knives. The attackers went down a stone stairway  
12 towards Boro Bistro. This was all part of a terrorist  
13 attack. At or around the base of the stairway,  
14 Sébastien was attacked. Despite efforts to defend  
15 himself, he suffered a number of injuries when stabbed  
16 with knives of one or more attackers. The most  
17 significant injuries were to his chest. Sébastien  
18 received prompt treatment, including CPR from members of  
19 the public and police officers who stayed to treat him  
20 regardless of any risk to themselves. At the time at  
21 which treatment commenced, Sébastien had not died,  
22 however his injuries were very serious and he could not  
23 be saved. Despite the best efforts of the police  
24 officers and members of the public, Sébastien was  
25 carried to an ambulance where he was assessed as dead by

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1 a paramedic.  
 2 Multiple warning signs about the extremist views and  
 3 conduct of one attacker were known to a number of his  
 4 close family members in the months and years before the  
 5 attack. In the main these were not reported to the  
 6 authorities. One of the attackers was a subject of  
 7 interest under active investigation by the Security  
 8 Service at the time of the attack and for around two  
 9 years before it. He was subject to surveillance in  
 10 varying degrees, but was not the subject of live  
 11 monitoring in the days immediately before the attack.  
 12 The other attackers had not been identified before they  
 13 carried out the attack together.

14 James McMullan was unlawfully killed. On  
 15 3 June 2017, James McMullan was with a group of friends  
 16 in the Borough Market area. James left the Barrow Boy &  
 17 Banker public house and went towards Boro Bistro. The  
 18 three attackers had deliberately driven a Renault van  
 19 into multiple pedestrians on London Bridge before  
 20 crashing it into the railings on Borough High Street  
 21 next to the Barrow Boy & Banker public house. The  
 22 attackers left the van and immediately began attacking  
 23 further pedestrians with knives. The attackers then  
 24 went down a stone stairway towards Boro Bistro. This  
 25 was all part of a terrorist attack.

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1 Around the area at the top of the stone stairway  
 2 James was attacked and suffered stab wounds resulting in  
 3 rapid blood loss. It is likely that he was attempting  
 4 to assist a young woman, Sara Zelenak, who had been  
 5 attacked, when he himself was stabbed. He moved from  
 6 where he was attacked, entering an alleyway at one side  
 7 of Boro Bistro. This location was out of sight from  
 8 most of the Boro Bistro courtyard. He collapsed in that  
 9 alleyway. James later received treatment from police  
 10 officers. They stayed to treat him regardless of any  
 11 risks to themselves and they saw no sign of life. He  
 12 had died very quickly after receiving his injuries which  
 13 were not survivable. Police officers carried James to  
 14 a paramedic who assessed him as dead.

15 Multiple warning signs about the extremist views and  
 16 conduct of one attacker were known to a number of his  
 17 close family members in the months and years before the  
 18 attack. In the main, those were not reported to the  
 19 authorities. One of the attackers was a subject of  
 20 interest under active investigation by the Security  
 21 Service at the time of the attack and for around two  
 22 years before it. He was subject to surveillance in  
 23 varying degrees, but was not subject of live monitoring  
 24 in the days immediately before the attack. The other  
 25 attackers had not been identified before they carried

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1 out the attack together.

2 Alexandre Pigeard was unlawfully killed. On  
 3 3 June 2017, Alexandre was working at Boro Bistro as  
 4 a waiter. Three attackers had deliberately driven  
 5 a Renault van into multiple pedestrians on London Bridge  
 6 and into railings on Borough High Street next to the  
 7 Barrow Boy & Banker public house. The attackers had  
 8 left the van and had immediately started attacking  
 9 further pedestrians with knives. The attackers then  
 10 went down a stone stairway towards Boro Bistro. This  
 11 was all part of a terrorist attack. Alexandre had heard  
 12 the noise of a collision at street level and immediately  
 13 moved towards the base of the stairway to help. In that  
 14 area, Alexandre was stabbed with the knives of one or  
 15 more attackers and suffered serious injuries, including  
 16 to his neck.

17 Alexandre was able to return to Boro Bistro,  
 18 following the wall to his left-hand side. At some time,  
 19 an off-duty nurse saw Alexandre and came to help him.  
 20 Alexandre told her to run away. At the other end of the  
 21 courtyard he was stabbed again, during which time  
 22 he fell to the floor. He was stabbed whilst he was on  
 23 the ground. As a result of his multiple injuries  
 24 he suffered rapid and fatal blood loss, particularly  
 25 from the wounds to his neck and chest. He died quickly.

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1 His injuries were not survivable. Alexandre received  
 2 treatment from a police officer who went to treat the  
 3 injured regardless of risk to himself, but he saw no  
 4 sign of life and went to help other victims.

5 Approximately three hours later, after Alexandre  
 6 received his injuries, he was confirmed as dead at the  
 7 scene by a paramedic.

8 Multiple warning signs about the extremist views and  
 9 conduct of one attacker were known to a number of his  
 10 close family members in the months and years before the  
 11 attack. In the main, those were not reported to the  
 12 authorities. One of the attackers was a subject of  
 13 interest under active investigation by the Security  
 14 Service at the time of the attack and for around two  
 15 years before it. He was subject to surveillance in  
 16 varying degrees, but not the subject of live monitoring  
 17 in the days immediately before the attack. The other  
 18 attackers had not been identified before they carried  
 19 out the attack together.

20 Kirsty Boden was unlawfully killed. On 3 June 2017,  
 21 Kirsty was with a group of friends at Boro Bistro.  
 22 Three attackers had deliberately driven a Renault van  
 23 into multiple pedestrians on London Bridge and into  
 24 railings on Borough High Street, next to the Barrow Boy  
 25 & Banker public house. The attackers had left the van

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1 and had immediately started attacking further  
2 pedestrians with knives. The attackers then went down  
3 a stone stairway towards and into Boro Bistro. This was  
4 all part of a terrorist attack.

5 Kirsty was aware that there had been a collision at  
6 street level and she moved towards the entrance of  
7 Boro Bistro. She was a nurse and told her friends that  
8 she needed to go and help anyone who might be injured in  
9 the collision. Kirsty was attempting to provide  
10 assistance to a man who had received serious knife  
11 injuries from the attackers, Alexandre Pigeard, when she  
12 was herself assaulted by one or more of the attackers  
13 and was stabbed with their knives.

14 She received a stab wound to the left side of the  
15 chest which was the fatal injury. Kirsty was able to  
16 move along an alleyway a short distance towards the  
17 Mudlark public house where she collapsed. She died  
18 within minutes. Her injury was not survivable. Kirsty  
19 received treatment from friends, members of the public,  
20 police officers and an off-duty doctor. She was  
21 assessed as dead at the scene by the doctor.

22 Approximately three hours after Kirsty received her  
23 injuries, she was confirmed as dead by a paramedic.

24 Multiple warning signs about the extremist views and  
25 conduct of one attacker were known to a number of his

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1 close family members in the months and years before the  
2 attack. In the main these were not reported to the  
3 authorities. One of the attackers was a subject of  
4 interest under active investigation by the Security  
5 Service at the time of the attack and for around two  
6 years before it. He was subject to surveillance in  
7 varying degrees, but was not subject to live monitoring  
8 in the days immediately before the attack. The other  
9 attackers had not been identified before they carried  
10 out the attack together.

11 Ignacio Echeverria Miralles de Imperial was  
12 unlawfully killed. On 3 June 2017 Ignacio had been  
13 skateboarding in London with friends. He and his  
14 friends had been cycling north up Borough High Street  
15 towards the river. Meanwhile, three attackers had  
16 deliberately driven a Renault van into multiple  
17 pedestrians on London Bridge and into railings on  
18 Borough High Street next to the Barrow Boy & Banker  
19 public house. The attackers had left the van and  
20 started attacking further pedestrians with knives. This  
21 was all part of a terrorist attack. They had entered  
22 the courtyard of a restaurant and assaulted people there  
23 before continuing south on Borough High Street.

24 The attackers set upon a number of members of the  
25 public and a uniformed police officer. Ignacio saw this

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1 and got off his bicycle, moving forward on foot to  
2 confront the attackers. Ignacio used his skateboard as  
3 a weapon and endeavoured to protect the victims of the  
4 attack, including the police officer who had been  
5 stabbed.

6 Ignacio suffered a number of injuries when stabbed  
7 with the knives of one or more attackers. During the  
8 attack he fell to the ground where the attack continued.  
9 He received a stab wound to the upper back, which was  
10 the fatal injury. Ignacio rapidly lost consciousness  
11 and died within minutes. His injury was not survivable.  
12 Ignacio received treatment from his friends, members of  
13 the public and police officers. He was moved to the  
14 north side of the bridge because the area in which  
15 he was attacked was unsafe. He was assessed as dead by  
16 a doctor at that location.

17 Multiple warning signs about the extremist views and  
18 conduct of one attacker were known to a number of his  
19 close family members in the months and years before the  
20 attack. In the main these were not reported to the  
21 authorities. One of the attackers was a subject of  
22 interest under active investigation by the Security  
23 Service at the time of the attack and for around two  
24 years before it. He was subject to surveillance in  
25 varying degrees, but was not subject to live monitoring

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1 in the days immediately before the attack. The other  
2 attackers had not been identified before they carried  
3 out the attack together.

4 Those determination sheets will be posted on the  
5 Inquests website and made available to interested  
6 persons and to the press. The full record of inquest  
7 and determination for each of those who died will be  
8 made available to the families.

9 I agree with the proposal of Counsel to the Inquests  
10 that there should be further submissions on the content  
11 of a Prevention of Future Deaths Report and my  
12 directions in that regard are as follows: firstly,  
13 interested persons who wish to make submissions that  
14 a PFD report should be made and the points which they  
15 consider might usefully be included in such a report  
16 should make those submissions in writing within five  
17 weeks of today. That's by 2 August this year. Other  
18 interested persons should then be entitled to respond to  
19 those submissions in writing, making observations on the  
20 proposed points. Those submissions should be provided  
21 by 6 September 2019. They should, so far as possible,  
22 be provided in open form which will be circulated to all  
23 interested persons. If absolutely necessary, such  
24 a response may include a closed annex. Thirdly, any  
25 final responsive submissions should be provided by

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1 20 September 2019.

2 It would be wrong for me not to say a few other  
3 words of thanks, and can I simply repeat what I have  
4 said on a number of occasions: to simply thank all of  
5 those representing the interested persons in the course  
6 of these Inquests. You have each helped me enormously  
7 with the task that I have faced and I thank you all very  
8 much for your written and oral submissions.

9 I would like also, please, to repeat the sincere  
10 condolences to the families who I have had the privilege  
11 of meeting in the course of these Inquests.

12 I would like to thank a number of people who have  
13 helped enormously during the operation that's led to  
14 these Inquests. It would be impossible for me to  
15 mention every single person and every role that has been  
16 carried out, but it is right for me to name the core  
17 team who have really worked tirelessly and meticulously  
18 to ensure that this awful attack was thoroughly  
19 investigated, to explore all the potential avenues, and  
20 to deliver the evidence in a manner appropriate for  
21 those who have been tragically affected by the atrocity  
22 that night.

23 I specifically thank Detective Superintendent Becky  
24 Riggs, Acting Detective Chief Inspector Wayne Jolley,  
25 Detective Sergeant Simon Ager, Detective Sergeant

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1 Richard Kempshall, Acting Detective Sergeant Adrian  
2 Welland, Detective Constable Oliver Aguiar, Detective  
3 Constable Zak Hullemuth, Detective Constable Alasdair  
4 Hutchison, Detective Constable James Tannett, Detective  
5 Constable Pardeep Samra, Detective Constable Lauren  
6 Taylor-Rose, Detective Constable Johnny Rodgers,  
7 Detective Constable Craig Mulgrew, Detective Constable  
8 Ciaran Overall, Detective Constable Abi Mallett,  
9 Detective Constable David Sutton, Detective Constable  
10 Chris Sains, Detective Constable Simon Laslett,  
11 Detective Constable Ed Currie, Detective Constable  
12 Rob Bristow, Detective Constable Martin Brown.

13 I mentioned all of the family liaison officers  
14 yesterday, and I thank everyone for their work in this  
15 case.

16 Those I have not yet mentioned can I simply also  
17 include Detective Constable James Tannett and CAMB and  
18 the graphics bundle, Detective Constable Ed Currie and  
19 Detective Constable Alasdair Hutchison for their  
20 tireless work on the CCTV analysis.

21 Detective Constable Oliver Aguiar and Detective  
22 Pardeep Samra dealt with disclosure, Detective Constable  
23 David Sutton and Ciaran Overall and Acting Detective  
24 Sergeant Adrian Welland for the witness care for both  
25 contacting and to the care on the day of giving their

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1 evidence. I am aware how many witnesses have expressed  
2 their appreciation for the care they've received from  
3 those officers as well as from the witness service and  
4 the Coroner's Court support service staff who have been  
5 present at some days of these Inquests.

6 Two other officers I should also mention, who have  
7 now retired, are Detective Superintendent Crossley, the  
8 original senior investigation officer, and also  
9 Detective Chief Inspector Marion Ryan, the deputy SIO.  
10 I know that my team are hugely appreciative of all the  
11 work and help they have had from the Operation Datalive  
12 team that they have received throughout to prepare and  
13 present these Inquests. I would also like to  
14 acknowledge all of the help and assistance I personally  
15 have been given by Siân Jones and Natasha Davis from  
16 BDB Pitmans, solicitors to the Inquests, and by you  
17 Mr Hough and by your very able junior, Mr Moss. Thank  
18 you all very much indeed for everything you have done.

19 MR HOUGH: Sir, may I on behalf of, I hope, all the lawyers  
20 in court pay tribute to and recognise the humbling  
21 decency and dignity we have witnessed day after day from  
22 the members of the bereaved families and from those  
23 caught up in the attack who have attended court. We've  
24 had the privilege of meeting a number of them and  
25 we have been struck by the way all have shown that

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1 dignity through what must have been a very difficult set  
2 of proceedings for them.

3 THE CHIEF CORONER: Yes. And I entirely endorse those  
4 words.

5 Mr Hough, one has the difficult dilemma: this is  
6 Court Number 1 at the Old Bailey. It is a very high  
7 profile court and to some extent it adds to the  
8 pressures of those who come to give evidence, but  
9 equally it underlines, it seems to me, the importance  
10 that these Inquests have held that actually it has been  
11 held in this very courtroom, and those people who have  
12 come and given evidence will know that it has been  
13 treated in that way as a sign of our respect for those  
14 who sadly lost their lives in this awful tragedy.

15 MR HOUGH: Thank you.

16 MR PATTERSON: Sir, before you rise.

17 THE CHIEF CORONER: Yes, Mr Patterson.

18 MR PATTERSON: May I just take a moment on behalf of the  
19 team that I lead to personally record our recognition of  
20 the extremely dignified way in which the families  
21 we have been privileged to act for have conducted  
22 themselves and the way they have approached this process  
23 has been incredibly impressive and we would like to  
24 thank them for their input to your hearings, which on  
25 occasions of course have involved evidence which has

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1 been very distressing for them, and their composure and  
 2 courage has been remarkable.  
 3 Could we also, sir, thank the indefatigable  
 4 interpreters who have assisted you and all of us, and  
 5 them in particular, throughout these hearings, in what  
 6 is a very important role for the whole process, and also  
 7 could we thank those who have helped to arrange the  
 8 overseas video links which have really helped the  
 9 families to participate and follow the evidence.  
 10 Finally, sir, on behalf of the families that  
 11 I represent, may I thank you and your extended legal  
 12 team for the inquiries and the investigations that your  
 13 Inquests have made into these horrific events. All of  
 14 those efforts over all the weeks of these hearings.  
 15 Thank you, sir.  
 16 THE CHIEF CORONER: Thank you, Mr Patterson.  
 17 MR ADAMSON: Sir, I would like to thank you and your team on  
 18 behalf of Xavier's parents and his partner Christine for  
 19 the detailed nature of this investigation into the  
 20 horrific events of 3 June 2017. They'll take time to  
 21 digest your summary of evidence and conclusions. This  
 22 was an attack which touched many people from across the  
 23 globe and I too would like to thank the work of the  
 24 interpreters. They perform a difficult and vital role.  
 25 Without their skill this process would have been

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1 impossible for my clients to follow.  
 2 Finally, I would like to thank and express my  
 3 admiration for my clients and, indeed, all the families.  
 4 Their dignity in the face of the consequences of terror  
 5 and tragedy has been humbling. It's been an honour to  
 6 meet them and to represent them.  
 7 THE CHIEF CORONER: Thank you very much, Mr Adamson.  
 8 I'm sorry that the summary of evidence was delivered  
 9 at the speed it was, but I was conscious that at least  
 10 hard copies were available, and I hope that that has  
 11 assisted with the interpretation. As everyone will  
 12 know, the transcript can be read once the very capable  
 13 shorthand writers have concluded typing it and, again,  
 14 they've done a fantastic job. When I saw them here last  
 15 night still typing the words I delivered yesterday  
 16 I shared a few thoughts with them about the speed at  
 17 which it had been done.  
 18 But they are fantastic in terms of delivering in  
 19 English, so I take my hat off to those who have the  
 20 added responsibility of translating quite often lots of  
 21 terrible jargon into a language which means that people  
 22 have been able to follow the detail of these Inquests.  
 23 MR ADAMSON: Indeed.  
 24 THE CHIEF CORONER: I'll rise.  
 25 (4.56 pm)

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(The court adjourned)

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